

ILLINOIS DEPARTMENT OF LABOR
ILLINOIS OSHA DIVISION

REPORT TO THE GOVERNOR

PURSUANT TO 820 ILCS 219/1-925

ANNUAL GOVERNOR'S REPORT

January 1, 2016 through December 31, 2016

BIENNIAL LEGISLATURE'S REPORT

January 1, 2015 through December 31, 2016

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HISTORY & BACKGROUND

The Illinois State and Local Government Plan (SLGP) is administered by the Illinois OSHA Division Manager under the leadership of the Director of the Illinois Department of Labor (IDOL). The Division is made up of two separate areas, Enforcement and Consultation. The Enforcement program enforces safety and health standards in public sector workplaces, investigates public sector occupational safety and health whistleblower discrimination complaints, adopts Federal OSHA standards, and provides public sector outreach services. Enforcement in the private sector remains with the U.S. Department of Labor, Occupational Safety and Health Administration (OSHA) in Illinois. The Consultation program provides consultation services to private and public sector employers.

Enforcement

The Illinois OSHA Enforcement program has been in place since 1985 to ensure safe and healthy working conditions for state, county, municipal, and educational employees in order to prevent work-related injuries and illnesses. To accomplish this, Illinois OSHA performs inspections, investigations, and consultations outlined under the provisions of the Illinois Occupational Safety and Health Act [820 ILCS 219].

On September 1, 2009, IDOL was approved by OSHA to become a SLGP for public sector worksites. Under OSHA's SLGP, States develop and operate their own safety and health programs that are at least as effective as the federal program and are eligible for up to 50 percent matching funds for operating costs. Illinois became the 27th State and/or territory that has an OSHA approved SLGP.

Illinois OSHA has the authority to enforce standards (General, Construction, and Maritime Industries) identical to the Federal Occupational Safety and Health Administration (OSHA). The specific Code of Federal Regulations (29 CFR 1910 and 1926) are cited for any violations that Illinois OSHA issues.

Illinois OSHA conducts program planned inspections and investigates fatalities, catastrophic events, and complaints. In addition, we administer referrals and conduct follow-up enforcement inspections. Identified imminent danger situations are addressed immediately by on-site inspectors who have the authority to post warnings, inform the affected employees (or representatives), and recommend to the IDOL Director or his or her designee that an order be issued to require a public employer to cease and desist from the practice of creating the imminent danger situation and to obtain immediate abatement of the hazard.

Any public employee in the State of Illinois has the right to file a hazardous working condition complaint with Illinois OSHA.

Consultation

In 1975, the United States Congress began funding the voluntary compliance On-Site Consultation program and by 1980, all 50 States had a program [29 CFR 1908]. For years, the program has provided free consultation services to private sector employers with 250 or less employees on site or 500 employees corporate-wide. On October 1, 2011, Illinois OSHA expanded its consultation services to include public sector employers.

The Illinois On-Site Safety and Health Consultation program is funded 90% by OSHA and 10% by State matching funds. Consultation services are provided through on-site visits, which are initiated by an employer making a consultation request. Services include, but are not limited to, helping private and public employers identify safety and health hazards, control or eliminate hazards, establish or improve a workplace safety and health program, and better understand all requirements of applicable federal and/or state standards.

MISSION STATEMENT

It is the mission of Illinois OSHA to ensure safe and healthy working conditions by setting and enforcing standards and providing training, outreach, education, and assistance to employers and employees throughout the State of Illinois.

