

Illinois Department of Corrections

2016 Annual PREA Report

The Prison Rape Elimination Act (PREA) was passed unanimously by Congress and signed into law by President George W. Bush in 2003. The Illinois Department of Corrections (IDOC) is committed to meeting the requirements of the Prison Rape Elimination Act while enhancing the safety and security for all IDOC staff and offenders. Our facilities understand the need to identify and address issues as they arise.

The Department maintains a strict “Zero Tolerance” policy; all offender sexual abuse and harassment allegations are taken seriously, investigated and prosecution sought when applicable. While incarcerated within the Illinois Department of Corrections, offenders have the right to be free from sexual abuse, harassment and retaliation.

This Annual PREA Report is prepared and published pursuant to PREA Standard 115.88.

ACCOMPLISHMENTS

In 2016 the IDOC Training Academy continues to provide trainings in the area of PREA, not only to all new security and non-security staff but also additional training to existing staff throughout the state. In addition the Department re-opened the IYC Kewanee with a new mission as the Kewanee Life Skills Reentry Center. The Training Academy provided PREA training at an advance level to all employees of the Center.

During calendar year 2016 the Department immediately completed the remaining audits necessary for compliance by completing audits, conducted by an outside contractor, at an additional 24 facilities. These audits consisted of 21 correctional centers and 3 work release centers. The completion of these audits brings all 29 facilities within the Illinois Department of Corrections into full compliance with the PREA standards.

Additionally, beginning in November 2016 the Department began the first year of the second audit cycle of PREA Audits. The Department utilized an outside contractor to complete 4 facility audits in CY2016 followed by an additional 7 facility audits during the time period January through March of CY2017. These audits consisted of a variety of security levels, work release center, and a female facility; these audits encompassed 1/3 of the Department’s facilities thus meeting the requirement of PREA Standard 115.401.

STATISTICAL DATA

The following tables were developed from data provided by each individual facility and represent cases that were to alleged to have occurred during calendar year 2016. Table(s) 1-A and 1-B represent statistical data regarding allegations made involving inmate on inmate sexual abuse and harassment. Table(s) 2-A and 2-B represent data regarding allegations made involving staff on inmate sexual abuse and harassment.

**INMATE ON INMATE ABUSE AND HARASSMENT ALLEGATIONS
(TABLE 1-A)**

<u>Facility</u>	<u>Total</u>	<u>Harassment</u>	<u>Abuse</u>	<u>Substantiated</u>	<u>Unsubstantiated</u>	<u>Unfounded</u>	<u>Pending</u>
Big Muddy	33	21	12	10	17	6	0
Centralia	18	15	3	4	6	7	1
Crossroads	0	0	0	0	0	0	0
Danville	35	27	8	4	28	3	0
Decatur	21	14	7	5	15	1	0
Dixon	37	13	24	6	25	6	0
East Moline	7	3	4	0	6	1	0
Fox Valley	0	0	0	0	0	0	0
Graham	6	2	4	0	4	2	0
Hill	20	11	9	0	8	12	0
Illinois River	14	10	4	0	8	5	1
Jacksonville	0	0	0	0	0	0	0
Lawrence	23	17	6	3	17	3	0
Lincoln	6	5	1	1	5	0	0
Logan	91	51	40	7	32	52	0
Menard	40	16	24	0	39	1	0
North Lawndale	1	1	0	0	1	0	0
Peoria	0	0	0	0	0	0	0
Pinckneyville	37	11	26	1	26	10	0
Pontiac	18	8	10	0	16	0	2
Robinson	1	1	0	0	1	0	0
Shawnee	29	13	16	1	20	8	0
Sheridan	30	25	5	6	20	4	0
Southwestern	2	0	2	1	1	0	0
Stateville	48	14	34	0	27	21	0
Taylorville	23	17	6	6	11	6	0
Vandalia	4	3	1	0	0	4	0
Vienna	5	4	1	0	4	1	0
Western Illinois	19	7	12	1	12	3	3
Total	568	309	259	56	349	156	7

INMATE ON INMATE (TABLE 1-B)

	2014	2015	2016
Sexual Abuse	96	173	259
Sexual Harassment	124	113	309
Total Allegations	220	286	568
	<i>% of cases</i>	<i>% of cases</i>	<i>% of cases</i>

Substantiated	10	5%	29	10%	56*	10%
Unsubstantiated	142	65%	164	57%	349	61%
Unfounded	61	28%	85	30%	156	28%
Investigation Ongoing	7	3%	8	3%	7	1%
Total Allegations	220	100%	286	100%	568	100%

*56 total substantiated cases = 21 Sexual Abuse + 35 Sexual Harassment

A review of the data of the individual facilities involving inmate on inmate allegations does not draw any specific conclusions. Facilities housing higher security offenders: Logan (female/maximum), Stateville (maximum), Danville (medium), Dixon (medium) and Pinckneyville (medium) represent the highest number of allegations.

Facilities demonstrating the fewest number of allegations are typically lower security prisons or the adult transition centers (work release centers). No specific conclusions or recommendations can be drawn from this.

In comparing the allegations of inmate on inmate sexual abuse and harassment from 2014 through 2016 some conclusions can be drawn. With the dramatic rise in allegations from 2014 through 2016, some facility Compliance Managers have developed the following conclusions. During this time period the Department was actively auditing each facility and each facility increased the amount of available signage and communication in relation to PREA. In all, the Department has placed over 2500 permanent signs regarding PREA throughout the institutions. Along with this, an increase in the educating of staff has also occurred in regards to what should be reported. Specifically, emphasizing to take every allegation seriously and to report all allegations.

