2020 Sexual Harassment and Discrimination Prevention Training for New, Temporary and Lump Sum State of Illinois Employees Under the Jurisdiction of the Governor
This Harassment and Discrimination Prevention Training will discuss sexual harassment, harassment, and discrimination and provide examples of each. During this training you will also learn where and how to report this conduct, information about retaliation, as well as penalties for engaging in this conduct or making a false report. These topics can be overwhelming, but keep in mind that the State has various resources, discussed later in this training, to assist you if you are not sure if the conduct you are experiencing or witnessing is prohibited. Remember, even if conduct does not rise to the level of unlawful sexual harassment, harassment, or discrimination does not mean that it is appropriate for the workplace.

I. Harassment and Discrimination are Prohibited

As a state employee, you are subject to the Ethics Act, which is intended to ensure that the functions of State government are conducted with fairness, honesty, and integrity. The Ethics Act requires that: “All persons have a right to work in an environment free from sexual harassment. All persons subject to this Act are prohibited from sexually harassing any person, regardless of any employment relationship or lack thereof.” 5 ILCS 430/5-65(a) (emphasis added).

Thus, engaging in sexual harassment is a violation of the Ethics Act. Engaging in sexual harassment is also a violation of the Human Rights Act as well as other laws and agency policies. See 775 ILCS 5/2-102(D).

As part of this training, the Ethics Act requires that you be aware that you are also prohibited from engaging in harassment or discrimination as defined by the Human Rights Act. Specifically, you should know that the Human Rights Act forbids discrimination and harassment on the basis of someone’s actual or perceived membership in one or more of the following protected classes:

- Age
- Ancestry
- Citizenship Status
- Color
- Disability
- Marital Status
- Military Status
- National Origin
- Order of Protection Status
- Pregnancy
- Race
- Religion
- Sex
- Sexual Orientation
- Unfavorable Discharge from Military Service

The Human Rights Act also prohibits other discriminatory acts in employment, including:

- prohibiting employees from speaking their native language, when unrelated to work duties;
- certain immigration-related practices;
- imposing conditions that would require an employee to violate a sincerely-held religious practice;
- failure to offer employees reasonable accommodations related to pregnancy or childbirth; and
- discrimination based on age in training and apprenticeship programs.

Id. at 5/2-102.
II. **WHAT IS SEXUAL HARASSMENT?**

“Sexual harassment” means any unwelcome sexual advances, requests for sexual favors, or any conduct of a sexual nature when:

1) submission to such conduct is made either explicitly or implicitly a term or condition of an individual’s employment,
2) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual, or
3) such conduct has the purpose or effect of substantially interfering with an individual’s work performance or creating an intimidating, hostile, or offensive working environment.

For purposes of this definition, the phrase "working environment" is not limited to a physical location an employee is assigned to perform his or her duties and does not require an employment relationship.

Ethics Act, 5 ILCS 430/5-65(b); Illinois Human Rights Act, 775 ILCS 5/2-101(E)

If a nonemployee, nonmanagerial employee, or nonsupervisory employee sexually harasses or harasses an employee or nonemployee, the employer will be responsible if the employer becomes aware of the conduct and fails to take reasonable corrective measures. 775 ILCS 5/2-102(A), (A-10), (D), and (D-5).

*Types of sexual harassment include quid pro quo and hostile work environment*

- **Quid pro quo.** “**Something for something.**” This type of harassment occurs when a manager or supervisor communicates to a subordinate that in order for them to receive a promotion, raise, preferred assignment, or other type of job benefit – or to avoid something negative like discipline or an unpleasant assignment – the subordinate must do something sexual in return.

- **Hostile work environment.** A hostile work environment occurs when unwelcome sexual advances, requests for sexual favors, or any conduct of a sexual nature has the purpose or effect of substantially interfering with an individual’s work performance or creating an intimidating, hostile, or offensive working environment.

*Examples of Sexual Harassment*

Sexual advances and requests for sexual favors are not the only types of conduct that can be sexual harassment. Other conduct of a sexual nature can be part of quid pro quo sexual harassment or contribute to a hostile work environment. This may include unwelcome physical acts, verbal conduct, or visuals like:

