

*In the opinion of Mayer, Brown, Rowe & Maw LLP, Bond Counsel, under existing law, if there is continuing compliance with certain requirements of the Internal Revenue Code of 1986, interest on the Bonds will not be includable in gross income for federal income tax purposes. The Bonds are not "private activity bonds" and the interest thereon is not required to be included as an item of tax preference for purposes of computing individual For corporate "alternative minimum taxable income." However, interest on the Bonds is includable in corporate earnings and profits and therefore must be taken into account when computing corporate alternative minimum taxable income for purposes of the corporate alternative minimum tax. Interest on the Bonds is not exempt from Illinois income taxes. (See "THE OFFERING-TAX MATTERS" regarding a description of other tax considerations, and "Appendix B – Proposed Form of Opinion of Bond Counsel".)*



**\$274,950,000**  
**STATE OF ILLINOIS**  
**GENERAL OBLIGATION**  
**REFUNDING BONDS**  
**Series of June 2006**

**Dated: Date of Delivery****Due: January 1, as shown herein**

This Official Statement contains information relating to the State of Illinois (the "State") and the State's General Obligation Refunding Bonds, Series of June 2006 (the "Bonds"). The Bonds will be issued only as fully registered book-entry bonds in denominations of \$5,000 or any integral multiple of that amount. The Bonds, when issued, will be registered under a global book-entry system operated by Cede & Co., as a nominee of The Depository Trust Company ("DTC"), New York, New York. See "APPENDIX C – GLOBAL BOOK-ENTRY SYSTEM." The Bonds will bear interest at the rates shown on the inside cover of this Official Statement. Interest on the Bonds will be payable January 1 and July 1 of each year, commencing January 1, 2007. Details of payment of the Bonds are described herein.

The Bonds are not subject to redemption prior to maturity.

The Bonds are direct, general obligations of the State, secured by a pledge of its full faith and credit. The Bonds are issued under the General Obligation Bond Act of the State of Illinois, as amended, to currently refund and redeem portions of four outstanding series of general obligation bonds of the State.

The Bonds are offered when, as and if issued and received by the Underwriters, subject to the approval of legality by Mayer, Brown, Rowe & Maw LLP, Chicago, Illinois, and certain other conditions. Certain legal matters will be passed upon for the Underwriters by their counsel, Schiff Hardin LLP, Chicago, Illinois. It is expected that the Bonds will be available for delivery through the facilities of DTC on or about June 29, 2006.

**Loop Capital Markets, LLC**  
**Cabrera Capital Markets, Inc.**  
**Ramirez & Co., Inc.**

**UBS Investment Bank**  
**Melvin & Company**  
**Siebert Brandford Shank & Co., L.L.C.**

The date of this Official Statement is June 21, 2006

## MATURITY SCHEDULE

**\$274,950,000 General Obligation Refunding Bonds, Series of June 2006**

**MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES, YIELDS AND PRICES**

**\$274,950,000 Serial Bonds**

MATURITY (JANUARY 1)	PRINCIPAL AMOUNT	INTEREST RATE	YIELD	PRICE	CUSIP
2007	\$18,330,000	4.50%	3.69%	100.401%	452151 A94
2008	18,330,000	5.00	3.82	101.710	452151 B28
2009	18,330,000	5.00	3.88	102.649	452151 B36
2010	18,330,000	5.00	3.93	103.472	452151 B44
2011	18,330,000	5.00	3.98	104.169	452151 B51
2012	18,330,000	5.00	4.03	104.746	452151 B69
2013	18,330,000	5.00	4.11	105.035	452151 B77
2014	18,330,000	5.00	4.18	105.235	452151 B85
2015	18,330,000	5.00	4.25	105.306	452151 B93
2016	18,330,000	5.00	4.31	105.334	452151 C27
2017	18,330,000	5.00	4.36	105.348	452151 C35
2018	18,330,000	5.00	4.40	105.371	452151 C43
2019	18,330,000	5.00	4.44	105.329	452151 C50
2020	18,330,000	5.00	4.48	105.226	452151 C68
2021	18,330,000	5.00	4.51	105.175	452151 C76

# STATE OF ILLINOIS

Rod R. Blagojevich, *Governor*



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## TABLE OF CONTENTS

PREFACE.....	IV
FORWARD-LOOKING STATEMENTS .....	IV
INTRODUCTION .....	1
SECURITY .....	1
TAX MATTERS.....	1
AUTHORITY FOR ISSUANCE .....	1
THE OFFERING.....	3
DESCRIPTION OF THE BONDS .....	3
MATURITY SCHEDULE.....	3
REDEMPTION .....	3
REFUNDING PLAN.....	3
APPLICATION OF BOND PROCEEDS .....	4
SECURITY .....	4
DEPOSIT OF PROCEEDS AND INVESTMENT OF FUNDS .....	5
RATINGS.....	6
LEGAL OPINIONS .....	6
TAX MATTERS.....	6
VERIFICATION OF MATHEMATICAL COMPUTATIONS .....	8
CERTIFICATE OF THE DIRECTOR OF THE GOVERNOR’S OFFICE OF MANAGEMENT AND BUDGET .....	8
CONTINUING DISCLOSURE.....	8
LITIGATION .....	9
UNDERWRITING.....	10
STATE OF ILLINOIS .....	11
ORGANIZATION .....	11
CONSTITUTIONAL PROVISIONS RELATING TO REVENUES AND EXPENDITURES .....	11
CONSTITUTIONAL PROVISIONS RELATING TO LONG-TERM BORROWING .....	11
CONSTITUTIONAL PROVISIONS RELATING TO SHORT-TERM BORROWING.....	11
GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET .....	12
STATE FINANCIAL INFORMATION .....	12
FISCAL YEAR 2005 OVERVIEW.....	17
FISCAL YEAR 2005 RESULTS.....	17
FISCAL YEAR 2006 BUDGET.....	18
FISCAL YEAR 2006 CAPITAL BUDGET .....	19
FISCAL YEAR 2007 BUDGET.....	19
FISCAL YEAR 2007 CAPITAL BUDGET .....	20
BUDGET STABILIZATION FUND .....	20
BASIS OF ACCOUNTING .....	20

GAAP FINANCIAL REPORT.....	24
TAX STRUCTURE .....	24
ROAD FUND.....	26
TAX BURDEN.....	26
MONEY PAID TO THE STATE UNDER PROTEST.....	26
INDEBTEDNESS .....	27
SHORT-TERM DEBT .....	27
GENERAL OBLIGATION BONDS.....	27
INTEREST RATE EXCHANGE AGREEMENTS.....	28
HISTORICAL BORROWING.....	29
INDEBTEDNESS IN PRIOR YEARS.....	29
DEBT SERVICE PAYMENTS .....	29
MEASURES OF DEBT BURDEN .....	30
REVENUE BONDS .....	33
BUILD ILLINOIS .....	33
METROPOLITAN EXPOSITION AND AUDITORIUM AUTHORITIES—CIVIC CENTER PROGRAM.....	33
METROPOLITAN PIER AND EXPOSITION AUTHORITY—DEDICATED STATE TAX REVENUE BONDS .....	34
METROPOLITAN PIER AND EXPOSITION AUTHORITY—EXPANSION PROJECT BONDS.....	34
ILLINOIS SPORTS FACILITIES AUTHORITY .....	34
CERTIFICATES OF PARTICIPATION .....	34
OTHER OBLIGATIONS .....	34
MORAL OBLIGATION BONDS.....	37
PENSION SYSTEMS .....	38
STATE LAW REQUIREMENTS FOR RETIREMENT SYSTEMS FUNDING.....	38
PUBLIC ACT 94-4 .....	39
ISSUANCE OF GO PENSION FUNDING BONDS AND ALLOCATION OF PROCEEDS.....	40
FUTURE STATE CONTRIBUTIONS TO RETIREMENT SYSTEMS .....	40
FUNDING FOR RETIREMENT SYSTEMS.....	40
FINANCIAL DATA FOR RETIREMENT SYSTEMS .....	41
FINANCIAL ADVISOR.....	47
MISCELLANEOUS.....	47
APPENDIX A .....	A-1
CERTAIN INFORMATION REGARDING THE STATE OF ILLINOIS .....	A-1
APPENDIX B.....	B-1
PROPOSED FORM OF OPINION OF BOND COUNSEL.....	B-1
APPENDIX C.....	C-1
GLOBAL BOOK-ENTRY SYSTEM .....	C-1
APPENDIX D .....	D-1

CONTINUING DISCLOSURE UNDERTAKING .....	D-1
ANNUAL FINANCIAL INFORMATION DISCLOSURE .....	D-1
MATERIAL EVENTS DISCLOSURE .....	D-1
CONSEQUENCES OF FAILURE OF THE STATE TO PROVIDE INFORMATION.....	D-2
AMENDMENT; WAIVER .....	D-2
TERMINATION OF UNDERTAKING .....	D-2
ADDITIONAL INFORMATION .....	D-2
DISSEMINATION AGENT .....	D-2
APPENDIX E.....	E-1
SCHEDULE OF REFUNDED BONDS.....	E-1

## PREFACE

No dealer, broker, salesperson, or other person has been authorized by the State of Illinois or the Underwriters to give any information or to make any representations other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the State. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information and expressions of opinion set forth herein have been furnished by the State and include information from other sources which the State believes to be reliable. Such information and expressions of opinion are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall under any circumstances create any implication that there has been no change since the date thereof.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of, their responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

IN CONNECTION WITH THE OFFERING OF THE BONDS, THE UNDERWRITERS MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICES OF THE BONDS AT LEVELS ABOVE THOSE WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

**In making an investment decision, investors must rely on their own examination of the terms of the offering, including the merits and risks involved. These securities have not been recommended by any federal or state securities commission or regulatory authority. Furthermore, the foregoing authorities have not confirmed the accuracy or determined the adequacy of this document. Any representation to the contrary is a criminal offense.**

References in this Official Statement to statutes, laws, rules, regulations, resolutions, agreements, reports and documents do not purport to be comprehensive or definitive, and all such references are qualified in their entirety by reference to the particular document, the full text of which may contain qualifications of and exceptions to statements made herein. This Official Statement is submitted in connection with the sale of the bonds referred to herein and may not be reproduced or used, in whole or in part for any other purposes.

## FORWARD-LOOKING STATEMENTS

This Official Statement contains disclosures which contain “*forward-looking statements*.” Forward-looking statements include all statements that do not relate solely to historical or current fact, and can be identified by use of words like “may,” “believe,” “will,” “expect,” “project,” “estimate,” “anticipate,” “plan,” or “continue.” These forward-looking statements are based on the current plans and expectations of the State and are subject to a number of known and unknown uncertainties and risks, many of which are beyond its control, that could significantly affect current plans and expectations and the State’s future financial position including but not limited to changes in general economic conditions, demographic trends and federal programs which may affect the transfer of funds from the federal government to the State. As a consequence, current plans, anticipated actions and future financial positions may differ from those expressed in any forward-looking statements made by the State herein. Investors are cautioned not to unduly rely on such forward-looking statements when evaluating the information presented in the Official Statement.

**\$274,950,000**  
**STATE OF ILLINOIS**  
**GENERAL OBLIGATION REFUNDING BONDS**  
**SERIES OF JUNE 2006**

**INTRODUCTION**

*This introduction contains only a brief summary of certain terms of the Bonds being offered, and a brief description of the Official Statement. All statements contained in this introduction are qualified in their entirety by reference to the entire Official Statement. References to, and summaries of, provisions of the Illinois Constitution and laws of the State of Illinois and any documents referred to herein do not purport to be complete and such references are qualified in their entirety by reference to the complete provisions.*

The purpose of this Official Statement (which includes the cover page and the Appendices) is to set forth certain information concerning the State of Illinois (the “*State*”) and the State’s \$274,950,000 aggregate principal amount of General Obligation Refunding Bonds, Series of June 2006 (the “*Bonds*”).

The proceeds of the Bonds will be used to currently refund and redeem portions of four series of outstanding GO Bonds of the State and to pay costs of issuance of the Bonds. See “REFUNDING PLAN”.

Illinois is a sovereign state of the United States and issuer of debt securities. The State’s powers and functions are subject to the Illinois Constitution of 1970 (the “*Illinois Constitution*”) and to laws adopted by the Illinois General Assembly (the “*General Assembly*”), limited only by federal law and jurisdiction. See “STATE OF ILLINOIS.”

The State has diversified economic strengths. Measured by per capita personal income, the State ranks third among the ten most populous states and thirteenth among all states. Illinois ranks sixth among all states in total cash receipts from crops, second in agricultural exports and ranks among the top states in several measures of manufacturing activity. Chicago, the largest city in the State, is the third most populous city in the United States and serves as the transportation center of the midwestern U.S. and the headquarters of many of the nation’s major corporations and financial institutions. See “STATE OF ILLINOIS,” and “APPENDIX A – Economic DATA” for further information regarding the State.

**SECURITY**

The Bonds are direct, general obligations of the State, and, pursuant to the General Obligation Bond Act of the State of Illinois, as amended (the “*Bond Act*”), the full faith and credit of the State are pledged for the punctual payment of interest on all general obligation bonds issued under the Bond Act (“*GO Bonds*”), including the Bonds, as it comes due and for the punctual payment of the principal thereof at maturity, or any earlier redemption date, and premium, if any. These provisions cannot be repealed until all GO Bonds are paid in full as to both principal and interest. See “THE OFFERING – SECURITY.”

**TAX MATTERS**

In the opinion of Mayer, Brown, Rowe & Maw LLP, Bond Counsel, interest on the Bonds is excludable from gross income for federal income tax purposes. Interest on the Bonds is not exempt from present State income taxes. See “THE OFFERING – TAX MATTERS” and “APPENDIX B – Proposed Form of Opinion of Bond Counsel.”

**AUTHORITY FOR ISSUANCE**

The Bond Act authorizes the State to issue and sell GO Bonds, including the Bonds, for the purposes and in the amounts listed below, and to refund any outstanding GO Bonds. The Bond Act consolidated the authorization contained in prior bond acts into a single act. The Bonds constitute refunding GO Bonds under the Bond Act.

The Bond Act authorizes the State to issue and sell multi-purpose GO Bonds in the aggregate amount of \$26,927,149,369, excluding refunding bonds referred to below, for the purposes and in the amounts listed below:

\$7,320,235,369	For capital facilities within the State;
\$3,432,129,000	For use by the Illinois Department of Transportation, Roads and Bridges;
\$1,881,270,000	For use by the Illinois Department of Transportation, Public Transportation, Air and Rail;
\$3,150,000,000	For grants to school districts;
\$480,315,000	For anti-pollution purposes;
\$663,200,000	For coal and energy development purposes; and
\$10,000,000,000	GO Pension Funding Bonds for the purpose of funding or reimbursing a portion of the State's contributions to State retirement systems. See "PENSION SYSTEMS."

The Bond Act provides that after issuance of the Bonds, the Governor of the State (the "*Governor*") and the Director (the "*Director*") of the Governor's Office of Management and Budget of the State (the "*GOMB*") may provide for the reallocations of unspent proceeds to any of the purposes described above (other than refunding purposes). The State may, from time to time in the future, make such reallocation of unspent proceeds of the Bonds, so long as such reallocations do not adversely affect the tax-exempt status of the Bonds.

The Bond Act authorizes the issuance of GO Bonds in the amount of up to \$2,839,025,000, at any time and from time-to-time outstanding, for the purpose of refunding any outstanding GO Bonds. See "INDEBTEDNESS – GENERAL OBLIGATION BONDS" for a description of the authorized and previously issued GO Bonds under the Bond Act.

The State is also authorized to issue additional forms of debt, including short-term certificates. See "INDEBTEDNESS" herein. Short-term certificates are authorized pursuant to the Illinois Constitution and the Short Term Borrowing Act of the State, as amended (30 ILCS 340 *et seq.*) (the "*Short Term Borrowing Act*"). The Short Term Borrowing Act constitutes an appropriation out of any money in the State Treasury of an amount sufficient to pay the principal and interest on such short-term certificates. See "INDEBTEDNESS – SHORT-TERM DEBT" for a further discussion of the authorized, previously issued and currently outstanding short-term certificates under the Short Term Borrowing Act.

Amendments to the Bond Act, effective July 30, 2004, place certain restrictions on the issuance of GO Bonds, including the following: (i) at least 25% of the GO Bonds issued within a fiscal year must be sold pursuant to notice of sale and public bid; (ii) GO Bonds must be issued with principal or mandatory redemption amounts in equal amounts in each fiscal year beginning the year following issuance and for a term not to exceed 25 years, with the first maturity issued occurring within the fiscal year in which the GO Bonds are issued or within the next succeeding fiscal year; and (iii) GO Bonds may not be issued if, after their issuance, in the next State fiscal year, the amount of debt service on all then-outstanding GO Bonds exceeds 7% of the General Funds and Road Fund appropriations for the fiscal year immediately prior to the fiscal year of the issuance (provided that the State Treasurer and the State Comptroller, acting together, can waive this requirement). In addition, no GO Bonds can be issued for refunding purposes unless (i) the refunding produces a net present value savings of at least 3% of the bonds being refunded and (ii) the maturities of the refunding bonds do not extend beyond the maturities of the bonds they refund. Finally, the amendments also require the GOMB to comply with the Business Enterprise for Minorities, Females, and Persons with Disabilities Act (30 ILCS 575, *et seq.*) in respect to procuring services for the issuance of GO Bonds.

## THE OFFERING

### DESCRIPTION OF THE BONDS

The Bonds will bear interest from their issue date and will mature on January 1 of each of the years and in the amounts set forth on the inside front cover page of this Official Statement. Interest on the Bonds is payable semiannually on the first days of January and July of each year, beginning on January 1, 2007, at the rates per annum set forth on the inside front cover page of this Official Statement.

The Bonds will be issued in denominations of \$5,000 principal amount or any integral multiple thereof, and will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York (“DTC”). DTC will act as securities depository of the Bonds. Principal of, premium, if any, and interest on the Bonds will be paid by the Treasurer of the State (the “Treasurer”), as bond registrar and paying agent (the “Bond Registrar”), to DTC or its nominee, which will in turn remit such payment to its participants for subsequent disbursement to the beneficial owners of the Bonds. (See APPENDIX C – GLOBAL BOOK-ENTRY SYSTEM).

### MATURITY SCHEDULE

The maturity schedule for the Bonds is as follows:

<u>MATURITY</u> <u>AMOUNT</u>	<u>JANUARY 1</u>	<u>MATURITY</u> <u>AMOUNT</u>	<u>JANUARY 1</u>
\$18,330,000	2007	\$18,330,000	2015
18,330,000	2008	18,330,000	2016
18,330,000	2009	18,330,000	2017
18,330,000	2010	18,330,000	2018
18,330,000	2011	18,330,000	2019
18,330,000	2012	18,330,000	2020
18,330,000	2013	18,330,000	2021
18,330,000	2014		

### REDEMPTION

The Bonds are not subject to redemption prior to maturity.

### REFUNDING PLAN

The State has elected to defease, refund and redeem all or portions of maturities of four series of GO Bonds: the Series of July 1995 Bonds maturing in years 2008 through 2020 in partial amounts (the “Series July 1995 Refunded Bonds”), the Series of December 1995 Bonds maturing in each of the years 2006, 2007, 2012 and 2013 in partial amounts (the “Series December 1995 Refunded Bonds”), the Series of May 1996 Bonds maturing in years 2007 through 2021 in which outstanding maturities remain (the “Series May 1996 Refunded Bonds”), and the Series of September 1996 Bonds maturing in years 2007 through 2021 in which outstanding maturities remain (the “Series September 1996 Refunded Bonds”) (collectively, the “Refunded Bonds”). Pursuant to the refunding plan, all of the Refunded Bonds will be redeemed on September 1, 2006 (the “Redemption Date”) at following redemption prices: the Series July 1995 Refunded Bonds: at 101%, the Series December 1995 Refunded Bonds: at 101.5%, the Series May 1996 Refunded Bonds: at 102%, and the Series September 1996 Refunded Bonds: at 102%, in each case, the redemption price to include accrued interest to the Redemption Date. (See APPENDIX E – SCHEDULE OF BONDS TO BE REFUNDED).

The proceeds of the Bonds will be used to redeem the refunded bonds, to provide for payment of interest on the Refunded Bonds prior to the Redemption Date and to pay the costs of issuing the Bonds.