It should be noted that with the rise in allegations the percent of cases falling into the range of substantiated, unsubstantiated, unfounded, and pending has remained somewhat consistent.

**STAFF ON INMATE ABUSE AND HARASSMENT ALLEGATIONS
(TABLE 2-A)**

Facility	Total	Harassment	Abuse	Substantiated	Unsubstantiated	Unfounded	Pending
Big Muddy	7	4	3	0	4	2	1
Centralia	12	12	0	3	2	7	0
Crossroads	1	0	1	0	1	0	0
Danville	6	4	2	0	5	1	0
Decatur	10	6	4	0	6	0	4
Dixon	31	18	13	2	12	16	1
East Moline	8	3	5	0	4	4	0
Fox Valley	0	0	0	0	0	0	0
Graham	3	3	0	0	3	0	0
Hill	35	25	10	0	4	31	0
Illinois River	19	15	4	0	11	5	3
Jacksonville	2	0	2	0	1	1	0
Lawrence	21	19	2	1	14	6	0

Lincoln	1	0	1	0	0	0	1
Logan	54	29	25	3	11	38	2
Menard	38	23	15	0	38	0	0
North Lawndale	0	0	0	0	0	0	0
Peoria	0	0	0	0	0	0	0
Pinckneyville	20	11	9	0	19	1	0
Pontiac	111	77	34	0	78	4	29
Robinson	3	3	0	0	2	1	0
Shawnee	11	7	4	0	10	1	0
Sheridan	25	22	3	2	22	1	0
Southwestern	3	2	1	0	3	0	0
Stateville	17	14	3	0	7	10	0
Taylorville	1	0	1	0	1	0	0
Vandalia	0	0	0	0	0	0	0
Vienna	2	1	1	0	2	0	0
Western Illinois	12	11	1	0	11	1	0
Total	453	309	144	11	271	130	41

STAFF ON INMATE (TABLE 2-B)

	2014		2015		2016	
Sexual Abuse	31		67		144	
Sexual Harassment	26		51		309	
Total Allegations	57		118		453	
		<i>% of cases</i>		<i>% of cases</i>		<i>% of cases</i>
Substantiated	8	14%	7	6%	11*	2%
Unsubstantiated	40	70%	72	61%	271	60%
Unfounded	9	16%	21	18%	130	29%
Investigation Ongoing	0	0%	18	15%	41	9%
Total Allegations	57	100%	118	100%	453	100%

*11 total substantiated cases = 3 Sexual Abuse + 8 Sexual Harassment

A review of the data of the individual facilities involving staff on inmate allegations does not draw any specific conclusions. Facilities housing higher security offenders: Logan (female/maximum) and Pontiac (maximum), represent the highest number of allegations.

Facilities demonstrating the fewest number of allegations are typically lower security prisons or adult transition centers (work release centers). No specific conclusions or recommendations can be drawn from this.

In comparing the allegations of staff on inmate sexual abuse and harassment from 2014 through 2016 few conclusions can be drawn. During this time period the Department was actively auditing each facility and each facility increased the amount of available signage and communication in relation to PREA. Along with this, an increase in the educating of staff has

also occurred in regards to what should be reported. No specific event(s) can be tied to the rise in allegations.

It should be noted that last year the rise in pending investigations did cause concern. The Department began to require facilities to submit reports on a quarterly basis regarding their pending investigations. In monitoring this closer, it has appeared to help in the tracking of cases and the follow through with the completion of cases.

Conclusions developed from the comparison of data are still difficult to achieve due to the fact that the Department has only collected true data regarding PREA for a three-year period. The Department will continue to improve the manner in which data is collected and will continue to look for trends not only on an annual basis but will continue to review data from each facility on a quarterly basis.

RECOMMENDATIONS

Facility Compliance Managers noted that some offenders are abusing this process with repeated claims. A review of specific cases demonstrates this. In CY2016, 37 inmates accounted for 218 cases, one inmate alone filed 21 allegations during this time period. The Department recognizes that certain inmates may be targeted for abuse and therefore the Department handles all allegations regardless of the inmate's record in reporting allegations.

In response to this, Logan Correctional Center has made an effort to provide inmates further education as to the importance and purpose of PREA. Through the use of continued education, house meetings have been established utilizing members of security and clinical service staff to provide education to the purpose of PREA and how the process works. The outcome of this initiative will be monitored in CY2017.

Additionally, staff training is being increased to include training opportunities through the National Institute of Corrections online training center. These trainings will target employees working in the areas of investigations, medical and mental health. To further increase our staff knowledge in these areas as it relates to PREA.

CONCLUSION

During calendar year 2017 the Department will continue its compliance with PREA. The Department will be entering into a contract with an outside auditor to begin audits for the second year of the current audit cycle. During 2017 the Department will be auditing 10 facilities with at least 1 being a work release center. These audits are to tentatively begin in October of 2017.

The Department will continue to make upgrades to the technology it utilizes in our correctional facilities to deter and investigate sexual abuse. This will be done through our IDOC State-wide Security Camera contract. Additionally, training and policy will continue to be reviewed and updated as necessary to provide the most up to date knowledge to the employees of the Illinois Department of Corrections.

The Illinois Department of Corrections will continue to take all allegations of sexual abuse and harassment seriously throughout our agency. This demonstration of our “Zero Tolerance” stance will continue to be demonstrated through our full compliance with the Prison Rape Elimination Act.