- actual or attempted rape or sexual assault;
- pressure for sexual favors;
- deliberate touching, leaning over, or cornering;
• sexual looks or gestures;
• letters, telephone calls, personal e-mails, texts, or other materials of a sexual nature;
• pressure for dates;
• sexual teasing, jokes, remarks, or questions;
• referring to an adult as a “girl,” “hunk,” “doll,” “babe,” or “honey”;
• whistling at someone;
• sexual comments, innuendos, or stories;
• turning work discussions to sexual topics;
• asking about sexual fantasies, preferences, or history;
• sexual comments about a person’s clothing, anatomy, or looks;
• kissing sounds, howling, and smacking lips;
• talking about, telling lies, or spreading rumors about a person’s personal sex life;
• neck and/or shoulder massage;
• touching an employee’s clothing, hair, or body;
• hanging around a person uninvited;
• hugging or kissing;
• patting, stroking, or pinching;
• touching or rubbing oneself sexually in the presence of another person;
• standing close to or brushing up against a person;
• looking a person up and down;
• sexually suggestive posters, cartoons, websites, or magazines displayed in the workplace or shown to someone;
• playing sexually suggestive or graphic videos or music; and
• making sexual gestures with hands or through body movements.

Sexual harassment can involve activities online or through electronic media, even when off site or “off the clock.”

Examples of behaviors that can constitute unwelcome sexual conduct through email, cell phone or text, Internet or Intranet posting, online comments, blog posts, social media (such as Facebook, Twitter, LinkedIn, Instagram, YouTube, and Snapchat), or other electronic media include:

• requests/demands for sex;
• sexually graphic or inappropriate pictures;
• sexually graphic or inappropriate videos;
• sexually offensive language or comments;
• unwanted flirting;
• unwanted requests for dates; and
• cyber stalking.
Reminder About Use of State Resources, Like Computers and E-mail

Personal business should not be conducted using State resources. Employees have no expectation of privacy when using State resources, such as State-administered e-mail account, State phones, State computers, or State networks.

State employees are provided with State-administered e-mail accounts where only matters related to official State business should be discussed. Matters of a personal nature, or other matters not related to official State business, should not be discussed using an official State e-mail account.

State resources, such as State-provided cell phones and computers, should not be used to access non-State e-mail accounts and social media accounts. State resources should not be used to access, view, or download images, video, or other content of a sexual nature.

State resources include, but are not limited to, State-administered e-mail accounts, State-owned computers, State wireless networks, and State-provided phones and cell phones.

Other considerations for whether conduct is sexual harassment:

1) Gender is irrelevant. Both men and women can be victims of sexual harassment. The harassing behavior may be by someone of the opposite gender or the same gender. Men can sexually harass other men, and women can sexually harass other women.

2) Sexual harassment and third parties. The victim of sexual harassment does not have to be the person the behavior is directed towards. Anyone affected by the offensive conduct can be a victim.

The person subjected to the behavior is not the only person who can report an allegation of quid pro quo sexual harassment or of conduct of a sexual nature that interferes with an individual’s work or creates an intimidating, hostile, or offensive working environment. Any person who witnesses or learns of such conduct can and should report it.

3) The behavior is unwelcome. Sexual conduct becomes sexual harassment when the behavior is unwelcome. Challenged behavior may be unwelcome in the sense that the victim did not solicit or invite it, and in the sense that the victim regarded the conduct as undesirable or offensive.

4) Working environment. An employee’s “working environment” is not just the physical location where the employee is assigned. An employee’s “working environment” may extend to other office locations and remote, off-site, or moving work locations.

5) Sexual harassment is not just limited to co-workers and supervisors. Individuals who are not State employees, such as patrons, vendors, and delivery people, may come into the workplace or interact with employees. Those non-employees can violate sexual harassment laws, rules, and polices and be victims of sexual harassment.
Example

Employer A supervises Employee B. Employer A tells Employee B that unless Employee B has sex with Employer A, Employee B will be terminated.

This is an example of quid pro quo sexual harassment because Employee B’s submission to Employer A’s unwelcome sexual advance is made a condition of employment.

Example

Employee A is recently married and two months ago got back from the honeymoon. Since returning, Coworker B and Coworker C have been making sexual remarks about the honeymoon and asking personal questions. These comments occur almost on a daily basis and over time have gotten more graphic, and now Coworkers B and C are sending offensive pictures to Employee A’s work email account. Employee A has started calling in sick and is missing deadlines because the comments and pictures are so upsetting.

This is an example of hostile work environment sexual harassment. Here, the coworkers’ unwelcome conduct of a sexual nature is interfering with Employee A’s work performance and creating an intimidating, hostile, or offensive working environment.

Example

Vendor A is a State vendor that makes daily deliveries at a State agency that Employee B works at. When making deliveries, Vendor A always flirts with Employee B by complimenting Employee B’s body and asking for dates. Employee B always declines and told Vendor A that Employee B is not interested. This has been going on for over a month and has caused Employee B to avoid Employee B’s cubicle during Vendor A’s delivery time. Last week, Employee B missed an important call because Vendor A was making a delivery at that same time.