As required by the Bond Act, the State has established an escrow account (the “*Escrow Account*”) with Deutsche Bank National Trust Company, as escrow agent (the “*Escrow Agent*”), pursuant to an Escrow Agreement between the State and the Escrow Agent. Concurrently with the issuance of the Bonds, the State will apply proceeds of the Bonds to acquire and deposit into the Escrow Account United States government obligations bearing interest at such rates and maturing on such dates in such amounts as will be sufficient, with an initial cash deposit and without any reinvestment thereof, to redeem the Refunded Bonds on the Redemption Date.

The mathematical accuracy of computations made by the Underwriters demonstrating the adequacy of the deposit into the Escrow Account to redeem the Refunded Bonds will be verified by Grant Thornton LLP, independent certified public accountants, at the time the Bonds are issued and delivered. In reliance upon those computations and that verification, Mayer, Brown, Rowe & Maw LLP, Bond Counsel, will deliver at the time the Bonds are issued their opinion to the effect that by reason of such deposit, the Refunded Bonds have been defeased. See “VERIFICATION OF MATHEMATICAL COMPUTATIONS”.

## APPLICATION OF BOND PROCEEDS

The Bond proceeds will be applied approximately as set forth below:

### Sources:

Principal Amount of Bonds	\$274,950,000.00
Net Re-Offering Premium	11,823,949.80
Total Sources	\$286,773,949.80

### Uses:

Deposit to Escrow Account	\$285,777,733.00
Underwriters’ Discount	732,466.80
Issuance Expenses	263,750.00
Total Uses	\$286,773,949.80

## SECURITY

### *Direct, General Obligations*

The Bonds, together with all other GO Bonds, are direct, general obligations of the State, and by law the full faith and credit of the State are pledged for the punctual payment of interest on the Bonds as the interest becomes due and for the punctual payment of the principal thereof at maturity, or any earlier redemption date, and premium, if any. The Bond Act provides that the sections of the Bond Act making such pledge may not be repealed until all GO Bonds issued under the Bond Act, including the Bonds, have been paid in full.

In order to pay its general fund obligations, including without limitation, principal and interest on the Bonds, the State currently imposes various taxes and fees. See “STATE FINANCIAL INFORMATION – TAX STRUCTURE.”

### *State Funding Payments*

To provide for the manner of repayment of the Bonds, the Bond Act requires the Governor to include an appropriation in each annual State Budget of moneys in such amount as will be necessary and sufficient, for the period covered by such budget, to pay the interest, as it becomes payable, on all outstanding GO Bonds and to pay and discharge the principal and premium, if any, of such GO Bonds falling due during such period. The Bond Act also creates a separate fund in the State Treasury called the “General Obligation Bond Retirement and Interest Fund” (the “*GOBRI Fund*”) to be used for such repayment. The Bond Act requires the General Assembly to make appropriations annually to pay the principal of, interest on and premium, if any, on outstanding Bonds from the GOBRI Fund.

If for any reason there are insufficient funds in the General Revenue Fund, or with respect to bonds issued for Transportation A-Highway purposes (or bonds issued to refund bonds issued for such purposes) in the Road Fund, to make transfers to the GOBRI Fund as required by the Bond Act, or if for any reason the General Assembly fails to make appropriations sufficient to pay the principal of, interest on and premium, if any, on the Bonds, when due,

the Bond Act constitutes an irrevocable and continuing appropriation of all amounts necessary for that purpose, and the irrevocable and continuing authority for and direction to the Treasurer and the Comptroller of the State (the “Comptroller”) to make the necessary transfers, as directed by the Governor, out of and disbursements from the revenues and funds of the State.

Upon delivery of the Bonds, the Bond Act requires the Comptroller to compute and certify to the Treasurer the total amount of principal of and interest on the Bonds that will be payable in order to retire such Bonds and the amount of principal of and interest on such Bonds that will be payable on each payment date during the then current and each succeeding fiscal year.

On or before the last day of each month, the Bond Act requires the Treasurer and Comptroller to transfer from the General Revenue Fund, or with respect to bonds issued for Transportation A-Highway purposes (or bonds issued to refund bonds issued for such purposes) the Road Fund, to the GOBRI Fund an amount sufficient to pay the aggregate of the principal of and interest on such Bonds payable by their terms on the next payment date divided by the number of full calendar months between the date of the Bonds and the first such payment date, and thereafter, divided by the number of months between each succeeding payment date after the first payment date. This transfer of moneys is not required if moneys in the GOBRI Fund are more than the amount otherwise to be transferred as hereinabove provided, and if the Governor or his authorized representative notifies the Treasurer and Comptroller of such fact in writing.

The moneys in the GOBRI Fund are used only for the payment of the principal of and interest on all GO Bonds issued under the Bond Act and for the payment of the principal of and interest on short-term cash flow obligations issued from time to time as described under the heading “INDEBTEDNESS – SHORT-TERM DEBT.” However, moneys deposited into the GOBRI Fund to provide for the payment of short-term debt certificates are excluded from any calculation used in determining the ability of the State to suspend transfers to the GOBRI Fund for the payment of the Bonds as described in the preceding paragraph.

## **DEPOSIT OF PROCEEDS AND INVESTMENT OF FUNDS**

The proceeds of the sale of non-refunding GO Bonds are deposited into the following bond funds in the State Treasury according to the use and purpose for which they were sold: the Capital Development Fund; the Transportation Bond, Series A Fund; the Transportation Bond, Series B Fund; the School Construction Fund; the Anti-Pollution Fund; and the Coal Development Fund (collectively, the “Bond Funds”). The proceeds of sale of refunding GO Bonds, including the Bonds, are to be used to retire at maturity or redeem the refunded GO Bonds on any maturity or redemption date and, pending such use, are to be deposited into an escrow account established in the bond sale order adopted by the Governor and Director authorizing the issuance of the refunding GO Bonds. Escrowed proceeds may be invested and reinvested in direct obligations of the United States of America maturing at such times and in such amounts as is necessary to ensure the prompt payment, when due, of the principal of and interest and redemption premium, if any, on the refunded GO Bonds. Proceeds of sale of refunding GO Bonds not needed for deposit in the escrow account are to be deposited into the GOBRI Fund.

The Treasurer may, with the Governor’s approval, invest and reinvest any money in the Bond Funds which is not needed for current expenditures due or about to become due from the Bond Funds, as permitted in the Deposit of State Moneys Act of the State, as amended, and in the Public Funds Investment Act of the State, as amended. All earnings from investment of moneys in the Transportation Bond, Series A Fund will be paid into the Road Fund and all earnings from investment of moneys in all other Bond Funds will be paid into the General Revenue Fund.

The Treasurer may, with the Governor’s approval, invest and reinvest any money in the GOBRI Fund which is not needed for current expenditures due or about to become due from such Fund in securities constituting direct obligations of the United States Government, or obligations the principal of and interest on which are guaranteed by the United States Government, or certificates of deposit of any state or national bank or savings and loan association. For amounts not insured by the Federal Deposit Insurance Corporation or the Federal Savings and Loan Insurance Corporation or their lawful successors, as security the Treasurer is required to accept securities constituting direct obligations of the United States Government, or obligations the principal of and interest on which are guaranteed by the United States Government. Earnings received from such investments will be paid into the GOBRI Fund.

## **RATINGS**

Moody's Investors Service, Inc. ("*Moody's*") has assigned a rating of "Aa3" to the Bonds, Standard & Poor's Rating Services ("*S&P*") has assigned a rating of "AA" to the Bonds and Fitch Ratings ("*Fitch*") has assigned a rating of "AA" to the Bonds. The S&P rating outlook was changed to "negative" in May 2003. In August 2005 the S&P rating was affirmed and "negative" rating outlook was changed back to stable. S&P's most recent reports on the State's long term debt ratings are available from S&P. Fitch recently issued a Negative Rating Outlook for the State, citing the State's need to address its unfunded pension liability and the large increases in pension funding requirements necessary in the next budget cycle to contain further growth in this liability. Fitch's most recent reports on the State's long term debt ratings are available from Fitch.

Each of these ratings reflects the views of the respective rating agency and an explanation of the significance of such rating may be obtained only from the respective rating agency. As part of the State's application for the ratings on the Bonds, certain information and materials, some of which are not contained herein, have been supplied to Moody's, S&P and Fitch. None of the ratings are a "market" rating or a recommendation to buy, sell or hold the Bonds, and the ratings and the Bonds should be evaluated independently.

The ratings are subject to change or withdrawal at any time and any such change or withdrawal may affect the market price or marketability of the Bonds. The State will provide appropriate periodic credit information necessary for maintaining ratings on the Bonds to the rating agencies. Except as may be required by the Undertaking described below under the heading "CONTINUING DISCLOSURE," the State undertakes no responsibility to bring to the attention of the owners of the Bonds any proposed change in or withdrawal of such ratings or to oppose any such revision or withdrawal.

## **LEGAL OPINIONS**

Legal matters incident to the authorization, issuance, sale and delivery of the Bonds by the State are subject to the unqualified approving opinion of Mayer, Brown, Rowe & Maw LLP, Chicago, Illinois, Bond Counsel. The form of the approving opinion expected to be delivered by Bond Counsel is contained in APPENDIX B – PROPOSED FORM OF OPINION OF BOND COUNSEL hereto. Certain legal matters will be passed upon for the Underwriters by their counsel Schiff Hardin LLP, Chicago, Illinois.

## **TAX MATTERS**

### *Summary of Bond Counsel Opinion*

Bond Counsel is of the opinion that under existing law, interest on the Bonds is not includable in the gross income of the owners thereof for federal income tax purposes. If there is continuing compliance with the applicable requirements of the Internal Revenue Code of 1986 (the "*Code*"), Bond Counsel is of the opinion that interest on the Bonds will continue to be excluded from the gross income of the owners thereof for federal income tax purposes. Bond Counsel is further of the opinion that the Bonds are not "private activity bonds" within the meaning of Section 141(a) of the Code. Accordingly, interest on the Bonds is not an item of tax preference for purposes of computing individual or corporate alternative minimum taxable income. However, interest on the Bonds is includable in corporate earnings and profits and therefore must be taken into account when computing corporate alternative minimum taxable income for purposes of the corporate alternative minimum tax. Interest on the Bonds is not exempt from Illinois income taxes.

The Code contains certain requirements that must be satisfied from and after the date of issuance of the Bonds in order to preserve the exclusion from gross income for federal income tax purposes of interest on the Bonds. These requirements relate to the use and investment of the proceeds of the Bonds, the payment of certain amounts to the United States, the security and source of payment of the Bonds and the use of the property financed with the proceeds of the Bonds. For certain federal income tax purposes, the Bonds and the \$300,000,000 principal amount of General Obligation Bonds, Series A and B of June 2006, of the State (the "*June 2006 Capital Improvement Bonds*") are treated as a single issue. In order to preserve the exclusion from gross income for federal income tax purposes of interest on the Bonds, the requirements contained in the Code must be satisfied with respect to both the Bonds and the June 2006 Capital Improvement Bonds.

### *Bonds Purchased at a Premium or at a Discount*

The difference (if any) between the initial price at which a substantial amount of each maturity of the Bonds is sold to the public (the “*Offering Price*”) and the principal amount payable at maturity of such Bonds is given special treatment for Federal income tax purposes. If the Offering Price is higher than the maturity value of a Bond, the difference between the two is known as “bond premium;” if the Offering Price is lower than the maturity value of a Bond, the difference between the two is known as “original issue discount.”

Bond premium and original issue discount are amortized over the term of a Bond on the basis of the owner's yield from the date of purchase to the date of maturity, compounded at the end of each accrual period of one year or less with straight line interpolation between compounding dates, as provided more specifically in the Income Tax Regulations. The amount of bond premium accruing during each period is treated as a reduction in the amount of tax-exempt interest earned during such period. The amount of original issue discount accruing during each period is treated as interest that is excludable from the gross income of the owner of such Bond for Federal income tax purposes, to the same extent and with the same limitations as current interest.

Owners who purchase Bonds at a price other than the Offering Price, after the termination of the initial public offering or at a market discount should consult their tax advisors with respect to the tax consequences of their ownership of the Bonds. In addition, owners of Bonds should consult their tax advisors with respect to the state and local tax consequences of owning the Bonds; under the applicable provisions of state or local income tax law, bond premium and original issue discount may give rise to taxable income at different times and in different amounts than they do for Federal income tax purposes.

### *Exclusion from Gross Income: Requirements*

The Code sets forth certain requirements that must be satisfied on a continuing basis in order to preserve the exclusion from gross income for federal income tax purposes of interest on the Bonds. Among these requirements are the following:

*Limitations on Private Use.* The Code includes limitations on the amount of Bond proceeds that may be used in the trade or business of, or used to make or finance loans to, persons other than governmental units.

*Investment Restrictions.* Except during certain “temporary periods,” proceeds of the Bonds and investment earnings thereon (other than amounts held in a reasonably required reserve or replacement fund, if any, or as part of a “minor portion”) may generally not be invested in investments having a yield that is “materially higher” than the yield on the Bonds.

*Rebate of Arbitrage Profit.* Unless the Bonds qualify for an exemption, earnings from the investment of the “gross proceeds” of the Bonds in excess of the earnings that would have been realized if such investments had been made at a yield equal to the yield on the Bonds are required to be paid to the United States at periodic intervals. For this purpose, the term “gross proceeds” includes the original proceeds of the Bonds, amounts received as a result of investing such proceeds and amounts to be used to pay debt service on the Bonds.

### *Covenants to Comply*

The State has covenanted to comply with the requirements of the Code relating to the exclusion from gross income for federal income tax purposes of interest on the Bonds.

### *Risks of Non-Compliance*

In the event that the State fails to comply with the requirements of the Code, interest on the Bonds may become includable in the gross income of the owners thereof for federal income tax purposes retroactively to the date of issue. In such event, the Bond Sale Order requires neither acceleration of payment of principal of, or interest on, the Bonds nor payment of any additional interest or penalties to the owners of the Bonds.

### *Federal Income Tax Consequences*

Pursuant to Section 103 of the Code, interest on the Bonds is not includable in the gross income of the owners thereof for federal income tax purposes. However, the Code contains a number of other provisions relating to the treatment of interest on the Bonds that may affect the taxation of certain types of owners, depending on their

particular tax situations. Some of the potentially applicable federal income tax provisions are described in general terms below. PROSPECTIVE PURCHASERS SHOULD CONSULT THEIR TAX ADVISORS CONCERNING THE PARTICULAR FEDERAL INCOME TAX CONSEQUENCES OF THEIR OWNERSHIP OF THE BONDS.

*Cost of Carry.* Owners of the Bonds will generally be denied a deduction for otherwise deductible interest on any debt which is treated for federal income tax purposes as incurred or continued to purchase or carry the Bonds. As discussed below, special allocation rules apply to financial institutions.

*Corporate Owners.* Interest on the Bonds is generally taken into account in computing the earnings and profits of a corporation and consequently may be subject to federal income taxes based thereon. Thus, for example, interest on the Bonds is taken into account not only in computing the corporate alternative minimum tax but also the branch profits tax imposed on certain foreign corporations, the passive investment income tax imposed on certain S corporations, and the accumulated earnings tax.

*Individual Owners.* Receipt of interest on the Bonds may increase the amount of social security and railroad retirement benefits included in the gross income of the recipients thereof for federal income tax purposes.

*Certain Blue Cross or Blue Shield Organizations.* Receipt of interest on the Bonds may reduce a special deduction otherwise available to certain Blue Cross or Blue Shield organizations.

*Property or Casualty Insurance Companies.* Receipt of interest on the Bonds may reduce otherwise deductible underwriting losses of a property or casualty insurance company.

*Financial Institutions.* Financial institutions may be denied a deduction for their otherwise allowable interest expense in an amount determined by reference, in part, to their adjusted basis in the Bonds.

*Foreign Personal Holding Company Income.* A United States shareholder of a foreign personal holding company may realize taxable income to the extent that interest on the Bonds held by such a company is properly allocable to the shareholder.

The opinion of Bond Counsel and the descriptions of the tax law contained in this Official Statement are based on statutes, judicial decisions, regulations, rulings and other official interpretations of law in existence on the date the Bonds are issued. There can be no assurance that such law or the interpretation thereof will not be changed or that new provisions of law will not be enacted or promulgated at any time while the Bonds are outstanding in a manner that would adversely affect the value or the tax treatment of ownership of the Bonds.

## **VERIFICATION OF MATHEMATICAL COMPUTATIONS**

Grant Thornton LLP, independent certified public accountants, will verify the mathematical accuracy of certain computations provided by the Underwriters regarding: (a) the adequacy of the maturing principal of and interest on the United States government obligations in the Escrow Account, together with any initial cash deposit, to pay the principal of and interest on the Refunded Bonds, and (b) the actuarial yields on the Bonds and those United States government obligations. Bond counsel for the Bonds and bond counsel for other issues of GO Bonds subject to a common plan of finance with respect to the Refunding Bonds will rely on those computations and verifications to support their conclusion that interest on the Bonds is excludible from the gross income of their owners for federal income tax purposes.

## **CERTIFICATE OF THE DIRECTOR OF THE GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET**

The Director will provide to the Underwriters at the time of delivery of the Bonds a certificate confirming that, to the best of his knowledge, the Official Statement was, as of its date, and is, at the time of such delivery, true and correct in all material respects and did not and does not contain an untrue statement of a material fact or omit to state a material fact necessary in order to make the statements made therein, in light of the circumstances under which they were made, not misleading.

## **CONTINUING DISCLOSURE**

The State will enter into a Continuing Disclosure Undertaking (the "Undertaking") for the benefit of the beneficial owners of the Bonds to send certain information annually and to provide notice of certain events to certain

information repositories pursuant to the requirements of Section (b)(5) of Rule 15c2-12 (the “Rule”) adopted by the Securities and Exchange Commission (the “SEC”) under the Securities Exchange Act of 1934, as amended (the “1934 Act”). See “APPENDIX D – CONTINUING DISCLOSURE UNDERTAKING” for a description of the information to be provided annually, the events which will be noticed on an occurrence basis and a summary of other terms of the Undertaking, including termination, amendment and remedies.

The State is in compliance with each and every undertaking previously entered into by it pursuant to the Rule. A failure by the State to comply with the Undertaking will not constitute a default under the Bond Sale Order, adopted by the Governor and the Director authorizing the issuance of the Bonds (the “Bond Sale Order”), and beneficial owners of the Bonds are limited to the remedies described in the Undertaking. See “APPENDIX D – CONTINUING DISCLOSURE UNDERTAKING - CONSEQUENCES OF FAILURE OF THE STATE TO PROVIDE INFORMATION.” A failure by the State to comply with the Undertaking must be reported in accordance with the Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Consequently, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

## LITIGATION

There is no litigation pending, or to the knowledge of the State threatened, in any way questioning the title of the State officials to their respective offices or any proceedings of the State incident to the authorization and issuance of the Bonds, or in any way concerning the validity or enforceability of the Bonds, or the manner of payment thereof or the appropriation for the payment thereof.

The following describes certain pending lawsuits in Illinois.

In May 2005, the Director of Insurance assessed Sun Life Assurance Company of Canada approximately \$4 million in additional tax owed pursuant to the so-called “retaliatory” statute (215 ILCS 5/444). Sun Life objected to the assessment and filed an action seeking a declaration that the tax unconstitutional as violative (among other reasons) of the Commerce Clause. Sun Life has not, to date, paid the tax under protest. Instead, the company sought and obtained an injunction barring the State from collecting the tax. The State prevailed at the trial court level. Sun Life’s appeal is now pending in the Appellate Court of Illinois. In a separate action, John Hancock Life Insurance Company filed suit in Cook County challenging the State’s collection of approximately \$7 million in retaliatory tax. The company claims exemption from payment of insurance taxes under the terms of a contract with the State for the provision of group life insurance to state employees. The State anticipates prevailing in this litigation. Finally, there remains approximately \$4.5 million in protest funds relating to ongoing insurance premium tax litigation.