Illinois OSHA's mission is accomplished by:

- Improving workers' knowledge of health and safety by informing them of their rights to participate in all inspections/investigations/visits/training activities and by encouraging workers to report potential hazards without fear of retaliation from their employer.
- Establishing, adopting, maintaining and enforcing standards that reduce hazards in the workplace.
- Encouraging employers and employees to recognize and reduce safety and health hazards in the workplace through education and training opportunities.
- Conducting Programmed Planned Inspections (PPI) without advance notice to selected workplaces including those in the National Emphasis Program (NEP).
- Investigating within 24 hours, work-related incidents involving public sector employees that result in the death or in-patient hospitalization of one or more employees, an employee's amputation, or an employee's loss of an eye.
- Acting as a resource for occupational safety and health issues.
- Investigating Whistleblower cases in accordance with the Whistleblower Investigation Manual.
- Ensuring that staff maintains and enhances professional standards of the Division by participating in continuing education courses at the OSHA Training Institute (OTI).
- Providing consultation services to help public and private employers identify safety and health hazards, control or eliminate hazards, establish or improve workplace safety and health programs, and understand all requirements of applicable federal and/or state standards.

VISION

Illinois OSHA's vision is to be the resource for occupational safety and health for State of Illinois employers and employees in the public and private sector in Illinois. This vision will be realized through timely, practical, useful, courteous, and professional services and is built on the premise that occupational deaths, injuries, and illnesses can be prevented.

Illinois OSHA is focused on:

- State and local agencies having effective, self-sufficient occupational safety and health programs that exceed standard requirements.
- Innovative concepts and strategies that will be used to increase awareness and stakeholder participation in occupational safety and health matters.
- Education, technical support, and consultation activities that will provide learning opportunities to enable state and local agencies to become more proactive in addressing occupational safety and health issues.
- Developing and implementing information technology improvements to better meet the needs of our customers.
- Maintaining a professional Illinois OSHA team committed to being the State's resource for promoting safety and health in the public and private sector work force.

ILLINOIS PUBLIC SECTOR DEMOGRAPHICS

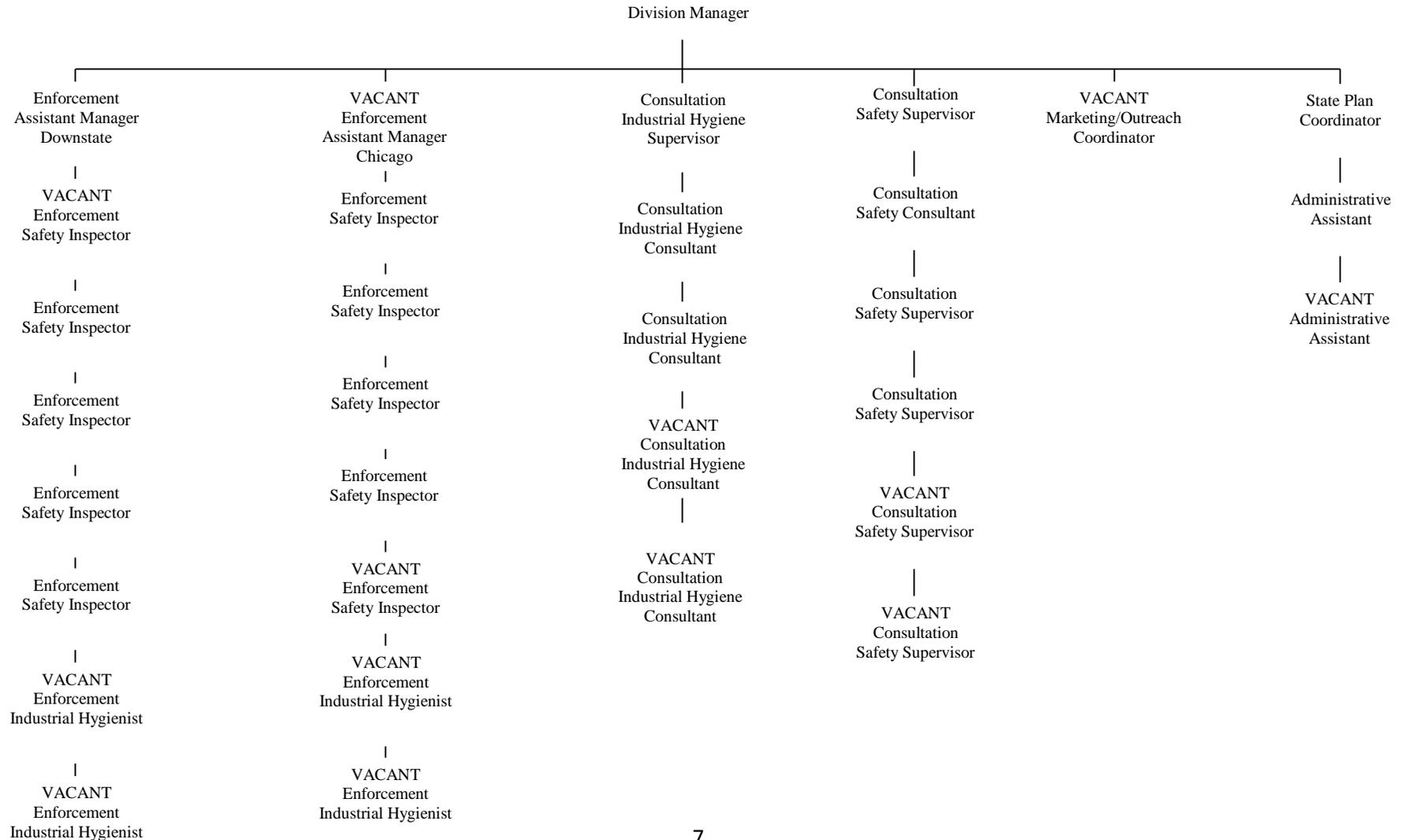
The public sector constituency covered under the Occupational Safety and Health Act includes approximately 7,032 public establishments¹ with an estimated 717,359 public employees in Illinois.²