This is an example of hostile work environment sexual harassment. Employee B is being subjected to frequent unwelcome advances of a sexual nature and those advances are creating an intimidating and hostile work environment such that Employee B is uncomfortable being in the same area as Vendor A. State vendors can engage in improper sexual harassment just like State employees.

What is Unlawful Discrimination?

“Unlawful discrimination” means: “discrimination against a person because of his or her actual or perceived: race, color, religion, national origin, ancestry, age, sex, marital status, order of protection status, disability, military status, sexual orientation, pregnancy, or unfavorable discharge from military service . . . .” 775 ILCS 5/1-103(Q).
Each of the categories listed above has a legal meaning. Below are the legal definitions as they directly appear in the Human Rights Act for your reference.¹

<table>
<thead>
<tr>
<th><strong>Marital Status.</strong> The legal status of being married, single, separated, divorced, or widowed.</th>
<th><strong>Sex.</strong> The status of being male or female.</th>
<th><strong>National Origin.</strong> The place in which a person or one of his or her ancestors was born.</th>
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<tbody>
<tr>
<td><em>Id.</em> at §1-103(J).</td>
<td><em>Id.</em> at §1-103(O).</td>
<td><em>Id.</em> at §1-103(K).</td>
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<tr>
<th><strong>Order of Protection Status.</strong> A person’s status as being a person protected under an order of protection issued pursuant to certain statutes, or an order of protection issued by a court of another state.</th>
<th><strong>Age.</strong> The chronological age of a person who is at least 40 years old. In the case of training and apprenticeship programs, age means a person who is 18 but not yet 40 years old.</th>
<th><strong>Pregnancy.</strong> Pregnancy, childbirth, or medical or common conditions related to pregnancy or childbirth.</th>
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<tr>
<td><em>Id.</em> at §1-103(K-5).</td>
<td><em>Id.</em> at §1-103(A).</td>
<td><em>Id.</em> at §1-103(L-5).</td>
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<th><strong>Religion.</strong> All aspects of religious observance and practice, as well as belief, unless an employer demonstrates that he or she is unable to reasonably accommodate an employee’s or prospective employee’s religious observance or practice without undue hardship on the conduct of the employer's business.</th>
<th><strong>Unfavorable Military Discharge.</strong> Discharges from the Armed Forces of the U.S. their Reserve components, or any National Guard or Naval Militia which are classified as RE-3 or the equivalent, but does not include those characterized as RE-4 or “Dishonorable”.</th>
<th><strong>Sexual Orientation.</strong> The actual or perceived heterosexuality, homosexuality, bisexuality, or gender-related identity, whether or not traditionally associated with the person's designated sex at birth.</th>
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<td><em>Id.</em> at §2-101(F).</td>
<td><em>Id.</em> at §1-103(P).</td>
<td><em>Id.</em> at §1-103(O-1).</td>
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<th><strong>Military Status.</strong> A person’s status on active duty in or status as a veteran of the armed forces of the U.S., status as a current member or veteran of any reserve component of the armed forces of the U.S., or status as a current member or veteran of the Illinois Army National Guard or Illinois Air National Guard.</th>
<th><strong>Disability.</strong> A determinable physical or mental characteristic of a person, including one that necessitates the person's use of a guide, hearing or support dog, the history of such characteristic, or the perception of such characteristic by the person complained against, which may result from disease, injury, congenital condition of birth or functional disorder and which characteristic is unrelated to the person’s ability to perform the duties of a particular job or position.</th>
<th><strong>Citizenship Status.</strong> The status of being: (1) a born U.S. citizen; (2) a naturalized U.S. citizen; (3) a U.S. national; or (4) a person born outside the U.S. and not a U.S. citizen who is not an unauthorized alien and who is protected from discrimination under a federal law.</th>
</tr>
</thead>
<tbody>
<tr>
<td><em>Id.</em> at §1-103(J-1).</td>
<td><em>Id.</em> at §1-103(I).</td>
<td><em>Id.</em> at §2-101(K).</td>
</tr>
</tbody>
</table>

It is a civil rights violation for “any employer to refuse to hire, to segregate, to engage in harassment, or to act with respect to recruitment, hiring, promotion, renewal of employment, selection for training or apprenticeship, discharge, discipline, tenure or terms, privileges or conditions of employment on the basis of unlawful discrimination or citizenship status.” *Id.* at §5/2-102(A). Employment agencies and labor organizations are also prohibited from certain conduct on the basis of unlawful discrimination or citizenship status. *Id.* at §5/2-102(B) and (C).