In November 2004, the Circuit Court of Cook County ruled that the imposition of a surcharge on workers’ compensation insurance policies coupled with a mechanism to transfer a portion of surcharge proceeds to the State’s general funds pursuant to Public Act 93-32 was unconstitutional. As a result, the court escrowed \$11.5 million of proceeds pending final disposition of the case. The State filed appealed the ruling directly to the Illinois Supreme Court. The Court heard argument in May 2005 and in October 2005 released its opinion reversing the lower court’s order granting plaintiff summary judgment, affirming denial of defendants’ motion to dismiss and remanding the matter to the circuit court for further proceedings. In October 2005, on the State’s motion, the Cook County Court released approximately \$1.4 million from the escrow to fund Illinois Workers’ Compensation Commission operations through November 2005. The court further agreed to the future release on a monthly basis, and upon the State’s petition, amounts sufficient to fund IWCC operations. Since October 2005, the IWCC has requested and obtained release of monies sufficient to fund its on-going operations. As of May 2006, approximately \$17.8 million remained in escrow.

Several interest groups have filed similar actions challenging the constitutionality of assessments and application of transfer mechanisms. In an action brought in Sangamon County in December 2004, a group of trade associations representing depository institutions challenged the constitutionality of fee assessments and transfer mechanisms applicable to their industries. In March 2005, a Sangamon County judge issued a preliminary injunction barring further transfers from the funds at issue pending resolution of the matter. In early 2005 a Sangamon County Court dismissed a similar matter filed by an association representing aggregate producers challenging certain permit fees. In May 2005, the Illinois Appellate Court, Fourth Circuit, upheld the trial court’s dismissal, rejecting the plaintiff’s challenges to the fees and transfers. The Illinois Supreme Court subsequently refused the plaintiffs’ request for review and let stand the Appellate Court’s order upholding dismissal. The State thereafter obtained release of

approximately \$1.1 million, which had been held in escrow during the litigation. In May and June 2006, trade associations representing property and casualty insurance and real estate sales interests, respectively, and a motorcyclists' organization filed similar actions in Sangamon County challenging certain fees and transfers of funds. The Sangamon County Court entered orders preliminarily preventing the State from transferring monies from the funds at issue, pending further consideration of the matters. The State anticipates that it will dispose, in whole or substantial part, of the matters pending in Cook and Sangamon Counties based upon the Illinois Supreme Court and Appellate Court rulings.

## **UNDERWRITING**

The group of underwriters shown on the cover page of this Official Statement (the "*Underwriters*"), on behalf of which Loop Capital Markets, LLC is acting as Senior Managing Underwriter, has agreed, subject to certain conditions, to purchase all, but not less than all, of the Bonds at a price of \$286,041,483.00 (equal to the principal amount of \$274,950,000.00 plus \$11,823,949.80 of original issue premium and less \$732,466.80 of Underwriters' discount). The State has been advised by the Underwriters that the Bonds may be offered and sold to certain dealers and others at prices lower than the initial public offering prices and the public offering prices may be changed from time to time by the Underwriters. Any obligations of the Underwriters are the sole obligations of the Underwriters and do not create any obligations on the part of any affiliate of the Underwriters, including any affiliated banks.

## **STATE OF ILLINOIS**

### **ORGANIZATION**

The State is formally organized according to executive, legislative and judicial functions. The Governor is the chief executive of the State and is generally responsible for the administration of the government exclusive of the offices of other constitutionally-elected officials. The other elected officials of the executive branch include the Lieutenant Governor, the Attorney General, the Secretary of State, the Comptroller and the Treasurer.

The Illinois Constitution provides that all elected officials of the Executive Branch of the State Government hold office for four-year terms. Pursuant to the Illinois Constitution, these officials were elected at a general election in November 2002 and took office January 13, 2003. The next State General election will be held in November 2006.

The legislative power of the State is vested in the General Assembly, which is composed of the Senate and the House of Representatives. Both the Senate and the House meet in annual sessions to enact, amend or repeal laws and to adopt appropriation bills.

The judicial branch is composed of the Supreme Court, the Appellate Courts and the Circuit Courts.

### **CONSTITUTIONAL PROVISIONS RELATING TO REVENUES AND EXPENDITURES**

Article VIII, Section 2 of the Illinois Constitution requires the Governor to prepare and submit to the General Assembly, at a time prescribed by law, a State budget for the ensuing fiscal year. Proposed expenditures may not exceed funds estimated to be available for the fiscal year as shown in the budget. Article VIII also requires the General Assembly to review the proposed budget and make appropriations for all expenditures of public funds by the State, which appropriations for a fiscal year may not exceed funds estimated by the General Assembly to be available during that fiscal year.

The Illinois Constitution provides that the Governor may reduce or veto any item of appropriations in a bill passed and presented to him by the legislature. Portions of a bill not reduced or vetoed become law. An item vetoed is returned to the house in which it originated and may become law upon approval of three-fifths of the members of each house. An item reduced in amount may be restored to the original amount upon approval of a majority of the members elected to each house.

### **CONSTITUTIONAL PROVISIONS RELATING TO LONG-TERM BORROWING**

Section 9(a) of Article IX of the Illinois Constitution defines the term "State debt" as "bonds or other evidences of indebtedness which are secured by the full faith and credit of the State or are required to be repaid, directly or indirectly, from tax revenues . . . ."

Section 9(b) of Article IX of the Illinois Constitution, pursuant to which the Bond Act was enacted and the Bonds are being issued, provides:

(b) State debt for specific purposes may be incurred or the payment of State or other debt guaranteed in such amounts as may be provided either in a law passed by the vote of three-fifths of the members elected to each house of the General Assembly or in a law approved by a majority of the electors voting on the question at the next general election following passage. Any law providing for the incurring or guaranteeing of debt shall set forth the specific purposes and the manner of repayment.

### **CONSTITUTIONAL PROVISIONS RELATING TO SHORT-TERM BORROWING**

Section 9(c) of Article IX of the Illinois Constitution, pursuant to which the Short Term Borrowing Act was enacted, states:

(c) State debt in anticipation of revenues to be collected in a fiscal year may be incurred by law in an amount not exceeding 5% of the State's appropriations for that fiscal year. Such debt shall be retired from the revenues realized in that fiscal year.

The General Obligation Certificates, Series November of 2005 were issued pursuant to the provisions of the Short Term Borrowing Act authorized by Section 9(c) of Article IX of the Illinois Constitution as set forth above. See “INDEBTEDNESS – SHORT TERM DEBT”.

## **GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET**

The Governor's Office of Management and Budget (“*GOMB*”) was created in 2003 by the Governor's Office of Management and Budget Act (20 ILCS 3005). *GOMB*'s predecessor in managing State debt was the Bureau of the Budget, created in 1969 by an act of the Illinois General Assembly. The *GOMB* is headed by the Director, who is appointed by the Governor. Besides assisting the Governor in developing the budget, the *GOMB* provides financial and other information regarding the State to securities investors, Nationally Recognized Municipal Securities Information Repositories (each, a “*NRMSIR*”) and others as required by federal securities rules. See “THE OFFERING – CONTINUING DISCLOSURE” AND “APPENDIX D – CONTINUING DISCLOSURE UNDERTAKING.”

## **STATE FINANCIAL INFORMATION**

The tables that follow present pertinent financial information about the State. Data are for the State's fiscal years which run from July 1 through June 30. Tables 1, 1-A, 2, and 6 of this section, unless otherwise noted, are based on information contained in detailed annual reports or records of the Comptroller. The 2004 Consolidated Annual Financial Report (CAFR) may be found at: [www.apps.ioc.state.il.us/ioc-pdf/CAFR\\_2004.pdf](http://www.apps.ioc.state.il.us/ioc-pdf/CAFR_2004.pdf). Tables 3, 4 and 5 are based on records of the *GOMB*, though Tables 4 and 5 also include information drawn from various reports or records of the Comptroller. For purposes of Tables 1 and 2 of this section, expenditures are deemed to be recognized when payment warrants are issued.

**TABLE 1**  
**RECEIPTS AND DISBURSEMENTS<sup>1</sup>, GENERAL FUNDS<sup>2</sup>**  
**FISCAL YEARS 2001-2005**  
**(\$ IN MILLIONS)**

	<b>FY 2001</b>	<b>FY 2002</b>	<b>FY 2003</b>	<b>FY 2004</b>	<b>FY 2005</b>
<b>Available Balance, Beginning</b>	\$1,517	\$1,126	\$256	\$317	\$182
<i>Receipts</i>					
<b>State Revenues</b>					
Income Tax	9,032	8,274	8,079	8,208	9,151
Sales Tax	5,958	6,051	6,059	6,331	6,595
Public Utility Tax	1,146	1,104	1,006	1,079	1,056
Cigarette Tax	400	400	400	400	450
Inheritance Tax	361	329	237	222	310
Liquor Gallonage Tax	124	122	123	127	147
Insurance Tax & Fees	246	272	313	362	342
Corporate Franchise Tax	146	159	142	163	181
Investment Income	274	135	66	55	73
Intergovernmental Transfers	245	245	355	428	433
Other	441	550	383	516	652
<b>Total, State Revenues</b>	<b>18,373</b>	<b>17,642</b>	<b>17,163</b>	<b>17,891</b>	<b>19,390</b>
<b>Federal Revenues</b>					
Welfare & Social Services <sup>3</sup>	4,320	4,258	3,940	5,189	4,257
<b>Transfers In</b>					
From Other State Funds <sup>4,5</sup>	1,413	1,479	1,983	3,742	2,513
Hospital Provider Fund <sup>6</sup>	-	-	-	-	3
<b>Total Revenues</b>	<b>24,106</b>	<b>23,379</b>	<b>23,086</b>	<b>26,823</b>	<b>26,163</b>
Short-Term Borrowing			1,675		765
<b>Total Cash Receipts<sup>4</sup></b>	<b>\$24,106</b>	<b>\$23,379</b>	<b>\$24,761</b>	<b>\$26,823</b>	<b>\$26,928</b>
<i>Cash Disbursements</i>					
Expenditures for Appropriations (See Table 1-A)	22,280	22,089	21,959	23,448	22,187
<b>Transfers Out</b>					
Short-Term Borrowing <sup>7</sup>	-	-	710	1,417	769
Debt Service Funds <sup>8</sup>	468	557	624	584	852
Other State Funds <sup>4</sup>	1,748	1,603	1,407	1,509	2,806
<b>Total Cash Disbursements</b>	<b>\$24,497</b>	<b>\$24,248</b>	<b>\$24,700</b>	<b>\$26,957</b>	<b>\$26,614</b>
<b>Cash Balance, Ending</b>	<b>\$1,126</b>	<b>\$256</b>	<b>\$317</b>	<b>\$181</b>	<b>\$496</b>

<sup>1</sup> Based on information from the Office of the Comptroller

<sup>2</sup> General Funds include the General Revenue Fund, Common School Fund, General Revenue-Common School Special Account Fund and the Education Assistance Fund

<sup>3</sup> Federal Receipts excludes \$86 million earned in FY 2003 that was not received until July 2003 do to a processing error

<sup>4</sup> Excludes transfers to and from the Budget Stabilization Fund

<sup>5</sup> Fiscal Year 2004 includes \$1,498 million of Pension Bond Proceeds

<sup>6</sup> Transfers In reflects the net amount between \$982 million received and the \$979 million transferred out to the Hospital Provider Fund

<sup>7</sup> The Short-Term certificates issued on March 3, 2005 were fully retired by June 1, 2005

<sup>8</sup> Reflects debt service on General Obligation Bonds

**TABLE 1A**  
**CASH EXPENDITURES BY CATEGORY<sup>1</sup>**  
**FISCAL YEARS 2001-2005**  
**(\$ IN MILLIONS)**

	<b>FY 2001</b>	<b>FY 2002</b>	<b>FY 2003</b>	<b>FY 2004</b>	<b>FY 2005</b>
<b>Cash Expenditures</b>					
Operations	\$6,631	\$6,939	\$6,561	\$6,357	\$6,347
Awards and Grants <sup>2</sup>	15,592	15,867	15,468	16,236	16,184
Permanent Improvements	20	21	12	9	6
Refunds	42	38	28	23	14
Vouchers Payable Adjustments	1	(770)	(94)	871	(401)
Prior Year Adjustments	(6)	(5)	(15)	(48)	37
<b>Total Expenditures for Appropriations</b>	<b>\$22,280</b>	<b>\$22,089</b>	<b>\$21,959</b>	<b>\$23,448</b>	<b>\$22,187</b>

<sup>1</sup> Based on information from the Office of the Comptroller

<sup>2</sup> FY 2004 reflects additional Medicaid spending facilitated by an \$850 million short term borrowing in order to maximize Federal reimbursements at a higher recovery rate (52.9% vs. 50%) that was available only in FY 2004. As a result, spending on FY 2005 Awards & Grants was reduced by a corresponding amount.

**TABLE 2**  
**RECEIPTS AND DISBURSEMENTS<sup>1</sup> - ROAD FUND**  
**FISCAL YEARS 2001-2005**  
**(\$ IN MILLIONS)**

	<b>FY 2001</b>	<b>FY 2002</b>	<b>FY 2003</b>	<b>FY 2004</b>	<b>FY 2005</b>
<b>Available Balance, Beginning</b>	\$590	\$843	\$839	\$337	\$151
<b>Receipts</b>					
<b>State Revenues</b>					
Motor Vehicle & Licence Fees	620	613	567	653	585
Certificates of Title	143	148	145	148	155
Property Sales (City & County)	48	63	62	64	69
Miscellaneous	73	56	41	118	42
<b>Total, State Revenues</b>	<b>885</b>	<b>880</b>	<b>815</b>	<b>983</b>	<b>851</b>
<b>Federal Revenues</b>	906	834	718	887	868
<b>Transfers In</b>					
Motor Fuel Fund	320	318	364	332	337
Other Funds	-	-	-	-	-
<b>Total Receipts (Revenues + Transfers In)</b>	<b>\$2,110</b>	<b>\$2,033</b>	<b>\$1,897</b>	<b>\$2,202</b>	<b>\$2,056</b>
<b>Disbursements</b>					
<b>Expenditures for Appropriations</b>	1,665	1,827	2,138	2,028	1,611
<b>Transfers Out</b>					
Debt Service Funds <sup>2</sup>	192	211	225	227	249
Other State Funds	-	-	35	133	24
<b>Total Transfers Out</b>	<b>192</b>	<b>211</b>	<b>260</b>	<b>360</b>	<b>273</b>
<b>Total Disbursements (Expenditures + Transfers Out)</b>	<b>\$1,857</b>	<b>\$2,038</b>	<b>\$2,399</b>	<b>\$2,388</b>	<b>\$1,884</b>
<b>Cash Balance, Ending</b>	<b>\$843</b>	<b>\$839</b>	<b>\$337</b>	<b>\$151</b>	<b>\$323</b>

<sup>1</sup> Based on information from the Office of the Comptroller

<sup>2</sup> Reflects debt service on General Obligation Bonds

**TABLE 3**  
**GENERAL FUNDS APPROPRIATIONS<sup>1</sup>**  
**FY 2005 FORECAST VS. FY 2006 BUDGET**  
**(\$ IN MILLIONS)**

<b>Category</b>	<b>FY 2005 Forecast</b>	<b>FY 2006 Budget</b>	<b>\$ Change</b>	<b>% Change</b>
Elementary & Secondary Education	\$5,809	\$6,133	\$324	5.6%
Higher Education	2,102	2,105	3	0.1%
Healthcare & Family Services (Public Aid)	6,927	7,411	484	7.0%
Revenue	133	134	1	0.8%
Human Services	3,820	3,842	22	0.6%
Corrections	1,208	1,163	(45)	-3.7%
Children & Family Services	781	810	29	3.7%
Central Management Services	115	96	(19)	-16.5%
State Police	173	177	4	2.3%
Other Agencies	2,797	2,519	(278)	-9.9%
<b>Budgeted Appropriations</b>	<b>\$23,865</b>	<b>\$24,390</b>	<b>\$525</b>	<b>2.2%</b>
Unspent Appropriations (Salvage)	(1,302)	(535)	767	-58.9%
<b>Net Appropriations (Spending)</b>	<b>\$22,563</b>	<b>\$23,855</b>	<b>\$1,292</b>	<b>5.7%</b>

<sup>1</sup> The fiscal year 2005 Unspent Appropriations includes \$850 million of authorizations for Public Aid that lapsed. However, those resources were effectively utilized as the source of repayment for the \$850 million Short Term Borrowing of June 2004 that was repaid in October 2004

**TABLE 4**  
**GENERAL FUNDS CASH RECEIPTS<sup>1</sup>**  
**FY 2004 ACTUAL VS. FY 2005 BUDGET & ACTUAL**  
**(\$ IN MILLIONS)**

	<b>FY 2004 Actual</b>	<b>FY 2005 Enacted</b>	<b>FY 2005 Actual</b>	<b>FY 2005 Vs. 2004</b>	<b>Percent Change</b>
<b>Available Cash Balance - July 1</b>	\$317	\$182	\$182	(\$135)	-42.6%
<b>Cash Receipts</b>					
<b>State Sources, Cash Receipts:</b>					
Net Individual Income Tax	7,272	7,781	7,979	707	9.7%
Net Corporate Income Tax	936	1,073	1,172	236	25.2%
<b>Net Income Taxes</b>	<b>8,208</b>	<b>8,854</b>	<b>9,151</b>	943	<b>11.5%</b>
<b>Sales Taxes</b>	<b>6,331</b>	<b>6,530</b>	<b>6,595</b>	264	<b>4.2%</b>
<b>Other Sources</b>					
Public Utility Taxes	1,079	1,101	1,056	(23)	-2.1%
Cigarette Taxes	400	450	450	50	12.5%
Inheritance Tax (gross)	222	265	310	88	39.6%
Liquor Gallonage Taxes	127	145	147	20	15.7%
Insurance Tax and Fees	362	371	342	(20)	-5.5%
Corporation Franchise Tax & Fees	163	190	181	18	11.0%
Investment Income	55	45	73	18	32.7%
Cook County IGT	428	433	433	5	1.2%
Riverboat Gambling Taxes	133	-	152	19	14.3%
Other	474	486	500	26	5.5%
<b>Total: Other State Sources</b>	<b>3,443</b>	<b>3,786</b>	<b>3,644</b>	201	<b>5.8%</b>
<b>Total: State Revenues</b>	<b>17,982</b>	<b>18,870</b>	<b>19,390</b>	<b>1408</b>	<b>7.8%</b>
<b>Transfers In:</b>					
Lottery Fund	570	588	614	44	7.7%
State Gaming Fund	530	700	547	17	3.2%
Pension Contribution Fund	1,395	-	-	(1,395)	-100.0%
Other Funds	1,157	945	1,352	195	16.9%
<b>Total: State Transfers In</b>	<b>3,652</b>	<b>2,233</b>	<b>2,513</b>	(1,139)	<b>-31.2%</b>
<b>Total: State Sources</b>	<b>21,634</b>	<b>21,103</b>	<b>21,903</b>	269	<b>1.2%</b>
<i>Federal Sources</i>					
Cash Receipts <sup>2</sup>	5,189	4,519	4,257	(932)	-18.0%
Transfers In	-	-	-	-	NA
<b>Total: Federal Sources</b>	<b>5,189</b>	<b>4,519</b>	<b>4,257</b>	(932)	<b>-18.0%</b>
<b>Total Revenues and Transfers In</b>	<b>26,823</b>	<b>25,622</b>	<b>26,160</b>	(663)	<b>-2.5%</b>
Short-Term borrowing	-	226	765	765	NA
Transfer from Budget Stabilization Fund	226	-	276	50	22.1%
Hospital Provider Fund	-	-	982	982	NA
<b>Total: Cash Receipts</b>	<b>\$27,049</b>	<b>\$25,848</b>	<b>\$28,183</b>	\$1,134	<b>4.2%</b>

<sup>1</sup> Source: Office of the Comptroller and GOMB

<sup>2</sup> FY2004 Federal receipts includes reimbursements for additional Medicaid spending facilitated by an \$850 million short term that was utilized to take advantage of a higher reimbursement rate (52.95% vs. 50%) that was available only in FY 2004. As a result, FY2005 Federal receipts were lower by a corresponding amount.

## **FISCAL YEAR 2005 OVERVIEW**

The fiscal year 2005 results are presented in Tables 1 and 1A on a cash basis (receipts and disbursements) with comparative data for fiscal years 2001 through 2004 for the General Funds. Table 2 provides similar cash basis for the Road Fund. Table 3 provides a comparison of appropriations for fiscal year 2005 and budgeted fiscal year 2006 for the General Funds. Table 4 compares General Funds cash receipts for fiscal years 2004 and 2005.