¹ Public establishments can, and in many cases do, have more than one (1) worksite. This data is not currently collected and broken up individually by the State at this time.

² Data Source: Illinois Department of Employment Security (IDES), Quarterly Census of Employment and Wages (QCEW), 2016 Q2

ILLINOIS OSHA PROFILE

Fully staffed, the Illinois OSHA Division employs 32 professionals. Included in this number are 1 Division Manager, 6 Supervisors, 10 Safety Inspectors, 4 Industrial Hygiene inspectors, 5 Safety Consultants, 4 Industrial Hygiene Consultants and 2 Support Staff.



LEGISLATIVE ISSUES

Law Changes

Effective January 1, 2015, the Illinois Safety Inspection and Education Act [820 ILCS 220] and the Illinois Health and Safety Act [820 ILCS 225] were combined to create the Illinois Occupational Safety and Health Act [820 ILCS 219]. Combining the two statutes into one streamlined the law and legislatively changed the name of the Division from the IDOL Safety Inspection and Education Division (SIED) to Illinois OSHA. Rebranding the Division provides Illinois OSHA with a more pronounced identity. The new name coincides more closely with Federal OSHA, increasing credibility in the community and among public sector employers. A new logo was also created once the Division's name changed. The logo helps promote the brand and identify the Division. In addition, a logo implies a degree of professionalism and competence that could help steer public sector employers toward using Illinois OSHA as a workplace safety and health resource.

Rule Changes

Section 350.410 - Reporting fatalities, hospitalizations, amputations and losses of eye incidents to the Illinois Department of Labor was modified on October 19, 2015. The rule change requires all public sector employers to report all work-related fatalities within 8 hours, and all work-related hospitalizations, amputations, and losses of an eye within 24 hours. This information must be reported orally to Illinois OSHA by calling our free and confidential 24-hour number at (800) 782-7860 or (217) 782-7860 during normal business hours. All of the incidents that meet these criteria are investigated by Illinois OSHA within 24 hours in conjunction with other agencies to determine if a violation of a known safety and health standard contributed to the incident.

PROGRAM ACTIVITIES

Enforcement Activities

Illinois OSHA conducted a total of 410 public sector inspections in calendar year (CY) 2016. Inspections are categorized as programmed and unprogrammed. Programmed inspections are defined as inspections of worksites which have been scheduled based upon objective or neutral selection criteria. Unprogrammed inspections are defined as inspections scheduled in response to alleged hazardous working conditions identified at a specific worksite.