¹ Ancestry, race, and color are not defined by the Human Rights Act; however, the U.S. Equal Employment Opportunity Commission (EEOC) has issued guidance on the definition of color and race. The EEOC guidance states that “color” is “commonly understood [to mean] pigmentation, complexion, or skin shade or skin tone.” Race includes physical characteristics associated with race, “such as a person’s color, hair, facial features, height and weight,” race-linked illnesses, and cultural characteristics related to race or ethnicity. *EEOC Compliance Manual*, Doc. No. 915.003, at 15 (2006). Black’s Law Dictionary defines ancestry as “a line of descent; collectively, a person’s forebears; lineage.” *Blacks Law Dictionary* (11th ed. 2019).
The Human Rights Act also outlines other forms of discrimination that are civil rights violations, including provisions related to language, immigration-related practices, religious discrimination, reasonable accommodations for pregnancy, and training and apprenticeship programs. This section outlines information about those protections.²

**Language.** Language refers to a person’s native tongue, such as Polish, Spanish, or Chinese, but does not include slang, jargon, profanity, or vulgarity. *Id.* at §2-102(A-5). It is a civil rights violation “for an employer to impose a restriction that has the effect of prohibiting a language from being spoken by an employee in communications that are unrelated to the employee's duties.” *Id.*

**Immigration-related practices.** It is a civil rights violation for an employer to use more or different documents than are required under certain federal laws or to refuse to honor documents that on their face appear to be genuine. If the employer is participating in the E-Verify program, it cannot take adverse employment actions without following the procedures under that program. *Id.* at §2-102(G).

**Religious discrimination.** It is a civil rights violation “for any employer to impose upon a person as a condition of obtaining or retaining employment, including opportunities for promotion, advancement, or transfer, any terms or conditions that would require such person to violate or forgo a sincerely held practice of his or her religion including, but not limited to, the wearing of any attire, clothing, or facial hair in accordance with the requirements of his or her religion,” unless the employer cannot reasonably accommodate the prospective employee or employee without undue hardship on the employer’s business. *Id.* at §2-102(E-5). An employer is also permitted to enact a dress code or grooming policy in order to maintain workplace safety or food sanitation. *Id.* Further, it is a civil rights violation for a public employer, consistent with operational needs, to refuse to permit a public employee, who takes time off work to practice religion, from performing his or her work during the employee’s non-scheduled hours in order to compensate for work time lost for such religious reasons. *Id.* at §2-102(E).

**Reasonable accommodation for pregnancy.** The Human Rights Act outlines reasonable accommodations that are afforded to individuals related to pregnancy or childbirth. It is a civil rights violation for an employer not to make a reasonable accommodation for any medical or common condition of a job applicant or employee related to pregnancy or childbirth, unless the employer can demonstrate that it would impose an undue hardship on the ordinary operation of the business. *Id.* at §2-102(J). It is also unlawful for an employer to require a job applicant or employee to accept an accommodation when that individual did not request one. *Id.* An employer may not require an employee to take leave, if another reasonable accommodation can be provided.

² The Illinois Administrative Code provides additional details regarding civil rights violations outlined in the Human Rights Act. For example, it outlines requirements for a reasonable accommodation for persons with disabilities. Specifically, it states: “[e]mployers and labor organizations must make reasonable accommodation of the known physical or mental limitations of otherwise qualified disabled applicants or employees, unless the employer or labor organization can demonstrate that accommodation would be prohibitively expensive or would unduly disrupt the ordinary conduct of business. . . . [T]he accommodation may include: alteration of the facility or work site; modification of work schedules or leave policy; acquisition of equipment; job restructuring; provision of readers or interpreters; and other similar actions.” 56 Ill. Admin. Code § 2500.40.
An employer shall reinstate the employee to her original job or equivalent position upon her signifying her intent to return or when the need for the reasonable accommodation ends, unless the employer demonstrates that the accommodation would impose an undue hardship on the ordinary operation of the business. Further, an employer may not deny employment opportunities or benefits or take adverse action because an individual needs a reasonable accommodation.

**Training and apprenticeship programs.** It is a civil rights violation “for any employer, employment agency or labor organization to discriminate against a person on the basis of age in the selection, referral for or conduct of apprenticeship or training programs.”

**Examples of Unlawful Discrimination**

Conduct may amount to unlawful discrimination if, based on a person’s actual or perceived membership to one or more of the protected classes outlined above, an employer takes action involving:

- recruitment;
- hiring;
- promotion;
- demotion;
- renewal of employment;
- selection for training or apprenticeship;
- discharge;
- discipline;
- tenure of terms;
- privileges; and/or
- other conditions of employment.