Table 5 – the General Funds Budget Results & Plans – presents operating results on both a budget basis and cash basis, budget basis fund balances, and the accompanying changes in cash for fiscal years 2004 through 2006 as well as a comparison to the fiscal year 2007 adopted budget. The traditional budgeting basis for the State reflects the cash basis for revenues and accruals for appropriated expenditures. Table 5 also provides comparative data on a full modified accrual basis by: (1) including accrued revenues expected to be earned in one fiscal year but collected in the subsequent year, and (2) the budget basis fund balance on the modified accrual basis by including taxes receivable for each year (see footnote 6 of Table 5).

The State's traditional budget basis results differ from the cash basis results by the change (increase or decrease) in the amount of accrued expenditures (increases or decreases in accounts payable for appropriations) from one fiscal year to the next. The modified accrual budget basis also reflects the change in the amount of accrued revenues (increases or decreases in taxes receivable) from one fiscal year to the next. Operating results and fund balances for the three different bases – cash basis, traditional budget basis and modified accrual budget basis – are all reflected in Table 5 and the accompanying footnotes. That table also incorporates the change in General Funds cash from year to year as well as cash in the Budget Stabilization Fund. The resulting sum represents the Total Cash amount at June 30th of each fiscal year that was used for operating purposes by the State during that year.

## **FISCAL YEAR 2005 RESULTS**

Operating results for fiscal year 2005 resulted in a cash basis operating deficit of approximately \$64 million, as reported in the Traditional Budgetary Financial Report prepared by the Office of the Comptroller and audited by independent auditors appointed and reporting to the Office of the Auditor General [<http://www.apps.ioc.state.il.us/ioc-pdf/TBFR2005WEB.pdf>]. GAAP basis results will be published in the audited financial statements contained in the Fiscal Year 2005 Comprehensive Annual Financial Report (CAFR) of the State, as prepared by the Office of the Comptroller. Those results were not available at the time of this offering.

State Source Revenues totaled \$19,390 million in fiscal year 2005, a \$1,408 million or 7.8% increase over fiscal year 2004, as reported in Table 5. That increase was primarily related to the economically sensitive income and sales taxes and corresponded to the economic recovery experienced by the State beginning in the middle of fiscal year 2005. Inheritance taxes also increased significantly due in part to decoupling by the State from the federal inheritance tax base in fiscal year 2004. Other Revenues also increased significantly reflecting increased revenues from gaming taxes and various fees among other sources. Federal Source Revenues fell by \$932 million or 18% from fiscal year 2004 amounts which was anticipated in the fiscal year 2005 Operating Budget. That decrease reflects the decision in 2004 by the State to take advantage of a higher Medicaid reimbursement rate (i.e., 52.95% versus the normal 50%) that was available to Illinois during fiscal year 2004. The additional spending, and corresponding reimbursement revenues, were both facilitated through a short term borrowing of \$850 million in June of 2004. That borrowing was repaid in fiscal year 2005 in conjunction with imposition of a Hospital Assessment Tax during the year. There were also recurring increases in Federal Source Revenues due to successful eligibility claims by the Department of Public Aid (since renamed to the Department of Health and Family Services) and the Department of Human Services, that were not implemented in prior years. Lastly, Statutory Transfers In increased by \$256 million or 11.3% over fiscal year 2004 results reflecting increased lottery proceeds as well as transfers from fee-supported funds. In sum, total base resources (revenues plus transfers in) increased by \$732 million or 2.9% in 2005, excluding the non-recurring effect of Pension Obligation Bond proceeds of \$1,395 million transferred in during fiscal year 2004.

Appropriations for fiscal year 2005 increased by \$382 million to \$23,865 million, or 1.6% over the comparable 2004 amount. However, actual appropriated expenditures decreased to \$22,563 million, which was approximately \$66 million or 0.3% less than in fiscal year 2004. Those expenditures represented increases in education and health care spending that were offset by reduced Medicaid appropriations in 2005 associated with the higher 2004 Medicaid expenditures, reimbursement rate and short term borrowing previously described. In essence, Medicaid expenditures that would otherwise have been made in fiscal year 2005 were accelerated into the last month of fiscal

year 2004 to take advantage of that higher rate. As a result, the net expenditure change of \$67 million was impacted by the decision to make additional federal reimbursements leading to approximately \$850 million in spending being shifted between the two fiscal years. Statutory Transfers Out increased by \$1,089 million or 42.4% in fiscal year 2005 reflecting the first year's payment of Pension Obligation Bond debt service totaling \$495 million as well as other mandated transfers. In sum, total spending (expenditure plus transfers out) increased by \$1,023 million or 4.1% more than in fiscal year 2004.

The fiscal year 2005 results also reflect an ongoing reduction in state employee headcount. Actual headcount under the Governor's control has declined significantly during the past three fiscal years from 68,863 full time equivalent (FTE) employees at the beginning of fiscal year 2003 to 56,966 FTE's at the end of fiscal year 2005. That reduction represents an 11,898 decrease in FTE employees or 17.3%.

On March 9, 2005, the Treasurer's Office indicated by letter that it was suspending certain fund transfers to the State's general funds until a judicial determination of the legality of such transfers. The Illinois Comptroller continued to process such transfers pursuant to State law. As of June 30, 2005, approximately \$156 million of such transfers had been suspended by the Treasurer's Office although reflected in the General Funds cash balance at that date, as reported by the Office of the Comptroller and reflected in Table 5. One effect of that suspension was that accounts payable at the end of fiscal year 2005 increased beyond the originally anticipated amount to a total of \$971 million. Subsequently, PA-94-0774 authorized the offices of the Comptroller and Treasurer to transfer up to \$250 million of those fund transfers previously suspended by the Treasurer's Office in fiscal years 2005 and 2006 to Special Funds used solely for paying Medicaid costs including the Long Term Care Provider fund, the Hospital Provider fund and the Drug Rebate fund.

## **FISCAL YEAR 2006 BUDGET**

The Governor proposed his fiscal year 2006 budget on February 16, 2005. The enacted budget was adopted by the General Assembly on May 31, 2005. The Governor's proposed fiscal year 2006 budget encompassed both an operating budget and a capital budget, which were presented separately.

The fiscal year 2006 operating budget controls future spending by authorizing structural reforms of the State's major fixed and semi-fixed costs: pension liability, Medicaid liability and group health insurance liability. The pension liability is discussed in a subsequent section entitled, "PENSION SYSTEMS".

Table 5 presents both the enacted budget as well as a current forecast reflecting fiscal year 2006 receipts and disbursements through May 30, 2006. Comparisons below will be based upon the current forecast.

As summarized in Table 5, total resources (revenues plus transfers in) on a cash basis are estimated to increase by \$1,102 million over fiscal year 2005 amounts, an increase of 4.2%. State resources (revenues and transfers in) are estimated to increase by \$667 million over fiscal year 2005 amounts, an increase of 3%. That increase reflects significant growth in State revenues (\$1,164 million or 6%) and a budgeted reduction in transfers in. Federal Source Revenues are expected to increase by \$435 million, or 10.2% over fiscal year 2005 amounts. That increase largely reflects reduced Medicaid expenditures, and thereby Federal reimbursements, in fiscal year 2005 associated with the decision to maximize Federal expenditures and associated reimbursements in fiscal year 2004 (see prior discussion in Fiscal Year 2005 Results above).

Fiscal year 2006 base revenue growth was estimated at 4.4% for net personal income tax, 8.2% for net corporate income tax, and 3.8% for sales tax, at the time the budget was proposed in February 2005. Through May 2006, fiscal year 2006 receipts have grown by 8.2% for net personal income tax, 25.2% for net corporate income tax, and 7% for sales tax. No increases in income or sales tax rates were proposed, nor adopted, in the fiscal year 2006 Operating Budget as enacted.

As summarized in Table 5, fiscal year 2006 total spending (appropriations plus transfers out) is estimated to be \$27,065 million on a traditional budget basis. This represents an increase of \$844 million or 3.2% over fiscal year 2005 total spending. Fiscal year 2006 operating appropriations are \$24,501 million, an increase of \$636 million, or 2.7% over fiscal year 2005 appropriations.

PA-94-0774 directed the Comptroller and the Treasurer to transfer up to \$250 million of certain fund transfers previously suspended by the Treasurer's Office in fiscal years 2005 and 2006 to certain State Special Funds. The Office of the Comptroller has previously reflected the \$250 million as transfers in to the General Funds, consistent

with the prior statutory authorization. PA-94-0774 requires those resources to be transferred from the General Funds to the State Special Funds that are used solely for Medicaid spending – i.e., the Long-Term Care Provider Fund, the Drug Rebate Fund and the Hospital Provider Fund. The \$250 million transfer from the General Funds, in conjunction with multiple cycles of Federal reimbursements made directly to the Medicaid special funds (identified above) rather than the General Funds, will reduce the outstanding backlog of Medicaid bills by approximately \$500 million. That amount is the equivalent of approximately 22 days of the Medicaid bill backlog, reducing it to an approximate 59 day payment cycle by the end of fiscal year 2006.

## **FISCAL YEAR 2006 CAPITAL BUDGET**

The Governor's enacted fiscal year 2006 Capital Budget contains total appropriations of \$9,686 million, an increase of 5.5% over the fiscal year 2005 Capital Budget. The capital budgets for the last three years have been considerably below capital budgets of the 2001-2004 period, which peaked in 2003 at \$12,439 million. The fiscal year 2006 capital-spending plan was designed within limitations identified by rigorous debt affordability analysis which assesses the long-term effect of the capital program on the operating budget by assessing the impact of future debt service requirements on future operating budgets. The main priority of the 2006 Capital Budget was to reduce impacts on various operating budgets by addressing costly structural deterioration and maintenance requirements of existing facilities rather than new or expanded State facilities. Of the few new facilities that were proposed, many will result in current operating efficiencies.

Total bond-financed capital appropriations in the fiscal year 2006 Capital Budget are \$3,891 million. Of that, not all the new bonded appropriations are authorized - some bond categories were over appropriated beyond what can actually be spent, in order to provide flexibility between new and re-appropriated projects. In addition, some categories of new bonded appropriations are expected to cover needs for the next two fiscal years. Minimal new bonded capital (\$34 million) was appropriated in fiscal year 2005.

Capital funded out of current revenues, primarily user fees such as the Motor Fuel Tax, is \$5,270 million, and federally funded capital is \$525.1 million. Within the current revenue capital plan, the fiscal year 2006 Capital Budget includes \$1,725 million in pay-as-you-go Road Program appropriations, the primary purpose of which is to maintain existing roads and bridges.

The fiscal year 2006 Capital Budget includes \$1,414 million of new bonded appropriations. That includes \$768.0 million of General Obligation Bond appropriations that consist of the following categories: \$640.0 million Capital Development Fund, \$110.0 million Transportation Series B, and \$18.0 million School Construction. In addition to the General Obligation Bond appropriations, the Capital Budget contains \$645.0 million of new appropriations from the Build Illinois Bond Fund.

## **FISCAL YEAR 2007 BUDGET**

The Governor proposed his fiscal year 2007 budget on February 15, 2006. The enacted budget was adopted by the General Assembly on May 4, 2006. The Governor's proposed fiscal year 2007 budget encompassed both an operating budget and a capital budget, which were presented separately.

Authorized fiscal year 2007 total spending (appropriations plus transfers out) is \$28,325 million on a budget basis. This represents an increase of \$1,260 million or 4.7% over the fiscal year 2006 forecast of total spending. Fiscal year 2007 operating appropriations are \$25,767 million, an increase of \$1,266 million, or 5.2% over the final fiscal year 2006 appropriations. The largest increases were for elementary & secondary education, Medicaid and the State's pension systems. Appropriations in the enacted budget were approximately \$5 million more than the budget proposed by the Governor.

As summarized in Table 5, total resources (revenues plus transfers in) on a budget basis are estimated to increase by \$1,068 million over the current fiscal year 2006 forecast, an increase of 3.9%. State resources (revenues and transfers in) are expected to increase to \$23,250 million, a \$680 million increase, or 3%, over fiscal year 2006 current forecasts. Federal Source Revenues are expected to increase by \$111 million, or 2.4% over fiscal year 2006 revised forecasts, which reflect a net increase in Medicaid program spending, after various proposed Medicaid reforms totaling approximately \$360 million.

Fiscal year 2007 base revenue growth was estimated at \$640 million or 3.1% over the current fiscal year 2006 forecasts. Growth rates for the three largest revenue sources were: 2.9% for personal income tax, 15.6% for

corporate income tax and 3.1% for sales tax. New revenues of \$277 million are budgeted for fiscal year 2007, primarily consisting of transferring excess cash balances from State Special Funds into the General Funds, primarily to fund one-time appropriations. No increases in income or sales tax rates were proposed, nor adopted, in the fiscal year 2007 Operating Budget as enacted.

## **FISCAL YEAR 2007 CAPITAL BUDGET**

The Governor's proposed fiscal year 2007 Capital Budget contains total appropriations of \$10,211 million, an increase of 5.4% over the fiscal year 2006 Capital Budget. Emphasis on investment in existing State facilities and assets to achieve maintenance cost efficiencies remains a continued priority of the fiscal year 2007 Capital Budget. Within limitations considered by debt affordability analysis, the anticipated General Obligation Bond sales for fiscal year 2007 are approximately \$525 million.

The final amount of the fiscal year 2007 enacted Capital Budget will be determined after the current fiscal year ends, at which time the Office of the Comptroller will adjust the capital re-appropriations to reflect their June 30, 2006 balances. The write-down process is an annual adjustment made to the re-appropriations at the end of each fiscal year to reflect the full year of capital expenditures in the then concluding fiscal year. The fiscal year 2007 Capital Budget appropriations are presented herein based on capital spending as of May 31, 2006.

Total bond-financed capital appropriations in the fiscal year 2007 Capital Budget are \$3.260 million, not all of which have corresponding bond authorization, but which provide implementation flexibility between new and re-appropriated projects over fiscal year 2007.

Capital funded out of current revenues is \$6.383 million, and federally funded capital is \$568.1 million. Within the current revenue capital plan, the fiscal year 2007 Capital Budget includes \$1,975 million in pay-as-you-go Road Program appropriations, the primary purpose of which is to maintain existing roads and bridges.

The fiscal year 2007 General Obligation Capital Budget includes \$194.7 million of new General Obligation bond funded appropriations consisting of the following categories: \$56.9 million in the Capital Development Fund, \$22 million in the Coal Development Fund, and \$2.2 million Transportation Series B. The fiscal year 2007 Capital Budget also contains \$113.6 million of new appropriations from the Build Illinois Bond Fund.

## **BUDGET STABILIZATION FUND**

Legislation enacted in 2000 required the State to transfer any unencumbered balance in the Tobacco Settlement Recovery Fund as of June 30, 2001 to the newly-created Budget Stabilization Fund. The State transferred \$225 million to the Budget Stabilization Fund in July 2001. Public Act 92-11, effective June 11, 2001, authorized the Comptroller to direct the transfer of money from the Budget Stabilization Fund to the General Revenue Fund to meet short-term cash flow needs, with the requirement that all money so transferred must be repaid within the same fiscal year. The fiscal year 2004 budget included an additional \$50 million contribution to the Budget Stabilization Fund, bringing the end of year balance to \$276 million, where it remained at June 30, 2005. The fiscal year 2006 Operating Budget maintains the Budget Stabilization Fund at that same level, and assumes the year-end accounts payable will be reduced based on cash flows, both as reflected in Table 5.

## **BASIS OF ACCOUNTING**

The Comptroller is responsible for the maintenance of the State's fiscal accounting records. The Comptroller provides accounting control over the cash on hand in a specific fund or funds (the "*Cash Balances*") for which the Treasurer is accountable, control over the issuance of warrants for payments of agencies' expenditures and control to ensure that State payments do not exceed legal appropriations and available fund balances. The Comptroller's records are kept on a basis of accounting wherein receipts are recognized at the time cash funds are ordered into the Treasury by the Comptroller. Prior to fiscal year 1998, disbursements were recognized when payment warrants were issued. Since fiscal year 1998, disbursements are recognized when vouchers are approved and released for payment.

As the fiscal control officer of the State, the Comptroller issues an Annual Report detailing receipts and expenditures for each year. Also, since 1981, the Comptroller has issued a Comprehensive Annual Financial Report ("*CAFR*"), which includes General Purpose Financial Statements prepared according to GAAP and statements of budgetary fund balances and changes in budgetary fund balances for all fund groups.

## FY2003 - FY2007 BUDGET RESULTS & PLANS

	Fiscal Year 2004		Fiscal Year 2005		Fiscal Year 2006		Fiscal Year 2007	
	Actual	Enacted Budget	Actual	Enacted Budget	Current Forecast	Budget Plan		
<b>OPERATING RECEIPTS: REVENUES PLUS TRANSFERS IN</b>								
REVENUES (Cash Basis Revenue Recognition)								
State Sources	\$ 17,982	\$ 19,701	\$ 19,390	\$ 19,701	\$ 20,554	\$ 21,194		
Federal Sources <sup>1</sup>	\$ 5,189	\$ 4,791	\$ 4,257	\$ 4,791	\$ 4,692	\$ 4,803		
<b>TOTAL REVENUES</b>	<b>\$ 23,171</b>	<b>\$ 24,492</b>	<b>\$ 23,647</b>	<b>\$ 24,492</b>	<b>\$ 25,246</b>	<b>\$ 25,997</b>		
Statutory Transfers In <sup>1</sup>	\$ 2,257	\$ 2,179	\$ 2,513	\$ 2,179	\$ 2,016	\$ 2,056		
Pension Obligation Reimbursement Transfers	\$ 1,395	-	-	-	-	-		
<b>STATUTORY TRANSFERS IN<sup>1</sup></b>	<b>\$ 3,652</b>	<b>\$ 2,179</b>	<b>\$ 2,513</b>	<b>\$ 2,179</b>	<b>\$ 2,016</b>	<b>\$ 2,056</b>		
<b>NEW FY2007 REVENUE ENHANCEMENTS (NET)</b>	<b>\$ -</b>	<b>\$ 2,056</b>						
<b>TOTAL OPERATING RECEIPTS (Cash Basis Revenue Recognition)</b>	<b>\$ 26,823</b>	<b>\$ 26,671</b>	<b>\$ 26,160</b>	<b>\$ 26,671</b>	<b>\$ 27,262</b>	<b>\$ 28,330</b>		
<b>OPERATING DISBURSEMENTS: EXPENDITURES AND TRANSFERS OUT</b>								
CURRENT YEAR EXPENDITURES								
APPROPRIATIONS (Total Budget)	\$ 23,483	\$ 24,389	\$ 23,865	\$ 24,389	\$ 24,501	\$ 25,767		
Less: Unspent Appropriations (Unspent Budget plus Uncashed Checks)	\$ (854)	\$ (535)	\$ (1,302)	\$ (535)	\$ (368)	\$ (532)		
Equals: <b>CURRENT YEAR EXPENDITURES (Net Appropriations Spent)<sup>2</sup></b>	<b>\$ 22,630</b>	<b>\$ 23,854</b>	<b>\$ 22,563</b>	<b>\$ 23,854</b>	<b>\$ 24,133</b>	<b>\$ 25,235</b>		
STATUTORY TRANSFERS OUT								
Legislatively Required Transfers (Divisions to Other Funds)	\$ 2,519	\$ 2,375	\$ 3,163	\$ 2,375	\$ 2,505	\$ 2,659		
Pay Pension Obligation Bond Debt Service	\$ -	\$ 431	\$ 495	\$ 431	\$ 427	\$ 432		
Additional Transfer to Rainy Day Fund (Budget Stabilization Fund)	\$ 50	-	-	-	-	-		
<b>TOTAL TRANSFERS OUT</b>	<b>\$ 2,569</b>	<b>\$ 2,806</b>	<b>\$ 3,658</b>	<b>\$ 2,806</b>	<b>\$ 2,932</b>	<b>\$ 3,091</b>		
<b>TOTAL OPERATING EXPENDITURES AND TRANSFERS OUT</b>	<b>\$ 25,199</b>	<b>\$ 26,660</b>	<b>\$ 26,221</b>	<b>\$ 26,660</b>	<b>\$ 27,065</b>	<b>\$ 28,325</b>		
<b>BUDGET BASIS FINANCIAL RESULTS AND BALANCE</b>								
<b>BUDGET BASIS OPERATING SURPLUS (DEFICIT) [Receipts less Disbursements]</b>								
OTHER FINANCIAL SOURCES (USES)	\$ -	\$ -	\$ 765	\$ -	\$ 1,000	\$ -		
Short-Term Borrowing Proceeds	\$ (941)	\$ -	\$ (768)	\$ -	\$ (1,014)	\$ -		
Repay Short-Term Borrowing (Includes Interest)	\$ -	\$ -	\$ -	\$ -	\$ (94)	\$ -		
Transfer to paydown Medicaid backlog <sup>3</sup>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
<b>TOTAL OTHER FINANCIAL SOURCES (USES)</b>	<b>\$ (941)</b>	<b>\$ -</b>	<b>\$ (3)</b>	<b>\$ -</b>	<b>\$ (108)</b>	<b>\$ -</b>		
<b>BUDGET BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR</b>	<b>\$ 684</b>	<b>\$ 11</b>	<b>\$ (64)</b>	<b>\$ 11</b>	<b>\$ 88</b>	<b>\$ 5</b>		
Plus: Budget Basis Fund Balance (Deficit) at Beginning of Fiscal Year	\$ (1,094)	\$ (474)	\$ (410)	\$ (474)	\$ (474)	\$ (542)		
Less: Payment of Medicaid backlog from Cash Balance <sup>4</sup>	\$ -	\$ -	\$ -	\$ -	\$ (156)	\$ -		
<b>BUDGET BASIS FUND BALANCE (DEFICIT) AT END OF FISCAL YEAR</b>	<b>\$ (410)</b>	<b>\$ (463)</b>	<b>\$ (474)</b>	<b>\$ (463)</b>	<b>\$ (542)</b>	<b>\$ (538)</b>		
(Cash Basis Revenue Recognition)								
<b>CASH BASIS FINANCIAL RESULTS</b>								
<b>BUDGET BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR (Cash Basis Revenues)</b>								
Change in Accounts Payable (Change in Lapse Period Amounts)	\$ 1,411	\$ 971	\$ 592	\$ 971	\$ 971	\$ 900		
Accounts Payable at End of Prior Fiscal Year	\$ (892)	\$ (850)	\$ (971)	\$ (850)	\$ (900)	\$ (900)		
Less: Accounts Payable at End of Current Fiscal Year	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
Equals: <b>increase/(Paydown) of Accounts Payable During Fiscal Year</b>	<b>\$ (819)</b>	<b>\$ (121)</b>	<b>\$ 379</b>	<b>\$ (121)</b>	<b>\$ (71)</b>	<b>\$ -</b>		
<b>CASH BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR<sup>5</sup></b>	<b>\$ (135)</b>	<b>\$ (110)</b>	<b>\$ 315</b>	<b>\$ (110)</b>	<b>\$ 17</b>	<b>\$ 5</b>		
<b>CASH POSITION</b>								
<b>CASH BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR</b>								
Plus: Cash Balance in General Funds at Beginning of Fiscal Year	\$ (135)	\$ (110)	\$ 315	\$ (110)	\$ 17	\$ 5		
Equals: Cash Balance in General Funds at End of Fiscal Year	\$ 317	\$ 497	\$ 182	\$ 497	\$ 497	\$ 514		
Plus: Cash Balance in Budget Stabilization Fund at End of Fiscal Year	\$ 182	\$ 387	\$ 497	\$ 387	\$ 514	\$ 519		
Equals: <b>Total Cash at End of Fiscal Year</b>	<b>\$ 458</b>	<b>\$ 663</b>	<b>\$ 773</b>	<b>\$ 663</b>	<b>\$ 790</b>	<b>\$ 795</b>		