TABLE 1.0 – TOTALS BY ENFORCEMENT INSPECTION ACTIVITY

ACTIVITY/YEAR	2014	2015	2016
PROGRAMMED INSPECTIONS			
Planned	204	392	277
Related	1	2	0
Other	0	0	2
UNPROGRAMMED INSPECTIONS			
Fatality	13	9	4
Complaint	66	81	40
Referral	47	8	12
Monitoring	1	1	3
Follow-up	27	20	27
Related	0	2	3
Non-Fatal Accident <small>(amputations, hospitalizations, non-hospitalizations)</small>	0	33	42
Other	4	0	0
TOTALS	363	548	410

Consultation Activities

The Illinois On-Site Safety & Health Consultation program provided occupational safety and health consultation services to 367 employers in CY 2016. These employers control a total of 76,317 employees nationwide; 20,468 of which were employed at establishments in the State of Illinois. Through the consultation process exposures were identified and corrected in a timely manner which affected 19,757 employees. In addition to removing employees from hazards, during the consultation visits, 629 employees, supervisors and managers were informally trained on how to provide a safe and healthy work place.

TABLE 1.1 CONSULTATION ACTIVITIES

ACTIVITY/YEAR	2014	2015	2016
Initial Visits	507	481	300
Training & Assistance Visits	10	6	4
Follow-up Visits	47	76	63
TOTALS	564	563	367

Compliance Assistance

Illinois OSHA conducts compliance assistance activities for high hazard industry organizations/groups concerning the hazards of relevant National Emphasis Programs (NEP's), OSHA Directives and to promote Illinois OSHA's On-Site Consultation services. In CY 2016, Illinois OSHA performed the following compliance assistance activities:

- January 25, 2016, staff presented Illinois OSHA 101 at the Southern Illinois Builders Association (SIBA) Annual Conference.
- March 2, 2016 Downstate Illinois Occupational Safety and Health (DIOSH) Day: Illinois OSHA participated as a vendor. Leadership presented John Brunner, from Essentra Specialty Tapes, with the 5th Annual Governor's Safety and Health Award for an individual. Over 700 safety and health professionals were in attendance.
- April 21, 2016, staff presented on commonly cited OSHA standards and promoted the Illinois On-Site Consultation program at the Eastern Illinois Safety Network (EISN) in Champaign, IL.

- On April 26, 2016, staff promoted the Illinois On-Site Consultation program to Central Illinois Chambers and local officials of CIRCLE (Central Illinois Regional Chamber Legislative Effort) Capitol Day.
- May 4, 2016, in honor of Workers Memorial Day and the OSHA National Stand Down Campaign, leadership presented and promoted the Illinois On-Site Consultation program at the Marathon Oil Refinery in Robinson, IL.
- On May 20, 2016, Illinois OSHA 101 presented for the Illinois Municipal Electric Agency (IMEA)/Illinois Municipal Utilities Association(IMUA)/Illinois Public Energy Agency (IPEA).
- August 2016, staff worked with the Illinois Hospital Association (IHA) to put a link to the Illinois On-Site Consultation program request for services on their website. Additionally, compliance assistance activities were conducted with two hospitals.
- August 2016 Illinois State Fair & DuQuoin State Fair: Illinois OSHA partnered with Region V OSHA, Sandvik Coromant Productivity Center of Schaumburg and high schools in the Elgin Area School District U-46 to promote high tech manufacturing. Additionally, the program partnered with Region V OSHA and the Illinois Fire Service Institute (IFSI) to promote tractor/lawn mower roll over awareness.
- September 21, 2016, Illinois OSHA had a booth at the Chicagoland Safety Conference. Over 250 employers and employees attended the event.
- October 20, 2016, staff presented on water tank and tower fall prevention to the Southern Illinois Water Operators Association (SIWOA).
- October 27, 2016, Southern Illinois Occupational Safety and Health (SIOSH) Day: Illinois OSHA participated as a vendor and presented Safety Leadership to over 50 attendees. Leadership presented WRB Refining, LP, which employs more than 1,100 workers in Roxana, IL. with the 2nd Annual Governor's Safety and Health Award for an Illinois employer.
- November 3, 2016, staff presented on hazards employees encounter during snow removal operations at the Tazewell County Winter Snow and Ice Operator's Workshop.

