



**EXECUTIVE ORDER**

**14-06**

**ESTABLISHMENT OF THE ILLINOIS DATA EXCHANGE  
COORDINATING COUNCIL**

**WHEREAS**, many state and local criminal justice agencies currently operate automated information systems designed to meet agency-specific operational needs; and

**WHEREAS**, some state and local criminal justice agencies already share considerable information with one another through specialized electronic interfaces; and

**WHEREAS**, despite these successful information sharing initiatives much criminal justice information in Illinois is still processed by paper-based procedures; and

**WHEREAS**, the processing of criminal justice information through paper-based procedures results in gaps, delays, errors and redundancies in the entry, exchange, and processing of crucial criminal justice information; and

**WHEREAS**, the development of a statewide integrated criminal justice information sharing strategy would achieve many important objectives including: (i) enhancing public safety by providing criminal justice agencies and officials, including police officers, judges, and corrections officers, with faster access to important criminal justice information at critical points in the justice processes; (ii) improving the efficiency of criminal justice agencies by reducing redundant data collection and entry, and by reducing or eliminating labor intensive, time-consuming paper-based processes; and (iii) expanding the pool of statistical data available to state and local officials for making and evaluating public policies; and

**WHEREAS**, the establishment of governance structures for such an effort is critical to its success because: (i) justice integration projects are difficult and need strong leadership to guide the process; (ii) integration is strategic and involves multiple organizations, multiple budget cycles and multiple funding streams; (iii) integration involves independent agencies, elected officials, and separate branches of government, and these agencies include both justice and non-justice agencies that operate separate systems for collecting and maintaining data critical to carrying out diverse missions; (iv) integration involves significant investments of time and resources and must include stakeholder input; (v) there are major implications with justice integration including ones involving policy, operations, organization, legal, cultural, personal, managerial and technical; (vi) a governance structure ensures a place at the table for all relevant organizations and users and ensures equality in decision-making; and (vii) a governance structure provides a recognized vehicle to strategically plan for an integrated justice information sharing environment; and

**THEREFORE**, I, Pat Quinn, Governor of the State of Illinois, pursuant to the executive authority set forth in Article V of the Illinois Constitution, do hereby direct as follows:

**I. CREATION**

There is hereby established within the Illinois Criminal Justice Information Authority the Illinois Data Exchange Coordinating Council (IDECC) having the duties and powers set forth herein. The IDECC shall be governed by a board of directors. The board of directors shall consist of the following members:

- a. State of Illinois Chief Information Officer;
- b. Director – Illinois Criminal Justice Information Authority;
- c. Director – Illinois Department of Corrections;
- d. Director – Illinois State Police;
- e. Director – Illinois Department of Juvenile Justice;

The following persons may serve on the IDECC board of directors and would share the same powers and duties, and have the same responsibilities and limitations, as all other board members:

- f. Executive Director – Illinois Association of Circuit Court Clerks;
- g. Executive Director – Illinois Association of State’s Attorneys;
- h. Executive Director – Illinois Association of Chiefs of Police;
- i. Executive Director – Illinois Sheriffs’ Association;
- j. Executive Director – Administrative Office of the Illinois Courts;
- k. The chief information officer of a county within the northeast metropolitan region, defined as comprising the following counties: Cook, Lake, McHenry, DuPage, Kane and Will, or alternatively, the information technology director of a criminal justice agency in the northeast metropolitan region;
- l. The chief information officer of a county not located within the northeast metropolitan area of Illinois as defined above, or alternatively, the information technology director of a criminal justice agency in a county other than those in the northeast metropolitan region of Illinois;
- m. Sheriff – Cook County; and
- n. Superintendent – Chicago Police Department.

The role of the Executive Director of the Administrative Office of the Illinois Courts (AOIC) shall be established through a memorandum of understanding to be entered into by and between the Governor and AOIC. The chief information officer or information technology director noted in (k) and (l) shall be selected by the Governor to serve for a term of six (6) years.

## **II. MISSION**

The IDECC is created by this Executive Order to establish a governance structure to guide the design, development, and implementation of a statewide-integrated criminal justice environment that would enable automated information sharing in a common format between state, local and federal criminal justice agencies. IDECC shall also:

- a. Innovatively and collaboratively work to integrate, to the most reasonable extent possible, the functionality and interoperability of the criminal justice information systems;
- b. Develop a governance structure that provides for ongoing planning and oversight of integrated criminal justice systems in Illinois;
- c. Focus on enhancing the efficiency, effectiveness, and accuracy of criminal justice information; and
- d. Establish the information technology architecture and standards for an integrated criminal justice information environment that makes the most appropriate use of the operational systems of participating agencies.

IDECC shall recognize and preserve the separate mission; priorities; constitutional objectives; and governing laws, rules and regulations of the participating agencies responsible for the administration of criminal justice in the State of Illinois.