THE ACCOMPANYING FOOTNOTES ARE INTEGRAL TO THE ABOVE STATEMENT

**FOOTNOTES INCLUDING SUPPLEMENTAL INFORMATION**

- 1 FY 2005 Federal Receipts do not reflect a \$434 million federal reimbursement related to Medicaid payments financed through a short-term borrowing in FY 2004. The \$434 million amount is included in FY2005 Transfers In, as a statutorily required condition
- 2 FY 2005 includes \$850M of Medicaid appropriations that were lapsed in conjunction with the FY 2004 short term borrowing referred to in note #1 above.
- 3 Represents a Transfer Out of cash previously deposited to the General Funds. Those deposits were from recurring transfers in from other State Special Funds. The cash will be used for purposes of paying outstanding Medicaid obligations in the Long Term Care Provider fund, the Hospital Provider fund and the Drug Rebate fund, pursuant to PA 94-0774.
- 4 Represents an adjustment to beginning fund balance for amounts transferred in to General Funds during FY2005 that PA 94-0774 redirects to the Long Term Care Provider fund, Hospital Provider fund and the Drug Rebate fund, for purposes of paying outstanding Medicaid obligations in FY 2006.
- 5 Cash Basis Surplus (Deficit) is equal to Budget Basis Surplus (Deficit) minus (plus) Other Cash Uses (Sources) relating to changes in Accounts Payable during the current fiscal year.

**MODIFIED ACCRUAL BASIS OF REVENUE RECOGNITION - SUPPLEMENTAL INFORMATION <sup>6</sup>**

	FY04 Actual	FY05 Actual	FY06 Budget	FY06 Forecast	FY07 Budget
<b>REVENUES</b>					
State Source Revenues - Cash Basis (as reported above)	\$ 17,982	\$ 19,390	\$ 19,701	\$ 20,554	\$ 21,194
Plus: Accrued Revenues during Current Fiscal Year	\$ 21	\$ 91	\$ 50	\$ 50	\$ 38
State Source Revenues - Modified Accrual Basis of Revenue Recognition	<u>\$ 18,003</u>	<u>\$ 19,481</u>	<u>\$ 19,751</u>	<u>\$ 20,604</u>	<u>\$ 21,232</u>
<b>FUND BALANCE</b>					
Fund Balance - Cash Basis Revenues (as reported above)	\$ (410)	\$ (474)	\$ (463)	\$ (542)	\$ (538)
Taxes Receivable (at the end of the Current Fiscal Year)	\$ 594	\$ 685	\$ 735	\$ 735	\$ 773
Fund Balance - Modified Accrual Basis of Revenue Recognition	<u>\$ 184</u>	<u>\$ 210</u>	<u>\$ 272</u>	<u>\$ 193</u>	<u>\$ 236</u>

<sup>6</sup> Generally accepted accounting principles (GAAP) require that revenues and expenditures shall be matched together and recognized in the same time period during which the revenues were earned and the expenditures were incurred. When recognizing appropriated expenditures, the State has traditionally used the *modified accrual basis of accounting*. That basis includes as expenditures of the current fiscal year, any cash payments made during the first 60 days of the subsequent fiscal year, for appropriated expenditures incurred as of June 30th. However, the State has traditionally recognized revenues using the *cash basis of accounting* (i.e., revenues are recorded only on the basis of cash received as of June 30th each year). The supplemental information presented above, reflects the *modified accrual basis of revenue recognition*. That basis matches revenues and expenditures by recording as revenues certain taxes (primarily income and sales taxes) and other receipts collected within the first 60 days of the subsequent fiscal year, but earned by the State as of June 30th of the current fiscal year.

**TABLE 6**  
**STATE OF ILLINOIS**  
**GENERAL FUNDS RECONCILIATION**  
**FISCAL YEAR 2004**  
**(\$ IN MILLIONS)**

	Cash Basis	Adjustments for Budgetary Basis	Budgetary Basis	Adjustments for GAAP	GAAP Basis
<b>Revenues:</b>					
Income Taxes (net)	8,244	-	8,244	92	8,335
Sales Taxes (net)	6,317	14	6,331	191	6,522
Public Utility Taxes (net)	1,079	-	1,079	(37)	1,042
Federal government (net)	5,124	-	5,124	1,479	6,602
Other (net)	2,356	(19)	2,337	1,322	3,658
Total revenues	23,119	(5)	23,114	3,046	26,160
<b>Expenditures:</b>					
Current:					
Health and Social Services	10,688	(215)	10,473	3,076	13,550
Education	9,132	(548)	8,584	85	8,669
General Government	1,493	30	1,523	63	1,586
Employment and Economic Development	148	(14)	135	(2)	133
Transportation	73	(15)	59	4	63
Public Protection and Justice	1,765	(59)	1,706	(61)	1,645
Environment and Business Regulation	135	(6)	129	7	136
Debt Service:					
Principal	-	-			7
Interest	-	-			2
Capital Outlays	25	4	29	(10)	19
Total expenditures	23,460	(822)	22,638	3,163	25,809
Excess of revenues over expenditures	(341)	818	476	(116)	351
<b>Other sources (uses) of financial resources:</b>					
Operating transfers-in	6,039	-	6,039	(1,069)	4,970
Operating transfers-out	(5,832)	-	(5,832)	2,178	(3,654)
Proceeds from short-term borrowings		-			
Proceeds from capital lease financing		-		2	2
Net other (uses) of financial resources	207	-	207	1,112	1,319
Excess of revenues over expenditures and net other (uses) of financial resources	(134)	818	683	986	1,670
<b>Fund balances (deficit), July 1, 2003</b>	317	(1,410)	(1,094)	(3,072)	(4,166)
<b>Restatement</b>					
<b>Restatement of fund balance</b>		-	-	-	-
<b>Fund balances (deficit), July 1, 2003, as restated</b>	317	(1,410)	(1,094)	(3,072)	(4,166)
<b>Increase (decrease) for changes in inventories</b>					
restated		(761)	45	(4,210)	(4,166)
<b>Fund balances (deficit), June 30, 2004</b>	<b>182</b>	<b>(593)</b>	<b>(410)</b>	<b>(2,085)</b>	<b>(2,495)</b>

Source: Based on information from the Office of the Comptroller and derived from the State's Consolidated Annual Financial Report, which may be found at: [www.apps.ioc.state.il.us/ioc-pdf/CAFR\\_2004.pdf](http://www.apps.ioc.state.il.us/ioc-pdf/CAFR_2004.pdf).

## **GAAP FINANCIAL REPORT**

The complete General Purpose Financial Statements for fiscal year 2004, prepared in accordance with GAAP, have been filed with each NRMSIR and are incorporated herein by reference thereto.. Such Statements are also available upon request from the Office of the Comptroller at (217) 782-6000 or from the Comptroller's webpage at [www.illinoiscomptroller.com](http://www.illinoiscomptroller.com). These statements were prepared by the Comptroller and examined and certified by the State Auditor General. For fiscal year 2004, the Auditor General has expressed an unqualified opinion on the General Purpose Financial Statements. The fiscal year 2005 audited statements have not been completed at the time of this offering.

### *Note 1 – Cash/Budget to GAAP Perspective Difference*

On the GAAP basis, the Medicaid Provider Assessment Program Funds and the Income Tax Refund Fund are reported as part of the General Fund; whereas, they are not considered part of the General Fund on the budgetary basis or the cash basis.

### *Note 2 – Cash to Budget Adjustments*

The budgetary basis fund balance deficit of \$410,295 equals the June 30, 2004 cash balance of \$182,437 less cash lapse period expenditures of \$592,732. Adjustments from the cash basis of accounting for fiscal year 2004 to the budgetary basis include adding fiscal year 2004 lapse period spending (July 1 – August 31, 2004) and subtracting fiscal year 2003 lapse period spending (July 1 – August 31, 2003). Lapse period expenditures are payments between July 1 – August 31 for services received and for goods “encumbered” (ordered or contracted for) on or before June 30 and received no later than August 31 which are paid from fiscal year 2004 appropriations or “lapsing accounts.” These expenditures include refunds which have been netted against the related revenue.

### *Note 3 – Budget to GAAP Adjustments*

A detail of the reconciliation of the traditional budgetary basis vs. GAAP is presented in the Notes to Required Supplemental Information in the Comprehensive Annual Financial Report. Significant differences noted in the financial statements include recording accounts receivable, deferred revenue and accounts payable at year-end. Accounts payable include liabilities which will be paid from future year appropriations (e.g., income tax refunds, Public Aid medical reimbursements and payments to local school boards for State Board of Education reimbursement programs).

There were also classification differences between the budgetary basis and GAAP. Interest paid on income tax refunds is reported as general government expenditures for GAAP reporting purposes and as a reduction of revenues in the budgetary presentation. In addition, transfers from the General Revenue Fund to the Common School Fund and from the Common School Special Account to the Common School Fund, which are reported on the traditional budgetary basis, have been eliminated for GAAP reporting purposes.

## **TAX STRUCTURE**

### *General Funds*

The general funds receive the major share of tax revenues from the following five sources:

**Personal Income Tax:** The personal income tax liability is 3.0 percent of each taxpayer's Illinois base income with an exemption allowed for the taxpayer and each dependent. There are also additional exemptions for the elderly, blind and disabled. The standard exemption is \$2,000.

The Income Tax Refund Fund (the “*Refund Fund*”) was created in 1989. Both corporate and personal income tax refunds are paid from the Refund Fund rather than the General Revenue Fund. Statutorily, the annual percentage of corporate or personal income tax collections deposited into the Refund Fund (the “*Refund Fund rate*”) is determined by a formula, the numerator of which is the prior year income tax refunds paid or approved for payment, and the denominator is the prior year income tax collections.

The Refund Fund rate for personal income taxes was statutorily set at 7.1 percent for fiscal years 1999 through 2001 to accommodate increases to the personal exemption. In fiscal year 2002, the Refund Fund rate for personal income taxes was determined by the statutory formula, with a cap of 7.6 percent. In fiscal year 2003, the Refund Fund rate for personal income taxes was set at 8.0 percent pursuant to Public Act 92-600. The Refund Fund rate for fiscal year 2004 for personal income taxes was set at 11.7 percent pursuant to Public Act 93-32. After fiscal year 2004, Public Act 93-32 provides that the Refund Fund rate for personal income taxes is determined by the statutory formula. The statutory rates were set at 10%, 9.75% and 9.75% for fiscal years 2005, 2006 and 2007, respectively.

All personal income tax collections not deposited into the Refund Fund are deposited into the general funds. During fiscal year 2004, the personal income tax accounted for approximately 30.6 percent of general funds revenues.

The Illinois Constitution requires that the basic corporate income tax rate not exceed the personal income tax rate by more than a ratio of 8 to 5.

*Corporate Income Tax:* The corporate income tax liability is 4.8 percent of each corporation's taxable income with a \$1,000 exemption. Multi-state corporations have corporate income tax liability based on their property, payroll and sales attributable to Illinois.

The Refund Fund rate for corporate income taxes was statutorily set at 19.0 percent for fiscal years 1999 through 2001 to accommodate the changes to the apportionment formula. In fiscal year 2002, the Refund Fund rate for corporate income taxes was determined by the statutory formula, with a cap of 23.0 percent. In fiscal year 2003, the Refund Fund rate for corporate income taxes was set at 27.0 percent pursuant to Public Act 92-600. The Refund Fund rate for fiscal year 2004 for corporate income taxes was set at 32 percent pursuant to Public Act 93-32. After fiscal year 2004, Public Act 93-32 provides that the Refund Fund rate for corporate income taxes will be determined by the statutory formula. The statutory rates were set at 24%, 20% and 17.5% for fiscal years 2005, 2006 and 2007, respectively.

State corporate income taxes not deposited into the Refund Fund are deposited into the general funds. During fiscal year 2003, corporate income taxes accounted for approximately 3.2 percent of general funds revenues.

Corporations are subject to a supplemental income tax at a rate of 2.5 percent (1.5 percent for a partnership, trust, or Subchapter S corporation), imposed to replace for local governments the corporate personal property tax which was abolished on January 1, 1979. The replacement income tax is distributed to local governments by the State.

*Sales Tax:* The State levies a tax on retail sales subject to certain exemptions, including food and drugs. The sales and use tax rate is 6.25 percent, comprised of the State's portion of 5.0 percent and the local government's portion of 1.25 percent. The 6.25 percent tax is applied to a standard base, meaning counties and municipalities must tax the same items as the State. In fiscal year 2005, sales taxes provided approximately 25.2 percent of general funds revenues.

*Public Utility Taxes:* Public utility tax receipts are comprised of taxes on electricity, natural gas, and telecommunications. In fiscal year 2005, public utility taxes provided 4.04 percent of general funds revenues. The tax for natural gas is imposed on gas utilities at the lesser of 5.0 percent of gross receipts or 2.4 cents per therm. The tax on electricity is a per kilowatt-hour tax on end-user usage, with the marginal tax rate declining as usage increases during the month. Non-residential customers may opt to be "self-assessing purchasers" and pay at the rate of 5.1 percent of purchase price of the electricity that is used or consumed in a month.

The Telecommunications Excise Tax Act was amended in 1998 to raise the tax on all telecommunications billed to Illinois consumers from 5.0 to 7.0 percent of gross receipts. One-half of the additional revenue is deposited into the Common School Fund, a general fund, and one-half is deposited into the School Infrastructure Fund. Transfers from the School Infrastructure Fund are made to the GOBRI Fund as a supplementary source for debt service on school construction bonds issued under Section 5(e) of the Bond Act.

*Cigarette Tax:* The cigarette tax is 98 cents per package of 20 cigarettes and was last increased 40 cents per package of 20 cigarettes in June 2002. From the total tax collected, \$33.3 million a month is deposited into the general funds and \$5 million a month is deposited into the School Infrastructure Fund for debt service payments on an expansion of the school construction grant program. Remaining cigarette tax revenues are deposited into the Long Term Care Provider Fund.

## **ROAD FUND**

The Road Fund receives the bulk of its State revenues from motor fuel taxes and vehicle registration fees.

*Motor Fuel Tax:* The State imposes the following taxes on motor fuel used for highway transportation on a per gallon basis:

- Motor fuel tax of 19 cents per gallon;
- Additional diesel tax of 2.5 cents per gallon; and
- Leaking Underground Storage Tank (LUST) tax of 0.3 cents per gallon.

Motor fuel tax receipts are deposited into the Motor Fuel Tax (MFT) Fund. The revenues from the MFT Fund are split between the State and local government units after certain administrative expenses and a series of transfers out to other State funds. These revenues are split 45.6 percent to the State and 54.4 percent to the local governments. Of the State's share, 37 percent is deposited into the State Construction Account Fund and 63 percent is deposited into the Road Fund. The local share of receipts is awarded as grants to municipalities, counties, townships and road districts.

The revenues from the additional diesel tax are deposited directly into the State Construction Account Fund which is used for highway construction. The revenues from the 0.3 cents per gallon LUST tax are scheduled to be transferred into the Underground Storage Tank Fund until January 1, 2013.

*Motor Vehicle Fees:* Revenue from motor vehicle fees is derived primarily from vehicle registrations, with fees from operators' and chauffeurs' licenses and vehicle titles representing a smaller portion of the total. Approximately 60 percent of these fees are paid into the Road Fund, and the remainder is paid into the State Construction Account Fund and other smaller funds. Motor vehicle registration fees are \$78 annually and large truck and trailer registration fees were on a scale ranging from \$135 for an 8,000 pound truck to \$2,790 for an 80,000 pound truck. Certificate of title fees are \$65. Since calendar year 2000, \$48 of each title fee increase have been deposited into the Road Fund and the remaining \$4 have been deposited into the Motor Vehicle License Plate Fund.

## **TAX BURDEN**

Two of the most commonly cited measures of tax burden are tax receipts per capita and tax receipts per \$1,000 of personal income. According to the United States Department of Commerce, Bureau of the Census, State Government Finances: 2002 (March 2004), to assess tax burden in a state, these measures are applied to the State's total general revenue collections (general revenue includes state taxes, intergovernmental revenue, current charges and other miscellaneous general revenue) and to State tax collections (State tax collections include sales and gross receipts, corporate income, personal income and other taxes). In 2003, the State's general revenue collections per capita of \$3,659 ranked seventh lowest among the states, below the national average of \$4,085. When taking into consideration the wealth of states in the United States, the State's 2003 total of \$105 General Revenue funds collected per \$1,000 of personal income ranked well below the national average of \$124.

With respect to state tax collections only, the State's 2004 per capita collections of \$2,005 ranked as the 26th lowest among the states in the United States, about \$20 below the average nationwide. The State's 2004 total of \$57 collected per \$1,000 of personal income compares to the national average total of \$61 collected per \$1,000.