Unlawful discrimination occurs when an employer takes a discriminatory employment action because of an applicant’s or employee’s actual or perceived membership in one of the protected classes above. However, it does not prevent an employer from taking employment action for another reason unrelated to an applicant’s or employee’s membership in a protected class.

**Example**

Employee A is a pregnant woman who recently told her employer, Employer B, that she was expecting a child and her due date was seven months away. The following week, Employee A asked for time off to attend a doctor’s appointment. Three weeks later, Employee A had another doctor’s appointment and requested time off work. Two weeks later, Employer B had a meeting with Employee A and told her that the agency had decided to make her position part-time because of Employee A’s “condition”. Employer B said this would be good for Employee A because now she could focus on her doctor’s appointments and her health and not have to worry about working as many hours. Employee A is very upset by this because she wants a full-time position, and never told Employer B she wanted less hours or needed less hours because of her pregnancy.
This is an example of unlawful discrimination because Employer B changed the conditions of Employee A’s employment on the basis of her pregnancy.

**Example**

Employee A, who is a 50 year-old Muslim woman, has been late to work for several months. Employee A’s supervisor, Employer B, knows Employee A is a 50 year-old Muslim woman. Last week, Employer B told Employee A she was being put on a corrective action plan because of her tardiness, and if she did not improve her employment would be terminated. In fact, a month earlier Employer B terminated Employee C, a 30 year-old Christian male because of his repetitive tardiness. Employee A continued to be late, in some cases over two hours late. Employer B terminated Employee A and informed her it was because her chronic tardiness was against office policy and prevented her from completing the required work on time.

This is not an example of unlawful discrimination. Although Employee A is a member of several protected classes because she is over 40 years old, Muslim, and a woman, on these facts Employer B did not unlawfully discriminate against her. She was not discriminated against because she was terminated for violating office policy and not fulfilling the job duties, and not because of her age, religion, or sex. Furthermore, Employer B applied the same standard to another employee outside of Employee A’s protected classes, who engaged in similar behavior.

### III. WHAT IS HARASSMENT?

“Harassment” means: “any unwelcome conduct on the basis of an individual’s actual or perceived race, color, religion, national origin, ancestry, age, sex, marital status, order of protection status, disability, military status, sexual orientation, pregnancy, unfavorable discharge from military service, or citizenship status that has the purpose or effect of substantially interfering with the individual's work performance or creating an intimidating, hostile, or offensive working environment. For purposes of this definition, the phrase "working environment" is not limited to a physical location an employee is assigned to perform his or her duties.” *Id.* at §2-101(E-1). The definitions of these classes are outlined above.

**Examples of Harassment**

Examples of conduct that could amount to harassment if based on a person’s actual or perceived membership in one or more protected classes include:

- offensive jokes;
- slurs;
- epithets or name calling;
- physical assault(s);
- threats;
- intimidation, ridicule or mockery;
- insults or put-downs;
- offensive objects or pictures;
- deliberate touching, leaning over, or cornering;
• offensive looks or gestures; and/or
• letters, telephone calls, personal e-mails, texts, or other materials of an offensive nature

**Example**

Employee A, a woman whose national origin is Japanese, recently started working at a State agency. During her first week on the job, her coworkers start asking her questions about her “slanting eyes” and performing Karate chops in the air. The coworker in the cubicle next to her mispronounces her name every day and then laughs. Employee A has been working at this agency for a month now and the conduct of her coworkers has only gotten worse. She feels very uncomfortable at work and dreads interacting with her coworkers.

This is an example of harassment based on race and national origin because the unwelcome conduct is on the basis of Employee A’s race and national origin and has the purpose or effect of creating an intimidating, hostile, or offensive working environment.

**Example**

Employee A is a man who recently married his male partner. Employee A was very excited about his wedding and put up pictures in his office of him and his spouse on their wedding day. Later that day, his supervisor, Employer B came to Employee A’s office. Employer B saw the photos and exclaimed – “I didn’t know you were gay!” Employer B then left Employee A’s office. The next day when Employee A arrived at work, he saw that his wedding photos had been drawn on with offensive markings and a sign was posted on his door that read: “Marriage is Between a Man and a Woman” in Employer B’s handwriting. Employee A was very upset and left work, telling his employer he didn’t feel well. When Employee A came back to work two days later, there was another sign on his door with quotes about marriage being sacred and not between two men. Employee A tried to work that day, but from his office he could hear Employer B making derogatory remarks about him.