### III. FUNCTION

- a. The IDECC board of directors shall establish policy, standards and strategies for the state of Illinois relating to all aspects of the design, development, funding, implementation and operation of integrated criminal justice information sharing environment. In so doing, the IDECC board of directors shall be held to the following governance structure responsibilities:
  - i. Articulate a united vision and determine the scope and focus of criminal justice information projects;
  - ii. Define and sanction IDECC objectives and timetables;
  - iii. Assess risk and set quality expectations;
  - iv. Garner support from other stakeholders and decision-makers;
  - v. Monitor planning, implementation and management;
  - vi. Define integrated justice information operational requirements;
  - vii. Advise the state CIO of systems requirements necessary for individual agency information technology procurements to be compliant with the IDECC integration strategies
  - viii. Resolve implementation obstacles;
  - ix. Review system performance;
  - x. Focus on enhancements, improvements, and next phases;
  - xi. Provide leadership, review business processes and polices, analyze technical environments and solutions;
  - xii. Coordinate the design, development and implementation of a statewide-integrated justice information environment and
  - xiii. Provide quarterly progress reports to the Governor.
- b. The IDECC board of directors shall review all recommendations of the IDECC Advisory Committee (as established herein) and all strategies and policies promulgated by the IDECC board of directors shall take such recommendations of the Advisory Committee into account.
- c. The IDECC board of directors shall strive to use existing resources to accomplish its goals, and it shall not adopt policies or standards that directly or indirectly divert, reduce, or eliminate agency or Judicial branch funds or resources, without the prior approval of the affected agency or of the Illinois Judiciary.
- d. The IDECC shall meet twice per year or as necessary subject to the call of the chair.
- e. Designees shall not count towards quorum.
- f. The IDECC board of directors shall elect a chairperson at the first meeting.
- g. The Illinois Criminal Justice Information Authority shall provide a Project Director of IDECC to serve as a liaison between the IDECC board of directors, its Advisory Committee, and other stakeholders and to effectuate IDECC board of directors' strategies. The Illinois Criminal Justice Information Authority shall provide project support and assist the Advisory Committee under the direction of its chair and the IDECC Project Director.
- h. The IDECC board of director's first meeting shall be subject to the call of the chair.

### IV. ADVISORY COMMITTEE

- a. The IDECC board of directors shall be advised by an Advisory Committee. The Advisory Committee shall be composed of a broad and diverse group to account for the complexity of issues involved in the criminal justice system.

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b. The IDECC Advisory Committee shall be comprised of individuals who demonstrate the knowledge, skills or abilities specific to integrated technology solutions and who are assigned within their respective organizations to oversee divisions, units or tasks related to integrated technology. The Advisory Committee shall consist of one designee who meets the qualifications as noted herein, from each of the following agencies:

- i. Illinois Criminal Justice Information Authority;
- ii. Illinois Department of Corrections;
- iii. Illinois State Police;
- iv. Illinois Department of Juvenile Justice;
- v. Office of the Clerk of the Circuit Court of Cook County;
- vi. Office of the Cook County State's Attorney;
- vii. Office of the Cook County Sheriff;
- viii. Office of the Cook County Public Defender;
- ix. Chicago Police Department;
- x. One County from each of the Second, Third, Fourth and Fifth Judicial Districts of the State; to be selected by the Governor, the representative of which shall serve for a 3 year term;
- xi. Two Illinois municipal police departments serving populations of 25,000 or more to be appointed by the Governor for a 3 year term; and
- xii. Two representatives of the Illinois Judicial branch to be appointed by the Chief Justice of the Illinois Supreme Court.
- xiii. One representative of a state university to be appointed by the Governor to serve for a 3 year term with requisite knowledge of integrated justice information systems with particular expertise in criminal justice systems;

c. IDECC Advisory Committee members from the counties and municipalities identified in (b. x.) and (b. xi.) above shall not be from the same counties as those individuals serving on the IDECC board of directors. The roles of the representatives of the Judicial branch shall be established through a memorandum of understanding entered into between the IDECC and the AOIC.

d. The IDECC board of directors shall designate one of the members of the Advisory Committee as the chair of the committee. The Advisory Committee shall work at the direction of the IDECC board of directors and shall meet no less than two times per year in addition to attending IDECC board of directors' meetings.

e. The Advisory Committee may establish, as necessary, sub-committees, or workgroups comprised of representatives of its membership or subject matter experts from outside its membership for the purpose of examining specific issues within the Advisory Committee's purview. Sub-committees, task forces or workgroups so formed shall provide advice and make recommendations to the Advisory Committee.

## V. TRANSPARENCY

In addition to any other applicable laws, rules, or regulations, all aspects of the IDECC shall be governed by the Freedom of Information Act, 5 ILCS 140/1 et. seq., and the Open Meetings Act, 5 ILCS 120/1 et seq. This section shall not be construed so as to preclude other statutes from applying to the IDECC or to its activities.

## VI. SUPERSEDING CONFLICTING, PRECEDING ORDERS AND AGREEMENTS

This Executive Order hereby repeals Executive Order Number 16 (2003), and furthermore, to the extent that any other Executive Order, Administrative Order, Intergovernmental or Interagency Agreement (to which the State of Illinois or one of its executive branch agencies is a party), or other policy, procedure or protocol conflicts with, contradicts, or is inconsistent with any provision of this Executive Order, any such conflicting, contradicting, or inconsistent order, agreement, policy, procedure, or protocol is hereby expressly revoked, repealed and superseded.

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## VII. SAVINGS CLAUSE

Nothing in this Executive Order shall be construed to contravene any State or federal law, or nay collective bargaining agreement.

## VIII. SEVERABILITY

If any provision of this Executive Order or its application to any person or circumstance is held invalid by any court of competent jurisdiction, this invalidity does not affect any other provision or application of this Executive Order which can be given effect without the invalid provision or application. To achieve this purpose, the provisions of this Executive Order are declared to be severable.

## IX. EFFECTIVE DATE

This Executive Order shall take effect immediately upon its filing with the Secretary of State and shall remain in effect until terminated or modified.

  
Pat Quinn, Governor

Issued by Governor: April 28, 2014

Filed with Secretary of State: April 28, 2014

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