CITATIONS AND HAZARDS PROFILE

The Illinois Occupational Safety and Health Act describe procedures for issuing citations and proposed penalties. If an inspector believes a violation of a safety and health standard exists, the inspector will propose a violation and recommend to his supervisor that a citation be issued. All citations that are not classified as Other than Serious or Serious (see below) must be approved by the Division Manager. The citation will describe the nature of the violation including reference to the appropriate regulation, along with providing the employer a deadline for abatement of the violation. The citations are classified according to the following categories:

- **Other than Serious** – the most serious injury or illness that would likely result from a hazardous condition and which cannot reasonably be predicted to cause death or serious physical harm to exposed employees, but does have a direct and immediate relationship to their safety and health.
- **Serious** – there is a substantial probability that death or serious physical harm could result from a condition that exists, or from one or more practices, means, methods, operations, or processes that have been adopted or are in use in the place of employment and is known to the employer.
- **Willful** - the evidence shows either an intentional violation of the Illinois Occupational Safety and Health Act or plain indifference to its requirements. A willful violation need not be committed with a bad purpose or evil intent; it is sufficient that the violation was deliberate, voluntary or intentional.
- **Criminal/Willful** – the evidence demonstrates that an employer violated a specific standard; the violation was willful in nature; and the violation caused the death of an employee.
- **Repeat** – an employer has been cited previously for a substantially similar condition and that citation has become a final order.

The General Duty Clause of the Health and Safety Act is cited when there is no standard that applies to the particular hazard involved. All such proposed citations must be approved by the Division Manager.

Monetary penalties are not normally issued along with the first notice of citations for public sector employers in Illinois. These sanctions are reserved for employers who do not meet abatement timeframes or who have repeat or willful violations of the same standards. All citations that have proposed monetary penalties attached to them must be approved by the Division Manager.

The Illinois On-Site Consultation program issues notices of hazards in the aforementioned categories that also reference the complementary OSHA standard along with abatement timelines.

TABLE 2.0 ENFORCEMENT CITATIONS

	IMMINENT DANGER	SERIOUS	OTHER THAN SERIOUS	REPEAT	WILLFUL
2016 TOTALS	0	730	258	0	0
2015 TOTALS	0	813	242	5	0
2014 TOTALS	0	685	90	10	0

TABLE 2.1 CONSULTATION HAZARDS NOTED

	SERIOUS	OTHER THAN SERIOUS
2016 TOTALS	805	36
2015 TOTALS	1739	43
2014 TOTALS	2162	40

FATALITY AND ACCIDENT INVESTIGATIONS

As of October 19, 2015, public sector employers must report all work-related fatalities within 8 hours and all work-related hospitalizations, amputations, and losses of an eye within 24 hours. This information must be reported orally to Illinois OSHA by calling our free and confidential 24-hour number at (800) 782-7860 or (217) 782-7860 during normal business hours. All of the incidents that meet these criteria are investigated by Illinois OSHA within 24 hours in conjunction with other agencies to determine if a violation of a known safety and health standard contributed to the incident.

Fatality Investigations

There were 14 fatalities reported to Illinois OSHA in CY 2016; four of which met Illinois OSHA criteria for requiring a more thorough investigation than the preliminary inspection conducted. Fatalities broken out by activity and occupation are shown in Table 3.0 and Table 3.1. The following list provides a summary of the CY 2016 fatalities investigated by Illinois OSHA:

1. 03/04/2016 - Village of South Jacksonville Police Department, South Jacksonville, IL; Transportation related fatality.
2. 05/19/2016 - Kane County Division of Transportation, Elburn, IL; Transportation related fatality.
3. 06/11/2016 - Chicago Transit Authority, Chicago, IL; Electrocution fatality.
4. 08/29/2016 - Crawford County Highway Department, Annapolis, IL; Transportation related fatality.