## **MONEY PAID TO THE STATE UNDER PROTEST**

Money paid to the State under protest is required to be placed by the Treasurer in a special fund known as the Protest Fund. Corporate income tax, personal property replacement tax, liquor tax and Insurance Privilege Tax comprise approximately 70% of the receipts into this fund. After 30 days from the date of payment into the Protest Fund, the money is to be transferred from the Protest Fund to the appropriate fund in which it would have been deposited had there been no protest. However, the party making the payment under protest may, within that 30-day period, file a complaint and secure a temporary injunction restraining the transfer from the Protest Fund. Under the injunction, the money is to remain in the Protest Fund until a final order or decree of a court determines the proper disposition of the money. As of May 31, 2006, the total Protest Fund balance was \$259.2 million.

## INDEBTEDNESS

### SHORT-TERM DEBT

Pursuant to the Illinois Constitution and the Short Term Borrowing Act, the Governor, Comptroller and Treasurer are authorized (i) to borrow an amount not exceeding 5% of the State's appropriations for any fiscal year in anticipation of revenues to be collected in that fiscal year, which borrowing is to be repaid by the close of that fiscal year and (ii) to borrow an amount not exceeding 15% of the State's appropriations for any fiscal year to meet failures in revenues, which borrowing is to be repaid within one year.

The Short Term Borrowing Act constitutes an appropriation out of any money in the State Treasury of an amount sufficient to pay the principal and interest on short term certificates issued pursuant to such Act.

The following table summarizes the State's history of issuing short term debt.

**TABLE 7**  
**SHORT TERM CERTIFICATES ISSUED**  
**(\$ IN MILLIONS)**

Date Issued	Amount Issued	Final Maturity
November 2005 <sup>1</sup>	\$1,000	June 2006
March 2005	765	June 2005
June 2004	850	October 2004
May 2003	1,500	May 2004
July 2002	1,000	June 2003
August 1995	500	June 1996
August 1994	687	June 1995
August 1993	900	June 1994
October 1992	300	June 1993
August 1992	600	May 1993
February 1992	500	October 1992
August 1991	185	June 1991
February 1987	100	February 1988
June-July 1983	200	May 1984

<sup>1</sup> \$875 million of the November 2005 General Obligation Certificates have been paid, with the remaining amount of \$125 million to be paid on June 30, 2006.

### GENERAL OBLIGATION BONDS

GO Bonds of the State may be authorized by a vote of three-fifths of the members of each house of the General Assembly or by a majority of the voters at a general election. The Bond Act consolidated the authorization contained in prior bond acts into a single act and currently authorizes the issuance of multiple purpose GO Bonds in the aggregate amount of \$16,927,149,369, excluding general obligation refunding bonds, for capital purposes and up to \$10 billion of GO Pension Funding Bonds. The State issued \$10 billion of GO Pension Funding Bonds in June 2003 for the purpose of funding or reimbursing a portion of the State's contributions to State retirement systems. See "PENSION SYSTEMS - ISSUANCE OF GO PENSION FUNDING BONDS AND ALLOCATIONS OF PROCEEDS."

The following table shows the statutory general obligation bond authorization and all GO Bonds outstanding as of June 30, 2006.

**TABLE 8**  
**GENERAL OBLIGATION BONDS**  
**(AS OF JUNE 30, 2006)**

<b>Authorization Category</b>	<b>Amount Authorized</b>	<b>Amount Issued</b>	<b>Authorized Unissued</b>	<b>Amount Outstanding</b>
Anti-Pollution <sup>1</sup>	\$ 599,000,000	\$ 599,000,000	\$ -	\$ 12,680,000
Capital Development <sup>1</sup>	1,737,000,000	1,737,000,000	-	-
Coal and Energy Development <sup>1</sup>	35,000,000	35,000,000	-	-
School Construction <sup>1</sup>	330,000,000	330,000,000	-	-
Transportation Series A <sup>1</sup>	1,326,000,000	1,326,000,000	-	-
Transportation Series B <sup>1</sup>	403,000,000	403,000,000	-	-
Multi-purpose	16,927,149,369	14,608,386,352	2,318,763,017	8,191,268,353
Subtotal – New Money Bonds <sup>2</sup>	\$21,357,149,369	\$19,038,386,352	\$2,318,763,017	\$8,203,948,353
Refunding Bonds <sup>2</sup>	2,839,025,000	4,240,524,239	791,606,429	2,047,418,571
Subtotal – New Money and Refunding <sup>2</sup>	\$24,196,174,369	\$23,278,910,591	\$3,110,369,446	\$10,251,366,924
Pension Refunding	10,000,000,000	10,000,000,000	-	10,000,000,000
Total – Capital and Pension <sup>2</sup>	\$34,196,174,369	\$33,278,910,591	\$3,110,369,446	\$20,251,366,924

<sup>1</sup> These bonds were issued under predecessor statutes to the Bond Act

<sup>2</sup> The State is authorized to issue \$2,839,025,000 of GO Bonds, at any time and from time to time outstanding, for the purpose of refunding any outstanding GO Bonds. The authorized unissued amount of refunding bonds is the difference between the amount authorized and the amount outstanding. Refunding bonds in the aggregate amount of \$2,193,105,668 were issued, have matured or have been refunded, and are no longer outstanding

Pursuant to the Bond Act, amounts in the Anti-Pollution bond retirement and interest fund were transferred to and consolidated in the GOBRI Fund. The GOBRI Fund is used to make debt service payments on outstanding GO Bonds issued for these purposes, on multiple purpose and refunding bonds issued under the Bond Act, and on short term certificates issued as described above under “SHORT-TERM DEBT.”

As of June 21, 2006 a total of \$667.6 million was available in the GOBRI Fund. Since these moneys are not segregated as to amounts of principal and interest, the amounts of outstanding GO Bonds shown above have not been reduced by this \$667.6 million.

### **INTEREST RATE EXCHANGE AGREEMENTS**

In October 2003, the State entered into five separate, but substantially identical, interest rate exchange agreements (collectively, the “*Agreements*”) to convert the variable rate on its Variable Rate General Obligation Bonds, Series B of October 2003, to a synthetic fixed rate. The Agreements have an aggregate notional amount of \$600 million, bear a fixed rate of interest of 3.89% and were allocated among five separate counterparties (each a “*Counterparty*,” and collectively, the “*Counterparties*”). The Agreements are proportionate among the Counterparties, and the Agreement amounts are identified to and amortize with the Series B of October of 2003 variable rate bonds until their final maturity on October 1, 2033. Pursuant to Section 9(b) of the Bond Act, net payments under the Agreements shall be considered interest on such bonds, which shall be subject to continuing appropriation for payment by the General Assembly, and are general obligations of the State.

The State entered into the Agreements as a means of (1) lowering its borrowing costs when compared to fixed-rate bonds at the time of issuance and (2) limiting interest rate risk inherent in variable rate debt. The Agreements may expose the State to certain market and credit risks. The State may terminate the Agreements at any time at market value, or upon the occurrence of certain events. In addition, either the State or the Counterparties may terminate the Agreements if the other party fails to perform under the terms of the Agreements. A Counterparty may terminate its related Agreement if the State’s rating falls below “BBB” from S&P, “Baa” from Moody’s and “BBB” from Fitch. If the Agreements are terminated, the related bonds would continue to bear interest at a variable rate, and the State could be liable for a termination payment if the Agreements have a negative market value.

## HISTORICAL BORROWING

The following table summarizes the level of bond sales from fiscal years 2002-2006.

**TABLE 9**  
**GENERAL OBLIGATION BOND SALES**  
**(\$ IN MILLIONS)**

<b>Fiscal Year</b>	<b>Capital Improvement</b>	<b>Refunding</b>	<b>Pension Funding</b>
2002	\$1,500.0	\$ 398.5	
2003	1,650.0	627.0	\$10,000.0
2004	1,175.0	617.2	
2005	875.0	--	
2006 <sup>1</sup>	925.0	275.0	

<sup>1</sup> Includes the Bonds and the June 2006 Capital Improvement Bonds

## INDEBTEDNESS IN PRIOR YEARS

The following table shows the outstanding general obligation indebtedness of the State at the end of each fiscal year from 2002-2006.

**TABLE 10**  
**GENERAL OBLIGATION BONDS OUTSTANDING**  
**FISCAL YEARS 2002-2006**  
**(\$ IN MILLIONS)**

<b>End of Fiscal Year</b>	<b>Capital Improvement</b>	<b>Pension Funding<sup>1</sup></b>
2002	\$7,629.9	-
2003	8,812.6	\$10,000.0
2004	9,556.3	10,000.0
2005	9,893.0	10,000.0
2006	10,251.4	10,000.0

<sup>1</sup> Principal and Interest on the Pension Bonds is funded with corresponding reductions to the Unfunded Actuarial Accrued Liability payments appropriated from the general funds as an unfunded liability replacement financing pursuant to Public Acts 88-593 and 93-009

## DEBT SERVICE PAYMENTS

Debt service of the State's GO Bonds is paid from the GOBRI Fund. The GOBRI Fund receives transfers from the Road Fund to pay debt service on bonds issued for Transportation A Highways purposes, from the School Infrastructure Fund and the General Revenue Fund to pay debt service on bonds issued under Section 5(e) of the Bond Act and from the General Revenue Fund to pay debt service on bonds issued for all other purposes.

Not including debt service on short term debt certificates as may be from time to time outstanding, the following table shows debt service payments on GO Bonds from fiscal year 2002 through 2006 and the funds from which the transfers originate.

**TABLE 11**  
**GENERAL OBLIGATION BONDS**  
**DEBT SERVICE PAYMENTS<sup>1</sup>**  
**(\$ IN MILLIONS)**

	<b>FY 03</b>	<b>FY 04</b>	<b>FY 05</b>	<b>FY 06</b>	<b>FY 07</b>
Road Fund	\$215.0	\$189.3	\$237.5	\$258.5	\$256.3
School Infrastructure Fund	127.5	154.6	196.7	225.9	231.1
General Funds	628.9	576.1	664.5	668.8	692.2
General Funds-Pension <sup>1</sup>	-	481.0	496.2	496.2	496.2

<sup>1</sup> Interest on General Obligation Pension Bonds for FY 2004 was funded from Pension Bond proceeds. Principal and Interest on the Pension Bonds is funded with corresponding reductions to the Unfunded Actuarial Accrued Liability payments appropriated from the general funds as an unfunded liability replacement financing pursuant to Public Acts 88-593 and 93-009.

### MEASURES OF DEBT BURDEN

Tables 12, 13, 14 and 15 show various measures of the relative burden of the State's general obligation debt and debt service.

**TABLE 12**  
**RATIO OF GENERAL OBLIGATION DEBT SERVICE**  
**TO TOTAL GENERAL AND ROAD FUND APPROPRIATIONS**  
**FISCAL YEARS 2002-2006**

<b>Fiscal Year</b>	<b>Total Expenditures<sup>1</sup> (In Millions)</b>	<b>Capital Improvement Bonds<sup>2</sup> % of Expenditures</b>	<b>Pension Bonds % of Expenditures</b>
2002	\$27,022	3.15	-
2003	26,560	3.67	-
2004	26,915	3.39	1.84
2005	26,804	4.10	1.85
2006	27,842	4.14	1.78

<sup>1</sup> Includes aggregate appropriations from the general funds and the Road Fund as of the end of each fiscal year.

<sup>2</sup> Includes debt service on general obligation refunding bonds for capital improvement purposes.

**TABLE 13**  
**RATIO OF GENERAL OBLIGATION DEBT**  
**TO ILLINOIS PERSONAL INCOME**  
**FISCAL YEARS 2002-2006**

<b>Fiscal Year</b>	<b>Illinois Personal Income<sup>1</sup> (In Billions)</b>	<b>Capital Improvement and Refunding Bonds % of Personal Income</b>	<b>Pension Bonds % of Personal Income</b>
2002	\$416.5	1.83	-
2003	437.1	2.02	2.29
2004	411.3	2.32	2.43
2005	461.0	2.15	2.17
2006 <sup>2</sup>	461.0	2.22	2.17

<sup>1</sup> U.S. Department of Commerce, Bureau of Economic Analysis.

<sup>2</sup> GOMB estimate, assuming no growth in Illinois personal income for Fiscal Year 2006 over Fiscal Year 2005

**TABLE 14**  
**GENERAL OBLIGATION DEBT PER CAPITA**  
**FISCAL YEARS 2002-2006**

	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006<sup>3</sup></b>
Population (in Thousands) <sup>1</sup>	12,532	12,582	12,632	12,763	12,827
Capital Improvement and Refunding Bonds	\$609	\$700	\$757	\$775	\$799
Pension Bonds Debt per Capita <sup>2</sup>	-	\$795	\$792	\$784	\$780

<sup>1</sup> U.S. Department of Commerce, Bureau of the Census, December 2005

<sup>2</sup> Approximately 73% of the Pension Bond debt per capita is offset by corresponding unfunded pension liability per capita

<sup>3</sup> GOMB Estimate. Population assumed to grow at 0.5% over year 2005

**TABLE 15**  
**RATIO OF GENERAL OBLIGATION DEBT TO EQUALIZED ASSESSED VALUATION<sup>1</sup>**  
**FISCAL YEARS 2001-2005**

<b>Equalized Assessed Value ("EAV")</b>		<b>Capital Improvement and Refunding Bonds</b>		<b>Pension Bonds</b>	
<b>Year</b>	<b>(\$ Millions)</b>	<b>(\$ Millions)</b>	<b>% of EAV</b>	<b>(\$ Millions)</b>	<b>% of EAV</b>
2001	\$220,330	\$6,599.6	3.00	\$-	-
2002	240,810	7,629.9	3.02	-	-
2003	259,727	8,812.6	3.39	10,000.0	3.85
2004 <sup>2</sup>	277,142	9,556.3	3.45	10,000.0	3.61
2005 <sup>2</sup>	297,748	9,893.0	3.32	10,000.0	3.36

<sup>1</sup> Source: Illinois Department of Revenue

<sup>2</sup> Estimate provided by the Illinois Department of Revenue

**TABLE 16**  
**MATURITY SCHEDULE - GENERAL OBLIGATION BONDS**

Bond Issuances through  
 June 30, 2006

Fiscal Year June 30	General Obligation Capital Improvement Bonds					General Obligation Pension Bonds					Total
	Anti-Pollution	Multiple Purpose	Refunding	Total Principal	Total Interest	Total Debt Service	Total Principal	Total Interest	Total Debt Service	Total Debt Service	
2007	4,960,000	425,954,579	146,678,057	577,592,635	602,035,182	1,179,627,817	-	496,200,000	496,200,000	1,675,827,817	
2008	4,560,000	415,074,415	147,635,980	567,270,394	595,643,847	1,162,914,241	50,000,000	496,200,000	546,200,000	1,709,114,241	
2009	2,360,000	386,575,376	156,015,768	544,951,143	582,714,199	1,127,665,343	50,000,000	494,950,000	544,950,000	1,672,615,343	
2010	800,000	402,739,814	161,524,938	565,064,753	523,606,462	1,088,671,215	50,000,000	493,550,000	543,550,000	1,632,221,215	
2011	-	356,541,202	187,278,829	543,820,031	507,621,912	1,051,441,943	50,000,000	491,900,000	541,900,000	1,593,341,943	
2012	-	334,888,439	168,335,000	503,233,439	457,755,060	960,988,499	100,000,000	490,125,000	590,125,000	1,551,113,499	
2013	-	254,630,751	253,080,000	507,710,751	417,456,668	925,167,419	100,000,000	486,375,000	586,375,000	1,511,542,419	
2014	-	256,489,607	252,970,000	509,469,607	371,826,009	881,295,616	100,000,000	482,525,000	582,525,000	1,463,810,616	
2015	-	385,035,720	145,125,000	530,160,720	321,592,371	851,753,091	100,000,000	478,575,000	578,575,000	1,430,328,091	
2016	-	412,671,341	105,165,000	517,836,341	297,135,809	814,972,150	100,000,000	474,525,000	574,525,000	1,389,497,150	
2017	-	408,976,341	81,070,000	490,046,341	265,791,190	755,837,531	125,000,000	470,175,000	595,175,000	1,351,012,531	
2018	-	395,607,806	71,125,000	466,732,806	230,167,928	696,900,734	150,000,000	464,737,500	614,737,500	1,311,638,234	
2019	-	376,102,317	59,060,000	435,162,317	203,991,068	639,153,375	175,000,000	458,212,500	633,212,500	1,272,365,875	
2020	-	361,251,629	48,110,000	409,361,629	185,139,158	594,500,788	225,000,000	449,550,000	674,550,000	1,269,050,788	
2021	-	336,645,883	56,575,000	393,220,883	188,091,797	551,312,679	275,000,000	438,412,500	713,412,500	1,264,725,179	
2022	-	367,357,410	7,670,000	375,027,410	128,947,415	503,974,825	325,000,000	424,800,000	749,800,000	1,253,774,825	
2023	-	358,492,922	-	358,492,922	115,191,740	473,684,663	375,000,000	408,712,500	783,712,500	1,257,397,163	
2024	-	322,653,968	-	322,653,968	91,549,303	414,203,271	450,000,000	390,150,000	840,150,000	1,254,353,271	
2025	-	281,388,835	-	281,388,835	78,524,707	359,913,542	525,000,000	367,200,000	892,200,000	1,252,113,542	
2026	-	272,030,000	-	272,030,000	61,887,542	333,917,542	575,000,000	340,425,000	915,425,000	1,249,342,542	
2027	-	260,945,000	-	260,945,000	48,315,833	309,260,833	625,000,000	311,100,000	936,100,000	1,245,360,833	
2028	-	226,605,000	-	226,605,000	35,456,250	262,061,250	700,000,000	279,225,000	979,225,000	1,241,286,250	
2029	-	195,370,000	-	195,370,000	24,336,917	219,706,917	775,000,000	243,525,000	1,018,525,000	1,238,231,917	
2030	-	140,260,000	-	140,260,000	16,837,917	157,097,917	875,000,000	204,000,000	1,079,000,000	1,236,097,917	
2031	-	96,215,000	-	96,215,000	10,958,083	107,173,083	975,000,000	159,375,000	1,134,375,000	1,241,548,083	
2032	-	37,335,000	-	37,335,000	7,325,000	44,660,000	1,050,000,000	109,650,000	1,159,650,000	1,204,310,000	
2033	-	42,625,000	-	42,625,000	5,406,833	48,031,833	1,100,000,000	56,100,000	1,156,100,000	1,204,131,833	
2034	-	80,795,000	-	80,795,000	2,323,333	83,118,333	-	-	-	83,118,333	
<b>Total</b>	<b>12,680,000</b>	<b>8,191,268,353</b>	<b>2,047,418,571</b>	<b>10,251,366,924</b>	<b>6,347,629,524</b>	<b>16,598,996,449</b>	<b>10,000,000,000</b>	<b>10,460,275,000</b>	<b>20,460,275,000</b>	<b>37,059,271,449</b>	

## REVENUE BONDS

Revenue bonds are either those bonds for which the State dedicates a specific revenue source for debt service or those bonds under which the State is committed to retire debt issued by certain authorities or municipalities created and organized pursuant to law and operating within the State. The State's commitment is based upon various Illinois statutes and upon contractual arrangements with the issuers. Table 17 identifies the type and current level of revenue bonded indebtedness. A description of each bond program follows the table.

**TABLE 17**  
**REVENUE BONDS**  
**(AS OF JUNE 30, 2006)**

<b>Revenue Bond Program</b>	<b>Bonds Outstanding</b>
Build Illinois (Sales Tax Revenue Bonds)	\$2,319,562,614
Metropolitan Exposition and Auditorium Authorities - Civic Center Program	122,895,732
MPEA <sup>1</sup> - Dedicated State Tax Revenue Bonds	202,545,000
MPEA <sup>1,2</sup> - McCormick Place Expansion Project and Refunding Bonds	2,206,192,821
Illinois Sports Facilities Authority	485,098,042
Illinois Certificates of Participation	27,570,000
<b>Total</b>	<b>\$5,363,864,208</b>

<sup>1</sup> Metropolitan Pier and Exposition Authority ("MPEA")

<sup>2</sup> Bonds outstanding include capital appreciation bonds expressed in the amount of original principal issuance

### **BUILD ILLINOIS**

The Build Illinois program funds initiatives in business development, infrastructure construction and replacement, education, and environmental protection. The Build Illinois Bonds are dedicated State tax revenue bonds. The current Build Illinois bond authorization is \$3,806 million. Public Act 93-0839 (effective July 30, 2004) amended the Build Illinois Bond Act, 30 ILCS 425 et. seq., to include restrictions similar to those contained in the Bond Act.