This is an example of harassment because it is unwelcome conduct on the basis of Employee A’s sexual orientation that has the purpose or effect of substantially interfering with the individual’s work performance or creating an intimidating, hostile, or offensive working environment.
IV. **How to Report an Allegation of Sexual Harassment, Harassment, Discrimination, and/or Retaliation**

Any employee who witnesses, is subjected to, or becomes aware of sexual harassment, harassment, and/or discrimination should immediately report the incident. You can report to your supervisor, your agency ethics officer, the Office of Executive Inspector General (“OEIG”), and/or the Illinois Department of Human Rights (“IDHR”). In addition, if you or another employee experiences retaliation after reporting harassment or discrimination, that conduct can be reported to your supervisor, ethics officer, the OEIG, and the IDHR in the same manner that sexual harassment, harassment, and discrimination are reported.

Sometimes it is difficult to know whether the conduct that makes you feel uncomfortable is sexual harassment, harassment, or discrimination in violation of a law or policy. When in doubt, employees are encouraged to report inappropriate conduct so that the employer can address the issue. While a lot of this training focuses on the legal definitions of sexual harassment, harassment, and discrimination, your agency policies may discuss additional conduct that is prohibited. It is important to know and understand your agency’s policies and if you are unsure if something is improper to report the conduct so that it can be appropriately addressed.

**Reporting an Allegation of Sexual Harassment, Harassment, and/or Discrimination to a Supervisor or Ethics Officer**

You can report an allegation of sexual harassment, harassment, and/or discrimination to a supervisor. Supervisors will know the internal practices of your agency, and will be in a position to effect change and to help you navigate your agency’s internal complaint process. Although supervisors may seek assistance from or report the allegation to the agency ethics officer, they should share information only as required by law or in order to effect necessary management action to address your allegation.

You can also report an allegation of sexual harassment, harassment, and/or discrimination to your ethics officer. Your ethics officer is available to discuss any concerns about ethics violations you may have. Ethics officers can help interpret the Ethics Act for you as well as your agency policies that prohibit sexual harassment, harassment, and discrimination. Your ethics officer will be knowledgeable about the reporting process for the OEIG and IDHR, and can assist you in making a report to these entities or to your supervisor or another manager.

Additionally, if an allegation of sexual harassment, harassment, and/or discrimination involves your supervisor, or if you are uncomfortable with your supervisor or are concerned that the allegation may not be handled appropriately, you can report the allegation directly to your ethics officer, the OEIG, and/or the IDHR.

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3 This training discusses reporting to State agencies. This training does not provide legal advice and does not prevent anyone from exercising other rights, including contacting a private attorney, law enforcement, or federal or local resources regarding sexual harassment, harassment, and discrimination.
Reporting an Allegation of Sexual Harassment, Harassment, and/or Discrimination to the Office of Executive Inspector General

The OEIG is an independent executive branch State agency that works to ensure accountability in State government. The OEIG’s jurisdiction includes executive branch agencies, officers, and employees (other than those under the Attorney General, Secretary of State, Comptroller, or Treasurer), the four regional transit boards, the State public universities, and approximately 300 boards and commissions, plus vendors doing business with those agencies and entities. The OEIG does not represent any party or agency in an investigation nor does it investigate on behalf of any individual or agency.

The primary role of the OEIG is to investigate allegations of misconduct and to make reports of its findings to the affected agencies and officials. The OEIG investigates, when appropriate, alleged violations of law, rule, or regulation committed by any employee of, or those doing business with, an entity under its jurisdiction. For example, the OEIG investigates allegations of waste, fraud, abuse of authority, or corruption. The OEIG investigates violations of the Ethics Act, which includes a prohibition on sexual harassment.

A complaint may be filed with the OEIG in writing, preferably on an OEIG complaint form, or orally. A complaint may be filed with the OEIG by:

- completing a form online at http://www.inspectorgeneral.illinois.gov;
- calling the OEIG’s toll-free hotline at (866) 814-1113;
- mailing a completed complaint form to: Office of Executive Inspector General for the Agencies of the Illinois Governor, Attention Complaint Division, 69 West Washington Street, Suite 3400, Chicago, Illinois 60602;
- faxing a completed complaint form to (312) 814-5479;
- contacting the OEIG by telecommunications device for the disabled (TTY) at (888) 261-2734; or
- scheduling an appointment with its Springfield or Chicago locations.

The OEIG may accept complaints that are filed anonymously.

Anyone filing a complaint must provide sufficient detail about the allegation in order for an investigation to be initiated.