Non-Fatal Accident Investigations

Non-Fatal accident investigations consist of amputations, hospitalizations and accidents that don't result in a hospitalization. There were 149 accidents reported to Illinois OSHA in CY 2016; 42 of which met Illinois OSHA criteria for requiring a more thorough investigation than the preliminary inspection conducted. The following list provides a summary of the CY 2016 accidents which were investigated by Illinois OSHA:

1. 01/02/2016 - City of Chicago Fleet & Facility Management, Chicago, IL; Amputation related accident.
2. 01/04/2016 - Forest Preserve District of DuPage County, Wheaton, IL; Struck by object related accident.
3. 01/12/2016 - City of Chicago Fleet & Facility Management, Chicago, IL; Fall from height related accident.
4. 01/13/2016 - Forest Preserve District of DuPage County, West Chicago, IL; Struck by object related accident.
5. 01/28/2016 - Cary Park District, Cary, IL; Slip and fall related accident.
6. 02/02/2016 - Illinois Tollway Authority, Chicago, IL; Ergonomic related accident.
7. 02/17/2016 - City of Evanston Fire Department, Evanston, IL; Smoke inhalation related accident.
8. 02/21/2016 - City of Chicago Fire Department Engine 89, Chicago, IL; Cut to extremity related accident.
9. 02/22/2016 - Chicago Public Schools Murray Elementary Language Academy, Chicago, IL; Fall from height related accident.
10. 02/23/2016 - City of Springfield Police Department, Springfield, IL; Slip and fall related accident.
11. 03/16/2016 - City of Chicago Fire Department Engine 106, Chicago, IL; Fall from height related accident.
12. 03/19/2016 - Village of Park Forest Police Department, Park Forest, IL; Non-fatal gunshot related accident.
13. 03/23/2016 - IL Department of Transportation Wyoming Yard, Lacon, IL; Struck by machinery related accident.
14. 04/10/2016 - City of Chicago Fire Department, Chicago, IL; Burn related accident.
15. 04/13/2016 - Skokie Park District, Skokie, IL; Fall from height related accident.
16. 04/19/2016 - Marion Township, Oregon, IL; Fall from height related accident.
17. 04/25/2016 - City of Chicago Department of Water Management, Chicago, IL; Transportation related accident.
18. 05/07/2016 - IL State Police District 10, Decatur, IL; Transportation related accident.
19. 05/09/2016 - Chicago Public Schools Jensen Elementary Scholastic Academy, Chicago, IL; Slip and fall related accident.
20. 05/12/2016 - IL Department of Transportation I 80 Center Street Bridge, Joliet, IL; Slip and fall related accident.

21. 05/12/2016 - IL Department of Transportation Cass St. Bridge, Joliet, IL; Transportation related accident.
22. 05/24/2016-Southern Illinois University Carbondale, Carbondale, IL; Fall from height related accident.
23. 07/21/2016-Stonefort Township Stonefort, IL; Backover related accident.
24. 07/31/2016-City of Chicago Fire Department Engine 117, Chicago, IL; Burn related accident.
25. 08/01/2016-City of Chicago Fleet and Facility Management, Chicago, IL; Burn related accident.
26. 08/01/2016-City of Chicago Department of Water Management South Side Yard, Chicago, IL; Ergonomic related accident.
27. 08/04/2016-IL Department of Transportation Ottawa Yard, Ottawa, IL; Slip and fall related accident.
28. 09/08/2016-City of Chicago Fleet and Facility Management Chicago, IL; Cut to extremity related accident.
29. 09/09/2016-City of Chicago Fleet and Facility Management Chicago, IL; Slip and fall related accident.
30. 09/14/2016-Decatur Park District Decatur, IL; Cut to extremity related accident.
31. 09/16/2016-Homewood Flossmoor Park District, Homewood, IL; Backover related accident.
32. 09/16/2016-Village of Northbrook Fire Department, Northbrook, IL; Burn related accident.
33. 09/21/2016-Village of Wilmette Park District, Wilmette, IL; Amputation related accident.
34. 09/22/2016-DuPage County States Attorney Office, Wheaton, IL; Fall from height related accident.
35. 10/24/2016-Southern Illinois University Carbondale, Carbondale, IL; Cut to extremity related accident.
36. 10/25/2016-Village of Kenilworth Park District, Kenilworth, IL; Struck by objected related accident.
37. 11/03/2016-IL Department of Transportation Pittsfield Yard, Pittsfield, IL; Amputation related accident.
38. 11/04/2016-Village of Freeburg Village Hall, Freeburg, IL; Electrical related accident.
39. 11/16/2016-City of Chicago Department of Water Management, Chicago, IL; Slip and fall related accident.
40. 12/09/2016-Eastern Township, Akin, IL; Struck by object related accident.
41. 12/12/2016-City of Chicago Department of Aviation, Chicago, IL; Fall from height related accident.
42. 12/27/2016-City of Chicago Department of Water Management, Chicago, IL; Struck by object related accident.