The Build Illinois Fund receives 3.8 percent of State sales tax collections to support debt service on Build Illinois Bonds and project spending. To the extent these revenues are insufficient in any month to provide specified amounts set forth in law to secure Build Illinois Bonds, an additional amount equal to the deficiency will be paid from the State's sales tax collections.

Build Illinois Bonds are limited obligations of the State payable solely from the specified State tax receipts. Build Illinois Bonds are not general obligations of the State and are not secured by a pledge of the full faith and credit of the State. The holders of Build Illinois Bonds may not require the levy or imposition of any taxes or the application of other State revenue or funds to the payment of the bonds, except for the specified tax revenues pledged to the bonds.

### **METROPOLITAN EXPOSITION AND AUDITORIUM AUTHORITIES—CIVIC CENTER PROGRAM**

In 1989, the GOMB was authorized to issue Civic Center Bonds. Prior to this change, eligible civic center authorities, and later the Department of Commerce and Community Affairs, issued state-supported bonds to finance the development of community civic centers.

State of Illinois Civic Center Bonds are direct, limited obligations of the State payable from and secured by an irrevocable pledge and lien on moneys deposited in the Illinois Civic Center Bond Retirement and Interest Fund. The payment of debt service is subject to annual appropriation by the General Assembly. The bonds are not general obligations of the State and are not secured by a pledge of the full faith and credit of the State. The bondholders may not require the levy or imposition of any taxes or the application of other State revenues or funds to the payment of the bonds.

## **METROPOLITAN PIER AND EXPOSITION AUTHORITY—DEDICATED STATE TAX REVENUE BONDS**

Legislation effective in July 1984 dedicated a revenue stream from a variety of State sources to provide financing for the North Building expansion of the McCormick Place complex in Chicago and to redeem outstanding Exposition Building Revenue Bonds. These bonds are secured primarily by revenues from State sales and hotel taxes. The Dedicated State Tax Revenue Bonds are special obligations of the Metropolitan Pier and Exposition Authority (“MPEA”); neither the full faith and credit nor the taxing power of the State, other than the specific dedicated taxes, is pledged to the payment of the principal or interest on the bonds. Debt service on the bonds is subject to annual appropriation.

## **METROPOLITAN PIER AND EXPOSITION AUTHORITY—EXPANSION PROJECT BONDS**

MPEA is authorized to issue McCormick Place Expansion Project Bonds. These bonds are secured by locally imposed taxes including hotel/motel, restaurant, car rental and airport departure taxes. Surplus from the Illinois Sports Facilities Authority hotel tax also is pledged as security for the bonds. If revenues from the taxes imposed by MPEA are insufficient to pay debt service on the Expansion Project Bonds, remaining State sales tax revenues, following required deposits to the Build Illinois Fund, are pledged to meet the deficiency.

## **ILLINOIS SPORTS FACILITIES AUTHORITY**

The Illinois Sports Facilities Authority (“ISFA”) was created in 1987, with authorization to finance construction of a professional sports stadium within the City of Chicago. Pursuant to legislation effective June 1, 2001, ISFA was authorized to finance reconstruction of a stadium for the Chicago Bears and related lakefront improvements in Chicago (the “*Soldier Field Project*”). Debt issued by ISFA is an obligation of ISFA and is not backed by the full faith and credit of the State. In 1989, ISFA issued \$150 million of revenue bonds to finance construction of a new Comiskey Park stadium, now known as U.S. Cellular Field, and such bonds were refunded in 1999 from the issuance by ISFA of revenue bonds (the “*1999 ISFA Bonds*”).

On October 12, 2001, ISFA issued \$399 million of revenue bonds to finance the Soldier Field Project (the “*2001 ISFA Bonds*”). The 1999 ISFA Bonds and the 2001 ISFA Bonds are payable, subject to appropriation, from (i) a \$10 million subsidy derived equally from State hotel tax revenues and amounts allocable to the City of Chicago under the State Revenue Sharing Act and (ii) an advance of State hotel tax revenues in the amount of \$23.425 million in fiscal year 2003, increasing by 5.615% each fiscal year thereafter, which advance is required to be repaid annually by receipts derived from a two percent hotel tax imposed by ISFA within the City of Chicago. In the event the ISFA tax is insufficient to repay the advance of State hotel tax revenues, the deficiency will be paid from additional amounts allocable to the City of Chicago under the State Revenue Sharing Act. The State expects that all amounts advanced as described in clause (ii) above will be repaid to the State.

In addition, in October 2003 ISFA issued \$42.535 million of additional revenue bonds (the “*2003 ISFA Bonds*”) to finance a portion of certain renovations to U.S. Cellular Field. The 2003 ISFA Bonds are payable from the same revenue sources as the 1999 ISFA Bonds and the 2001 ISFA Bonds.

## **CERTIFICATES OF PARTICIPATION**

Public Act 93-0839 provides that the State shall not enter into any third-party vendor or other arrangements relating to the issuance of certificates of participation or other forms of financing relating to the rental or purchase of office or other space, buildings, or land unless otherwise authorized by law. The State has issued two series of certificates of participation for the acquisition of real property, \$21.0 million in October 1995 and \$17.7 million in May 1996. The proceeds of these certificates were used to finance the construction of correctional facilities. The certificates are payable from lease or installment purchase payments which are subject to annual appropriation and are not a full faith and credit obligation of the State.

## **OTHER OBLIGATIONS**

The State has other long-term obligations in the form of lease-purchase payments. Third party vendors have issued certificates of participation to finance renovations and buildings which are leased to State agencies.

In addition, the State has obligations in the form of agricultural loan guarantees issued through the Illinois Finance Authority as successor to the Illinois Farm Development Authority. The Illinois Finance Authority may have up to \$210 million in outstanding loans, of which eighty-five percent is guaranteed by the State. As of June 30, 2006, the Illinois Finance Authority will have a total of \$71.4 million in 372 outstanding loans, of which 85 percent is guaranteed by the State.

**TABLE 18**  
**MATURITY SCHEDULE - REVENUE BONDS (as of June 30, 2006)**

Year Ending June 30	Build Illinois	MPEA D.S.T.R.B.	MPEA Expansion Project	Civic Center Program	Sports Facilities Authority	Illinois Certificates of Participation	Total Principal	Total Interest	Total Debt Service
2007	130,697,627	19,920,000	51,525,000	7,175,000	10,620,000	1,660,000	221,597,627	189,085,791	410,683,417
2008	135,612,846	21,170,000	33,190,032	7,610,000	11,341,388	1,750,000	210,674,266	249,982,696	460,656,962
2009	134,571,350	22,515,000	40,601,052	8,100,000	12,906,033	1,850,000	220,543,434	246,773,178	467,316,613
2010	138,875,756	24,015,000	50,936,819	8,595,000	14,465,316	1,945,000	238,832,891	234,997,939	473,830,830
2011	140,254,169	25,595,000	63,289,090	9,085,000	2,786,432	2,055,000	243,064,692	231,727,191	474,791,883
2012	139,563,399	26,735,000	38,426,743	9,555,000	3,787,861	2,170,000	220,238,003	255,306,661	475,544,664
2013	142,912,124	28,145,000	36,491,366	10,095,000	4,742,354	2,305,000	224,690,844	254,456,439	479,147,284
2014	150,439,306	29,600,000	35,991,812	10,705,000	5,649,695	2,440,000	234,825,813	246,919,854	481,745,667
2015	148,446,038	4,850,000	36,234,751	11,415,000	6,517,832	2,590,000	210,053,621	246,494,275	456,547,896
2016	149,500,000	-	45,846,956	12,020,000	7,363,337	2,750,000	217,480,293	230,767,792	448,248,085
2017	134,480,000	-	50,075,228	5,488,409	8,151,095	2,915,000	201,109,733	236,915,032	438,024,764
2018	119,720,000	-	50,037,243	5,668,835	6,355,418	3,140,000	184,921,496	244,584,898	429,506,394
2019	106,730,000	-	57,165,083	5,875,462	6,569,442	-	176,339,987	243,965,398	420,305,385
2020	90,685,000	-	65,259,453	6,103,026	6,977,726	-	169,025,206	244,094,114	413,119,320
2021	75,995,000	-	104,202,400	5,405,000	7,374,846	-	192,977,246	207,455,279	400,432,525
2022	70,285,000	-	81,118,012	-	7,767,537	-	159,170,549	242,969,520	402,140,069
2023	57,960,000	-	140,272,495	-	8,156,172	-	206,388,667	197,936,950	404,325,616
2024	50,700,000	-	80,281,436	-	8,543,953	-	139,525,388	257,772,890	397,298,279
2025	49,505,000	-	85,297,449	-	8,891,669	-	143,694,118	253,221,949	396,916,067
2026	47,580,000	-	149,351,189	-	14,950,731	-	211,881,920	184,211,404	396,093,324
2027	38,765,000	-	180,115,836	-	31,842,372	-	250,723,208	138,094,117	388,817,325
2028	35,160,000	-	162,087,687	-	36,240,797	-	233,488,485	153,812,927	387,301,411
2029	14,125,000	-	169,405,321	-	41,040,210	-	224,570,531	144,334,519	368,905,050
2030	11,000,000	-	10,277,690	-	52,405,825	-	73,683,515	291,267,035	364,950,550
2031	6,000,000	-	9,145,954	-	75,355,000	-	90,500,954	274,131,221	364,632,175
2032	-	-	8,140,997	-	84,295,000	-	92,435,997	271,068,428	363,504,425
2033	-	-	7,243,844	-	-	-	7,243,844	267,750,831	274,994,675
2034	-	-	6,447,732	-	-	-	6,447,732	268,546,943	274,994,675
2035	-	-	5,737,216	-	-	-	5,737,216	269,257,459	274,994,675
2036	-	-	5,107,150	-	-	-	5,107,150	269,887,525	274,994,675
2037	-	-	4,545,622	-	-	-	4,545,622	270,449,053	274,994,675
2038	-	-	4,043,951	-	-	-	4,043,951	270,950,724	274,994,675
2039	-	-	3,600,523	-	-	-	3,600,523	271,394,152	274,994,675
2040	-	-	3,202,467	-	-	-	3,202,467	271,792,208	274,994,675
2041	-	-	66,137,223	-	-	-	66,137,223	208,857,452	274,994,675
2042	-	-	265,360,000	-	-	-	265,360,000	9,638,738	274,998,738
<b>Total</b>	<b>2,319,562,614</b>	<b>202,545,000</b>	<b>2,206,192,821</b>	<b>122,895,732</b>	<b>485,098,042</b>	<b>27,570,000</b>	<b>5,363,864,208</b>	<b>8,350,872,582</b>	<b>13,714,736,790</b>

Note: Columns may not add due to rounding.  
Total Interest in 2031 and thereafter is largely comprised of interest on capital appreciation bonds issued by MPEA.

## MORAL OBLIGATION BONDS

Currently, eight entities in the State may issue moral obligation bonds. The moral obligation pledge generally provides that in the event the authority issuing moral obligation bonds determines that revenue available to the authority will be insufficient for the payment of principal and interest on such bonds during the next State fiscal period, the authority shall certify to the Governor the amount required to pay such principal and interest and any amounts withdrawn from bond reserve funds to pay principal and interest on moral obligation bonds. The Governor shall then submit the amounts so certified to the General Assembly. The Governor's recommendations for these and all other State appropriations are a matter of executive discretion. Thus, the moral obligation pledge does not constitute a legally enforceable obligation of the Governor to recommend a State appropriation. Moreover, the General Assembly is not statutorily required to make an appropriation for the amount so certified by the authority, nor must the Governor sign any such appropriation bill if passed by the General Assembly.

Debt evidenced by moral obligation bonds is not debt of the State, and is not secured by any State funds.

**TABLE 19**  
**MORAL OBLIGATION BOND AUTHORITIES' DEBT<sup>1</sup>**  
**(AS OF JUNE 30, 2006, \$ IN MILLIONS)**

<b>Issuing Authority</b>	<b>Moral Obligation Bonds Outstanding</b>
Illinois Housing Development Authority	\$105.3
Southwestern Illinois Development Authority	45.8
Quad Cities Regional Economic Development Authority	0.0
Upper River Valley Development Authority	21.3
Tri-County River Valley Development Authority	0.0
Will-Kankakee Regional Development Authority	0.0
Western Illinois Economic Development Authority	0.0
Illinois Finance Authority <sup>2,3</sup>	118.1
Total	\$290.5

<sup>1</sup> The amounts listed include only those bonds containing a moral obligation pledge.

<sup>2</sup> The Illinois Rural Bond Bank, Illinois Research Park Authority and the Illinois Development Finance authorities were consolidated into the Illinois Finance Authority, which was created on January 1, 2004. Amount reflects outstanding moral obligation bonds Issued by the Illinois Finance Authority and predecessor authorities.

<sup>3</sup> Subject to the approval of the Governor pursuant to the Illinois Finance Authority Act, an anticipated issuance of approximately \$35 million of moral obligation bonds by the Illinois Finance Authority is anticipated later in 2006 for the Central Cities Film Studio project.

From time to time, the State has received notices from certain entities which have issued moral obligation bonds that insufficient monies are available for the payment of principal and interest on one or more series of moral obligation bonds or that amounts withdrawn from bond reserve funds to pay principal and interest on moral obligation bonds have not been replenished. The aggregate principal amount of the 15 requested appropriations to date is approximately \$11 million. Including the amounts requested in the fiscal year 2007 budget, all such amounts have been appropriated by the General Assembly.

The State does not have a legal obligation to pay any such amounts and cannot predict whether appropriations for such amounts will be enacted. No assurance can be given that future requests for state appropriation will not be received by the State or that such requests will not be for material amounts. Further, no assurance can be given that an appropriation would be enacted with respect to such future request.

## PENSION SYSTEMS

The State has five Retirement Systems: the State Employees' Retirement System of Illinois (the "SERS"), the Teachers' Retirement System of the State of Illinois (the "TRS"), the State Universities Retirement System (the "SURS"), the Judges Retirement System of Illinois (the "JRS"), and the General Assembly Retirement System (the "GARS") (collectively, the "Retirement Systems"). The Retirement Systems provide benefits upon retirement, death or disability to employees and beneficiaries. The Illinois constitution guarantees that members' retirement benefits, once granted, cannot be diminished or impaired.

Pursuant to the Illinois Pension Code, as amended (the "Pension Code"), the State and active employee members of the systems are responsible for funding employer contributions of the Retirement Systems. As of June 30, 2005, the Retirement Systems had an aggregate membership of 308,018 active members, 180,518 inactive members entitled to benefits and 178,416 retired members and beneficiaries. As of June 30, 2005, based upon the most recent available actuarial valuation of the Retirement Systems, the actuarially determined accrued liabilities of the Retirement Systems were approximately \$97.2 billion, the fair market value of their assets was approximately \$58.6 billion, and the aggregate Unfunded Actuarial Liability ("UAAL") with respect to the Retirement Systems was approximately \$38.6 billion, representing a funded ratio of 60.3%.

Members of each Retirement System contribute a portion of their annual salary for retirement purposes. The contribution rate ranges from 4 to 12.5 percent depending on the fund to which contributions are deposited and whether or not the member participates in the federal Social Security program. Benefits paid to retirees generally are based on a fixed benefit plan. Under this type of plan, benefits are generally computed as a percentage of final average salary multiplied by the number of years of service of the employee.

The following chart sets forth the number of participants, assets, liabilities and UAAL for each individual Retirement System.

**TABLE 20**  
**RETIREMENT SYSTEMS' PENSION FUND STATISTICS**

Retirement System	Participants(As of June 30, 2005)				\$ in millions (As of June 30, 2005)		
	Active Members	Inactive / Entitled to Benefits	Retirees and Beneficiaries	Total	Assets <sup>1</sup>	Liabilities <sup>2</sup>	UAAL
TRS	157,643	88,282	82,491	328,416	\$34,085.2	\$56,075.0	\$21,989.8
SURS	80,102	69,849	39,800	189,751	13,350.2	20,349.9	6,999.7
SERS	69,163	22,260	54,828	146,251	10,494.1	19,304.6	8,810.5
JRS	928	34	900	1,862	565.0	1,236.5	671.5
GARS	182	93	397	672	83.3	212.9	129.6
Total	308,018	180,518	178,416	666,952	\$58,577.8	\$97,178.9	\$38,601.1

<sup>1</sup> Net assets are reported at fair market value per Governmental Accounting Standards Board Statement 25.

<sup>2</sup> Actuarially determined accrued cost of projected benefits.

### STATE LAW REQUIREMENTS FOR RETIREMENT SYSTEMS FUNDING

State law regulates the State's funding of the Retirement Systems. Public Act 88-593, effective July 1, 1995, created a funding schedule for the Retirement Systems that would become actuarially-based in 2011 with an ultimate goal of achieving 90 percent funding of Retirement System liabilities in 2045. In fiscal years 2011 through 2045, the State's contribution is scheduled to level off to an equal percentage of payrolls as necessary to amortize 90 percent of the Retirement Systems' unfunded liabilities by the end of the 50-year period (1995 to 2045). The legislation also provided for continuing appropriations to the Retirement Systems beginning in fiscal year 1996. This provision requires the State to provide contributions to the Retirement Systems without being subject to the annual appropriation process. In the event that the General Assembly fails to appropriate the amounts certified by the Retirement Systems, Public Act 88-593 provides for payments to be made by the Comptroller and the Treasurer, in amounts sufficient to meet its requirements.

## **PUBLIC ACT 94-4**

Public Act 94-4, effective June 1, 2005 (the “*Pension Act*”), made certain reductions to plan benefit provisions and consequent funding requirements. The Pension Act prohibited all new benefit increases unless there is a specifically identified adequate additional funding source upon adoption of the benefit. The Pension Act also provided that all benefit increases expire five years after their effective date, unless extended by action of the General Assembly.

The Pension Act provides for significant changes in benefits. The Pension Act eliminated the Money Purchase Option in TRS and SURS for participants employed after July 1, 2005. The Money Purchase Option provided that a member is entitled to an annuity computed under the defined benefit formula or the Money Purchase Option, whichever is greater. The Money Purchase Option matches employee contributions at 140%. That sum is converted to an actuarially equivalent annuity. The Pension Act also requires local employers to fund the additional cost of pension benefits attributable to pay increases greater than 6% during the final four years of employment. Prior to the Pension Act, the State was responsible for funding the full cost of pensions, with pay increases limited to a maximum of 20% per year.

The independent actuaries for each of the Retirement Systems prepared estimates of the cost and unfunded liability impacts of the Pension Act reflecting the above changes but did not include the additional benefit changes summarized below. Deloitte Consulting, the consulting actuary advising the Governor’s Pension Commission and the Governor’s Office of Management & Budget, has reviewed the estimates of the Retirement Systems actuaries. Deloitte Consulting reports, however, that since these estimates did not include all of the benefit changes, they would not be the most appropriate estimate.

The Pension Act also provided an Early Retirement Option (ERO) for TRS to replace the ERO that expired June 30, 2005. In comparison to the expiring ERO, the new ERO significantly increased required member and school district contributions and increased the service requirement for unreduced benefits from 34 to 35 years. However, TRS members who notified their employers by June 1, 2005 of their intent to participate in the prior ERO, can still do so if they retire by July 1, 2007.

The Pension Act also required local employers to pay the normal cost related to sick leave granted in excess of the normal allotment. The Pension Act shifted responsibility for setting the interest rate for the SURS Money Purchase Option from the SURS Board to the Illinois Comptroller. The Pension Act provides for fiscal year 2006 and 2007 contributions. Total payments for those two years are \$1,431.7 million and \$1,868.9 million respectively, inclusive of debt service (approximately \$496 million each year) on the Pension Obligation Bonds proceeds that were received by the pension funds in fiscal years 2003 and 2004.