Pursuant to the Ethics Act, “[t]he identity of any individual providing information or reporting any possible or alleged misconduct to an Executive Inspector General or the Executive Ethics Commission shall be kept confidential and may not be disclosed without the consent of that individual, unless the individual consents to disclosure of his or her name or disclosure of the individual's identity is otherwise required by law.” 5 ILCS 430/20-90.
Reporting an Allegation of Sexual Harassment, Harassment, and/or Discrimination to the Illinois Department of Human Rights

The IDHR is a State agency that administers the Human Rights Act. Individuals can report an allegation of sexual harassment, harassment, and/or discrimination to the IDHR by filing a charge within 300 days of the alleged incident.

The first step in filing a charge is to submit information in person or in writing by mail or fax using a Complainant Information Sheet that is available on the IDHR website. It requires detailed information, including contact information, employer information, and the most recent date of the alleged conduct. A person filing a charge may also provide witness information and copies of relevant documents.

The IDHR website is www.illinois.gov/dhr. It provides additional information about harassment and discrimination, filing a charge, the process for investigating and resolving an allegation, and other frequently asked questions. The IDHR has the following offices:

**Chicago**
100 W. Randolph St., Suite 10-100
Chicago, IL 60601
312-814-6200
866-740-3953 (TTY)

**Springfield**
535 West Jefferson, 1st Floor
Springfield, IL 62702
217-785-5100
866-740-3953 (TTY)

**Marion**
2309 W. Main St.
Marion, IL 62959
618-993-7463
866-740-3953 (TTY)

The Department of Human Rights Helpline

The IDHR operates a helpline for reporting sexual harassment and discrimination. The helpline number is 1-877-236-7703. There is also a website for reporting - https://www.2.illinois.gov/sites/sexualharassment/Pages/default.aspx.

Through the helpline:

- individuals can receive help with finding resources, including counseling services;
- individuals can receive assistance with filing sexual harassment and discrimination complaints with the IDHR or other agencies;
- individuals may anonymously report sexual harassment and discrimination in both State employment and private-sector employment; and
- for individuals who are subject to the Ethics Act, the IDHR will report the allegations to the OEIG for further investigation if the person making the report gives the IDHR permission.

All communication submitted to the IDHR through the helpline, including by Internet, will be confidential and exempt from disclosure under the Freedom of Information Act.
Cooperation with Investigators
All employees are expected to cooperate with investigations into sexual harassment.

Under the Ethics Act, it is the duty of every State employee and officer under the jurisdiction of the OEIG to cooperate with the OEIG in any investigation, including investigations into sexual harassment.

“Failure to cooperate includes, but is not limited to, intentional omissions and knowing false statements. Failure to cooperate with an investigation of the Executive Inspector General . . . is grounds for disciplinary action, including dismissal.” 5 ILCS 430/20-70.

V. INFORMATION ABOUT RETALIATION

Retaliation against individuals who report sexual harassment, harassment, and/or discrimination, or who participate in investigations and other proceedings regarding those matters, is strictly prohibited by the Ethics Act, the Human Rights Act, and the Illinois Whistleblower Act.

**Ethics Act**: An officer, member, State employee, or State agency shall not take any retaliatory action against a State employee because the State employee:

1. Discloses or threatens to disclose to a supervisor or to a public body an activity, policy, or practice of any officer, member, State agency, or other State employee that the State employee reasonably believes is in violation of a law, rule, or regulation.
2. Provides information to or testifies before any public body conducting an investigation, hearing, or inquiry into any violation of a law, rule, or regulation by any officer, member, State agency, or other State employee.
3. Assists or participates in a proceeding to enforce the Ethics Act provisions.

5 ILCS 430/15-10.

Retaliatory action means reprimand, discharge, suspension, demotion, denial of promotion or transfer, or change in the terms or conditions of employment of an employee that occurs in retaliation for an employee’s involvement in the protected activities outlined above. *Id.* at §15-5.

If retaliatory action occurs, the OEIG can investigate the matter and recommend discipline. An employee can also bring a lawsuit pursuant to the Ethics Act. Anyone who intentionally violates this prohibition on retaliation is guilty of a misdemeanor and is subject to discipline or discharge. *Id.* at 50-5(a), (f).