TABLE 3.0 FATALITIES BY ACTIVITY

ACTIVITY/YEAR	2015	2016
Falls	1	0
Heart Attacks (work-related)	0	0
Struck by/Caught in Machinery	3	0
Transportation Related	2	3
Gunshot	1	0
Electrocution	0	1
Asphyxiation	0	0
Drowning	0	0
Natural Causes or Unknown	2	0
TOTALS	9	4

TABLE 3.1 FATALITIES BY OCCUPATION

ACTIVITY/YEAR	2015	2016
Law Enforcement/Corrections	2	1
Firefighter/EMT	2	0
Laborer	2	2
Electrician/Lineman	0	0
Technician/Engineer	0	1
Operator	0	0
Janitor/Custodian	0	0
Administrator/Education	3	0
Bus/Tow Truck Driver	0	0
TOTALS	9	4

WHISTLEBLOWER INVESTIGATIONS

The Illinois Occupational Safety and Health Act contains provisions that a public employer cannot discharge or in any way discriminate against an employee for filing complaints, testifying or otherwise acting to express rights under the Act. Such discrimination complaints must be filed within 30 calendar days after such violation occurs. In order for there to be a viable case, four determining factors must be present:

- A protected activity
- Employer knowledge
- Adverse action
- Nexus

The Illinois Director of Labor or his or her designee may bring action in the circuit court for appropriate relief, including rehiring and/or reinstatement of the employee to his or her former position with back pay. In 2016 there were 16 complaints filed and after investigation, 10 were administratively closed, 3 dismissed for no merit and 3 investigations are pending.

LEGAL ISSUES

Appeals, Hearings, Proposed Fines and Lawsuits

After receiving a citation, a proposed assessment of penalty, or a notification of failure to correct a violation, an employer may request a hearing before the Illinois Director of Labor or his or her designee for an appeal from the citation order, notice of a penalty, or abatement period. An employee or representative of an employee may also request a hearing before the Illinois Director of Labor or his or her designee for an appeal from the citation on the basis that the period of time fixed in citation for the abatement is unreasonable. There were 6 cases with informal contests and 1 formal contest that is still pending settlement in 2016 with no penalties paid.

SAFETY AND HEALTH ACHIEVEMENT RECOGNITION PROGRAM (SHARP)

The Illinois On-Site Consultation program evaluates the safety and health programs of small to medium sized businesses to determine if they meet the criteria to be recognized as a SHARP program. SHARP recognizes employers who operate exemplary safety and health programs at their worksites that result in immediate and long-term prevention of job-related injuries and illnesses. Currently there are 33 SHARP employers in Illinois. In 2016, the program recognized its second public sector SHARP employer. They include:

Avery Dennison
Becker Iron and Metal
C. Keller Manufacturing
Chem Processing
CMS Inc.
Concentric Itasca Inc.
Corrosion Materials
Crane Composites
DeKalb Area Retirement Center-Oak Crest
Dynomax Inc.- Lincolnshire
Dynomax Inc.- Wheeling
Elizabeth Nursing Home
Essentra Specialty Tapes
Gallagher Corporation
Harris Rebar Rockford Inc.
Ivex Specialty Paper, LLC
K-Plus Industrial Services, Inc.
Lafayette Steel
Obiter Research LLC
Posen Fire Department (Public Sector)
Real Alloy Recycling (Aleris)
Scot Forge-Franklin Park
Scot Forge-Spring Grove
Sonoma Orthopedic Products
Spoon River Pregnancy Center
Sun Chemical
Sunrise Manor
The Scoular Company (Andres)
The Scoular Company (Channahon)
Thomas Electronics
Troy Fire Protection District (Public Sector)
Tru Vue
Vosges Haut Chocolat

STATE PLAN APPLICATION

Overview

The Illinois Department of Labor was approved by the United States Department of Labor, Occupational Safety and Health Administration (OSHA), to become a State and Local Government Plan (SLGP) for public sector worksites on September 1, 2009. Under OSHA's SLGP, States develop and operate their own safety and health programs that are at least as effective as the federal program and are eligible for up to 50 percent matching funds for operating costs. Illinois became the 27th State and/or territory that has an OSHA approved SLGP.

The OSHA SLGP process has three major components. The first component is the developmental phase where the State must assure OSHA that within three years it will have in place all of the structural elements necessary for an effective occupational safety and health program. The elements include: appropriate legislation, regulations and procedures for setting standards, enforcement, appeal of citations and penalties, and a sufficient number of qualified enforcement personnel. Once the developmental steps have been completed and documented, the State is eligible for certification, which attests to the structural completeness of the plan. An operational status agreement will not be necessary for the Illinois SLGP proposal since OSHA does not have jurisdiction over the public sector and therefore does not have to relinquish any official authority. The ultimate accreditation of a State's plan is called final approval. After at least one year following certification, the State must have demonstrated worker protection at least as effective as the protection provided by the federal program. The State must also meet 100 percent of the established compliance staffing levels and participate in the OSHA computerized inspection data system.

Benefits

Illinois OSHA requested and received \$1,527,100 for Enforcement and \$1,893,700 for Consultation in annual federal matching grants³, which is used to supplement Illinois' current safety and health activities.

PROGRAM	FEDERAL FUNDS	STATE FUNDS	PROGRAM TOTAL
CONSULTATION (90/10)	\$1,893,700	\$189,370	\$2,083,070
ENFORCEMENT (50/50)	\$1,527,100	\$1,527,100	\$3,554,200

³ Due to issues filling staff vacancies, the Consultation program de-obligated \$235,000 of its federal match in 2016 and the Enforcement program de-obligated \$623,000 of its federal match in 2016.

This federal funding enables Illinois OSHA to remain proactive in approaching safety and health issues by providing better coverage, more enforcement, increased public awareness, and training to help employees and employers better understand safety and health topics. In addition, OSHA SLGP approval increases the professionalism and awareness of our safety and health program, provides the State with more professional resources, includes federal certification and training, computer tracking, program reporting, standards development, laboratory services, and testing protocols.

Status

On September 1, 2009, Illinois OSHA received developmental plan approval (see Federal Register 74 FR 45114) and began the three-year process to put in place all the structural elements necessary to be deemed effective. At the end of the initial three-year extension (in 2012), two more one-year extensions were granted (2013 and 2014) by Federal OSHA, as components of the developmental steps still needed to be completed. Following this, the new administration came on board in January of 2015. At this point, a number of issues needed attention. Under the new administration, Illinois OSHA rapidly addressed and completed two of the three remaining developmental steps with the final step still needing to be completed, that being to sufficiently staff the Division. Because of the progress shown by the new administration in meeting developmental steps and improving outstanding issues inherited from the old administration, on October 1, 2015, Illinois OSHA was given another one-year extension. As of October 1, 2016, Illinois OSHA still faced continued delays with being able to fill vacancies. A request for another one-year extension was requested and granted by Federal OSHA to Illinois OSHA based on the State's promise to make substantial and significant efforts to fill all remaining vacancies by the end of the extension period (September 30, 2017).