**Human Rights Act**: It is a civil rights violation to retaliate against a person who opposes that which they reasonably and in good faith believe to be unlawful discrimination or sexual harassment. 775 ILCS 5/6-101(A). For example, it is unlawful for someone to retaliate against a person who filed a complaint, participated in an investigation, or testified regarding a matter under the Human Rights Act. *Id.*

**Illinois Whistleblower Act**: An employer may not retaliate against an employee “for disclosing information to a government or law enforcement agency, where the employee has
reasonable cause to believe that the information discloses a violation of a State or federal law, rule, or regulation.” 740 ILCS 174/15(b). Further, an employer shall not retaliate against an employee for refusing to participate in an activity that would result in a violation of a State or federal law, rule, or regulation. Id. at §20. If an employer retaliates against an employee in violation of the Illinois Whistleblower Act, and the employee succeeds in a civil suit, the employee may receive relief necessary to make the employee whole, including reinstatement into their position, back pay with interest, and compensation for damages. Id. at §30.

VI. THE CONSEQUENCES FOR VIOLATING THE PROHIBITION ON SEXUAL HARASSMENT, HARASSMENT, AND UNLAWFUL DISCRIMINATION AND THE CONSEQUENCES FOR KNOWINGLY MAKING A FALSE REPORT

It is a violation of the Ethics Act to engage in sexual harassment as defined by the Act. As an Ethics Act violation, there are specific penalties for the violation. There are also penalties for making false reports of sexual harassment.

Any person who violates the Ethics Act’s prohibition on sexual harassment:
- may be fined up to $5,000 per offense;
- is subject to discipline or discharge; and
- may also have fines or penalties imposed by a State or federal agency or court.

See 5 ILCS 430/50-5(g).

False reports
- The EEC may levy a fine of up to $5,000 against any person who intentionally makes a false, frivolous, or bad faith allegation, or who intentionally obstructs or interferes in an OEIG investigation. Id. at §50-5(e).
- Any person who intentionally makes a false report alleging sexual harassment to the OEIG, EEC, or to certain law enforcement agencies or officials is guilty of a misdemeanor. See id. at §50-5(d).

Also note that failure to cooperate with an OEIG investigation conducted pursuant to the Ethics Act, including intentional omissions and knowing false statements, is grounds for disciplinary action, including dismissal. Id. at §20-70.

Obstructing, Interfering With, or Failing to Cooperate With an Investigation.

- The EEC may levy a fine of up to $5,000 against any person who intentionally obstructs or interferes with an investigation conducted under the Ethics Act by the OEIG. 5 ILCS 430/50-5(e).
- Failure to cooperate with an investigation conducted under the Ethics Act by the OEIG, including intentional omissions and knowing false statements, is grounds for disciplinary action, including dismissal. 5 ILCS 430/20-70
Although “harassment” and “unlawful discrimination” are not specific violations of the Ethics Act, the OEIG does investigate allegations of unlawful discrimination and harassment. There are serious consequences for engaging in unlawful discrimination and harassment, which may include being disciplined or terminated for violating the law or your agency’s policies.

In addition, engaging in sexual harassment, harassment, unlawful discrimination, and/or retaliation can subject you to proceedings before the Illinois Human Rights Commission or state or federal courts. For example, individuals can file a state or federal charge against the person or entity and if they prevail, they may be entitled to one or more of the following remedies:

- Actual damages for injury or loss, including emotional damages
- Attorneys’ fees and costs
- Prejudgment interest
- Backpay
- Obtaining a cease and desist order
- Fringe benefits
- Hiring
- Reinstatement
- Promotion

775 ILCS 5/8A-104.

UNIVERSITY CONTACTS

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Ethics Officer
Office of General Counsel
Phone: 309-298-3070
E-mail: ELD-Duvall@wiu.edu

Stephanie Kinkaid
Director of the Office of Equal Opportunity & Access
Title IX Coordinator
Phone: 309-298-1977
sm-kinkaid@wiu.edu
Acknowledgement of Participation in:

2020 Sexual Harassment Training

I certify that I have carefully read and reviewed the content of, and completed, the 2020 Sexual Harassment and Discrimination Prevention Training for New, Temporary and Lump Sum State of Illinois Employees Under the Jurisdiction of the Governor pursuant to 5 ILCS 430/1 et seq. Furthermore, I certify that I understand my failure to comply with the laws, rules, policies, and procedures referred to within this training course may result in disciplinary action up to and including termination of State employment/appointment, administrative fines, and possible criminal prosecution, depending on the nature of the violation.

________________________________________________
Signature

________________________________________________
Printed Name (first, middle initial, last)

___ ___ " ___ ___ " ___ ___ ___ ___ ___
WIU ID #

________________________
Month and Day of Birth (for example, 07/15)

Date Signed

Return original signed document to:

Western Illinois University
Office of the General Counsel
Sherman Hall 208
Macomb, IL 61455