In August 2005, the independent actuary advising the Commission on Government Forecasting and Accountability (“*CGFA*”) reported the projected effects of benefit changes in the Pension Act to both the future accrued actuarial liability as well as annual contributions of the State over time. Exclusive of savings associated with the interest rate assumption of the money purchase formula, as well as savings associated with the sick/leave exclusion, the actuary estimated (when including all other changes listed above) there would be a \$42.8 billion reduction in the pension liability, and that total State contributions, between fiscal year 2005 and fiscal year 2045, would change from \$301.2 billion (pre-PA94-4) to \$302.2 billion, a cost difference of \$947 million over 40 years. Deloitte Consulting reports however, since these estimates did not include all of the benefit changes summarized above, they would not be the most appropriate estimate.

The actuary advising CGFA further reviewed the interest rate assumption of the Money Purchase formula for the State University Retirement System (SURS). Based upon the existing long-term 9% assumption used by SURS, the actuary advising the CGFA estimated the impact of changing that assumption to either 6% (the statutory rate for the Teachers Retirement System) or 7.5% (the midpoint of the range). Using the 7.5% assumption, the overall estimated net impact of the Pension Act would be a cumulative savings in contributions (including all of the above except sick leave savings) over the remaining forty-year funding period in excess of \$3 billion, as reported by the actuary advising CGFA. Under the 6% assumption, the overall estimated net savings of the Pension Act would be approximately \$7 billion over the same funding period. (For a summary of the actuary’s findings, see the August 2005 Monthly Revenue Briefing at: [http://www.ilga.gov/commission/cgfa/cgfa\\_home.html](http://www.ilga.gov/commission/cgfa/cgfa_home.html)).

Pursuant to its new statutory role under the Pension Act, the Comptroller’s Office has engaged a consulting actuary to develop a methodology for estimating the effective rate of interest to be used for the Money Purchase formula of SURS. That actuary reported that SURS assets could expect to earn a long-term return in future years of 7%, net of

costs. The actuary adjusted this prospective rate of 7% to reflect historical performance of the SURS fund in arriving at the recommended effective rate of interest of 7.76%. Based on that report, on August 31, 2005, the Comptroller set the one-year Money Purchase interest rate at 8% for 2007, while not changing the 2006 one year rate of 8.5% previously set by the SURS board, citing certain constitutional provisions.

Deloitte Consulting has reviewed the various estimates prepared by the actuaries of each Retirement System, the actuary advising the CGFA, and the consulting actuary to the Comptroller's Office. Of the various estimates presented by these other actuaries, Deloitte Consulting reports that the most appropriate, reasonable and complete estimate of the net savings associated with the Pension Act is the \$3 billion estimate prepared by the actuary advising CGFA. As stated above, that estimate reflects all of the changes in the Pension Act and uses a 7.5% interest rate assumption for the Money Purchase Option, though not encompassing any additional savings associated with exclusions of sick leave grants. Deloitte Consulting also reports that the most appropriate estimate of the liability savings, associated with this \$3 billion in contribution savings, was estimated by the actuary advising CGFA to be approximately \$44 billion (or 8%) by the end of fiscal 2045.

The Governor's management and budgetary actions have resulted in the reduction of headcount to its lowest level in more than 30 years. In addition to the annual payroll savings this headcount reduction effort has generated, SERS, in their June 30, 2005 actuarial valuation, recognized savings of approximately \$5 billion in state contribution requirements between fiscal year 2006 and 2045 as a result of this effort. This \$5 billion contribution savings is in addition to the \$3 billion discussed above.

## **ISSUANCE OF GO PENSION FUNDING BONDS AND ALLOCATION OF PROCEEDS**

On June 12, 2003, the State issued \$10 billion of GO Pension Funding Bonds. The net proceeds of the GO Pension Funding Bonds were used to (i) reimburse the State's General Revenue Fund for a portion of the contributions made to the Retirement Systems for the last quarter of the State's fiscal year 2003, or a total of \$300 million, (ii) reimburse the State's General Revenue Fund for the State's contributions to the Retirement Systems for the State's fiscal year 2004, up to a total of \$1.86 billion, and (iii) fund a portion of the UAAL for the net balance of the proceeds after capitalized interest and issuance costs, or \$7.3 billion. The net proceeds of the GO Pension Funding Bonds were not sufficient to fully fund the UAAL.

## **FUTURE STATE CONTRIBUTIONS TO RETIREMENT SYSTEMS**

Following the receipt of proceeds of the GO Pension Funding Bonds, pursuant to the Pension Code, the State's contributions to the Retirement Systems from the General Revenue Fund for fiscal year 2005 and thereafter will be accordingly decreased by the debt service payments for such fiscal year on the then outstanding GO Pension Funding Bonds to reflect the proceeds already received. The State's contribution for fiscal year 2005 and for each fiscal year thereafter with respect to each Retirement System will not exceed an amount equal to (i) the amount of the required State contribution that would have been calculated under the provisions of the Pension Code if such Retirement System had not received its allocation of net proceeds of GO Pension Funding Bonds (other than Reimbursement Amounts) as described in the proceeding paragraph, minus (ii) that portion of the State's total debt service payments for that fiscal year on the GO Pension Funding Bonds that is the same as such Retirement System's portion of the total net proceeds transferred to the Retirement Systems as a whole (other than the Reimbursement Amount).

The State, through its legislation, may modify from time to time its computation methodology for purposes of calculating its net UAAL.

## **FUNDING FOR RETIREMENT SYSTEMS**

One measure of the fiscal condition of retirement systems, the degree of funding or the funding ratio, is the ratio of net assets to total liabilities. Table 21 summarizes the degree of funding for the Retirement Systems from fiscal year 2001 through fiscal year 2005.

**TABLE 21**  
**PENSION SYSTEMS DEGREE OF FUNDING**  
**FISCAL YEARS ENDING JUNE 30<sup>TH</sup> 2001-2005**  
(\$ IN MILLIONS)

Fiscal Year	Total Assets <sup>1</sup>	Liabilities <sup>2</sup>	Ratio (%)
2001	\$42,789.3	\$67,768.9	63.1%
2002	40,252.6	75,198.2	53.5%
2003	40,721.2	83,825.2	48.6%
2004	54,738.9	89,832.4	60.9%
2005	58,577.8	97,178.9	60.3%

<sup>1</sup> Net assets are reported at fair market value per Governmental Accounting Standards Board Statement 25.

<sup>2</sup> Actuarially determined accrued cost of projected benefits.

In fiscal year 2004, in addition to its then current obligations to the Retirement Systems for fiscal year 2004 in the amount of \$1.86 billion, the State appropriated approximately \$7.3 billion to the Retirement Systems from the proceeds of the GO Pension Funding Bonds previously discussed.

Table 21 reflects the fair market value of the total assets of the Retirement Systems and the actuarially determined accrued cost of projected benefits of the Retirement Systems as of the fiscal years of the State contained therein. The UAAL has increased from time to time as a result of State legislation increasing benefits to participants in the Retirement Systems without funding (this is now prohibited the Pension Act), and increased or decreased based on performance of investments held within each such Retirement System. Notwithstanding the foregoing, no assurance can be given that the Retirement Systems' actuarial assumptions underlying the calculations of total liabilities of the Retirement Systems or underlying the calculations of the total assets of the Retirement Systems due to a reduced reinvestment rate on the Retirement Systems' investment portfolio could not be modified in a material manner from time to time in the future. Such modification could result in a significant increase (or decrease) in the UAAL of the Retirement Systems and, therefore, a significant increase (or decrease) in the obligations of the State. In addition, the UAAL may be affected by certain other factors, including, without limitation, inflation, changes in the Pension Code, and changes in benefits provided or in the contribution rates of the State.

## **FINANCIAL DATA FOR RETIREMENT SYSTEMS**

The tables that follow provide information on the assets, liabilities, income and expenses for each Retirement System for fiscal years 2000 through 2005. The data were obtained from the audited financial statements of the Retirement Systems.

**TABLE 22**  
**STATE RETIREMENT SYSTEMS**  
**FISCAL YEAR 2005**  
**(\$ IN THOUSANDS)**

	<b>SERS</b>	<b>TRS</b>	<b>SURS</b>	<b>GARS</b>	<b>JRS</b>	<b>Total</b>	<b>Self Managed Plan State Universities<sup>1</sup></b>
Begin, Net Assets <sup>2</sup>	9,990,186.9	31,544,729.3	12,586,304.7	83,208.0	534,579.8	54,739,008.7	275,074.9
<b>Income</b>							
Member contributions	209,334.2	761,790.0	251,939.6	1,451.3	13,268.5	1,237,783.6	33,645.8
State contributions	427,434.6	906,749.4	285,423.3	4,575.0	32,043.0	1,656,225.3	27,411.7
Investment income	953,579.2	3,330,039.2	1,279,618.1	7,642.5	50,849.0	5,621,728.0	22,346.7
Other		168,813.0				168,813.0	
<b>Expenditures</b>							
Benefits	1,063,970.4	2,553,102.9	1,004,452.2	13,363.3	64,539.6	5,239,428.4	917.5
Refunds	14,105.3	59,395.8	35,775.9	23.2	740.5	110,040.7	7,380.9
Administration	8,311.3	14,403.7	12,087.1	317.1	460.8	35,580.0	
Other			692.8			692.8	
<b>Equity Transfer</b>							
Ending Net Asset							
Balance	9,954,147.9	34,085,218.5	13,350,277.6	83,173.2	564,999.4	58,037,816.7	350,180.7
Actuarial Liabilities <sup>3</sup>	19,304,646.6	56,075,029.0	20,349,000.0	212,905.7	1,236,512.1	97,178,093.4	N/A
Unfunded Accrued							
Liability	8,810,498.7	21,989,811.0	6,999,600.0	129,632.6	671,512.7	38,601,035.0	N/A
Asset/Liability Ratio	54.4%	60.8%	65.6%	39.1%	45.7%	60.4%	N/A

<sup>1</sup>The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>2</sup>Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

<sup>3</sup>Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding

**TABLE 23**  
**STATE RETIREMENT SYSTEMS**  
**FISCAL YEAR 2004**  
**(\$ IN THOUSANDS)**

	<b>SERS</b>	<b>TRS</b>	<b>SURS</b>	<b>GARS</b>	<b>JRS</b>	<b>Total</b>	<b>Self Managed Plan State Universities<sup>1</sup></b>
Begin, Net Assets <sup>2</sup>	7,502,111.4	23,124,823.1	9,714,547.3	49,676.3	330,053.6	40,721,211.7	190,487.4
<b>Income</b>							
Member contributions	199,826.5	768,661.3	243,824.0	1,596.7	13,720.9	1,227,629.4	31,320.2
State contributions	1,864,673.4	5,361,851.8	1,757,546.9	32,951.8	178,593.1	9,195,617.0	25,769.1
Investment income	1,421,912.5	4,485,729.3	1,832,399.9	11,851.7	74,012.8	7,825,906.2	32,904.6
Other		127,573.4				127,573.4	
<b>Expenditures</b>							
Benefits	978,201.0	2,262,329.4	915,222.5	12,466.0	60,912.9	4,229,131.8	724.8
Refunds	12,442.6	48,019.6	34,453.4	97.8	439.6	95,453.0	4,681.6
Administration	7,693.3	13,560.5	11,516.5	304.7	448.1	33,523.1	
Other			821.1			821.1	
<b>Equity Transfer</b>							
Ending Net Asset							
Balance	9,990,186.9	31,544,729.3	12,586,304.7	83,208.0	534,579.8	54,739,008.7	275,074.9
Actuarial Liabilities <sup>3</sup>	18,442,664.8	50,947,451.0	19,078,583.0	207,592.7	1,156,093.0	89,832,384.5	N/A
Unfunded Accrued							
Liability	8,452,477.9	19,402,721.7	6,492,278.3	124,384.7	621,513.2	35,093,375.8	N/A
Asset/Liability Ratio	54.2%	61.9%	66.0%	40.1%	46.2%	60.9%	N/A

<sup>1</sup>The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>2</sup>Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

<sup>3</sup>Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding

**TABLE 24**  
**STATE RETIREMENT SYSTEMS**  
**FISCAL YEAR 2003**  
(\$ IN THOUSANDS)

	<b>SERS</b>	<b>TRS</b>	<b>SURS</b>	<b>GARS</b>	<b>JRS</b>	<b>Total</b>	<b>Self Managed Plan State Universities<sup>1</sup></b>
Begin, Net Asset Balance <sup>2</sup>	7,673,892.7	22,366,284.8	9,814,676.6	54,050.6	343,659.3	40,252,564.0	134,753.7
Income	696,296.3	2,814,134.9	780,905.0	7,154.8	44,119.0	4,342,610.0	60,404.3
Member contributions	285,209.3	732,020.5	245,243.1	1,954.2	12,905.0	1,277,332.1	30,658.0
State contributions	396,067.2	929,709.8	249,329.8	5,163.0	31,373.0	1,611,642.8	20,316.2
Investment income	15,019.8	1,060,852.1	250,398.3	(233.1)	(226.1)	1,325,811.0	4,993.2
Other	0.0	91,552.5	35,933.8	270.7	67.1	127,824.1	4,436.9
Expenditures	868,077.6	2,055,596.4	882,076.0	11,529.1	57,724.7	3,875,003.8	3,628.9
Benefits	831,486.6	1,998,622.3	836,661.7	11,131.5	56,714.5	3,734,616.6	670.5
Refunds	28,369.8	43,114.7	32,218.8	106.7	582.5	104,392.5	2,958.4
Administration	8,221.2	13,859.4	11,913.0	290.9	427.7	34,712.2	0.0
Other	0.0	0.0	1,282.5	0.0	0.0	1,282.5	0.0
Equity Transfer			1,041.7				(1,041.7)
Ending Net Asset Balance	7,502,111.4	23,124,823.3	9,714,547.3	49,676.3	330,053.6	40,721,211.9	190,487.4
Actuarial Liabilities <sup>3</sup>	17,593,980.0	46,933,432.0	18,025,032.0	196,510.1	1,076,232.0	83,825,186.1	N/A
Unfunded Accrued Liability	10,091,868.6	23,808,608.7	8,310,484.7	146,833.8	746,178.4	43,103,974.2	N/A
Asset/Liability Ratio	42.6%	49.3%	53.9%	25.3%	30.7%	48.6%	N/A

<sup>1</sup>The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>2</sup>Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

<sup>3</sup>Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding.

**TABLE 25**  
**STATE RETIREMENT SYSTEMS**  
**FISCAL YEAR 2002**  
(\$ IN THOUSANDS)

	<b>SERS</b>	<b>TRS</b>	<b>SURS</b>	<b>GARS</b>	<b>JRS</b>	<b>Total</b>	<b>Self Managed Plan State Universities<sup>1</sup></b>
Begin, Net Asset Balanced <sup>2</sup>	8,276,661.4	23,315,646.1	10,753,296.9	61,997.8	381,733.6	42,789,335.8	101,943.4
Income	36,920.6	864,522.7	(143,600.4)	2,359.0	15,525.4	775,727.3	33,685.8
Member contributions	196,915.4	681,151.8	251,573.7	1,552.3	12,487.3	1,143,680.5	25,904.0
State contributions	386,116.6	814,793.8	221,537.7	4,678.0	27,532.0	1,454,604.1	18,886.3
Investment income	(546,111.4)	(723,987.0)	(651,298.4)	(3,914.8)	(24,493.9)	(1,949,805.5)	(15,185.7)
Other	0.0	92,618.1	34,586.6	43.5	0.0	127,248.2	4,081.2
Expenditures	639,689.3	1,813,884.0	793,470.0	10,306.2	53,599.7	3,310,949.2	2,425.4
Benefits	617,918.5	1,759,748.7	743,267.1	9,953.2	52,822.3	3,183,709.8	2.8
Refunds	14,147.2	38,755.6	37,040.4	68.2	353.2	90,364.6	2,422.6
Administration	7,623.6	13,487.4	11,868.0	284.8	424.2	33,688.0	0.0
Other	0.0	1,892.3	1,294.5	0.0	0.0	3,186.8	0.0
Equity Transfer			(1,549.9)				1,549.9
Ending Net Asset Balance	7,673,892.7	22,366,284.8	9,814,676.6	54,050.6	343,659.3	40,252,564.0	134,753.7
Actuarial Liabilities <sup>3</sup>	14,291,044.6	43,047,674.0	16,654,041.0	184,582.5	1,020,846.8	75,198,188.9	N/A
Unfunded Accrued Liability	6,617,151.9	20,681,389.2	6,839,364.4	130,531.9	677,187.5	34,945,624.9	N/A
Asset/Liability Ratio	53.7%	52.0%	58.9%	29.3%	33.7%	53.5%	N/A

<sup>1</sup>The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>2</sup>Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

<sup>3</sup>Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding

**TABLE 26**  
**STATE RETIREMENT SYSTEMS**  
**FISCAL YEAR 2001**  
(\$ IN THOUSANDS)

	<b>SERS</b>	<b>TRS</b>	<b>SURS</b>	<b>GARS</b>	<b>JRS</b>	<b>Total</b>	<b>Self Managed Plan State Universities<sup>1</sup></b>
Begin, Net Asset Balance <sup>2</sup>	8,910,900.7	24,481,412.6	12,063,949.6	70,471.4	422,933.7	45,949,668.0	73,412.4
Income	(72,495.0)	449,933.5	(584,898.7)	1,068.6	8,175.1	(198,216.5)	28,605.1
Member contributions	173,778.7	643,563.3	221,581.5	1,407.6	12,291.1	1,052,622.2	20,218.7
State contributions	366,029.0	724,007.8	216,349.1	4,305.0	24,218.0	1,334,908.9	16,254.9
Investment income	(612,302.7)	(1,015,255.2)	(1,053,627.0)	(4,650.9)	(28,464.9)	(2,714,300.7)	(11,043.1)
Other	0.0	97,617.6	30,797.7	6.9	130.9	128,553.1	3,174.6
Expenditures	561,744.2	1,615,700.0	723,227.5	9,542.2	49,375.3	2,959,589.2	2,600.6
Benefits	537,591.7	1,566,793.2	664,792.8	9,228.0	48,330.8	2,826,736.5	48.2
Refunds	17,012.2	35,849.1	45,747.1	37.8	633.6	99,279.8	2,552.4
Administration	7,140.3	12,640.6	11,185.2	276.4	410.9	31,653.3	0.0
Other	0.0	417.1	1,502.5	0.0	0.0	1,919.6	0.0
Equity Transfer			(2,526.4)				2,526.4
Ending Net Asset Balance	8,276,661.4	23,315,646.1	10,753,296.9	61,997.8	381,733.6	42,789,335.8	101,943.4
Actuarial Liabilities <sup>3</sup>	12,572,240.1	39,166,697.0	14,915,317.0	177,546.1	937,091.5	67,768,891.8	N/A
Unfunded Accrued Liability	4,295,578.8	15,851,050.9	4,162,020.1	115,548.3	555,357.9	24,979,556.0	N/A
Asset/Liability Ratio	65.8%	59.5%	72.1%	34.9%	40.7%	63.1%	N/A

<sup>1</sup>The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>2</sup>Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

<sup>3</sup>Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding

## **ADDITIONAL INFORMATION**

The information contained in this Official Statement is subject to change without notice and no implication may or shall be derived therefrom or from the sale of the Bonds that there has been no change in the affairs of the State or the information contained herein since the dates as of which such information is given. Any statements in this Official Statement involving matters of opinion or estimate, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not be construed as a contract or agreement between the State and the purchasers of any of the Bonds.

### **FINANCIAL ADVISOR**

Scott Balice Strategies, LLC is acting as financial advisor (the “*Financial Advisor*”) to the State in connection with the offering of the Bonds. The Financial Advisor has assisted in the preparation of the Official Statement and in other matters relating to the planning, structuring and issuance of the Bonds.

### **MISCELLANEOUS**

Additional information regarding the Bonds and this Official Statement is available by contacting the Governor’s Office of Management and Budget, 108 State Capitol, Springfield, Illinois 62706; telephone: (217) 782-4520.

The State has authorized the distribution of this Official Statement.

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## APPENDIX A

### CERTAIN INFORMATION REGARDING THE STATE OF ILLINOIS

#### Economic Data

Illinois is a state of diversified economic strength. Personal income and workforce composition in Illinois are similar to that of the United States as a whole. Measured by per capita personal income, Illinois ranks third among the ten most populous states and thirteenth among all states. Illinois ranks third among all states in total cash receipts from crops, second in feed and grain exports and ranks among the top states in several measures of manufacturing activity. Chicago serves as the transportation center of the Midwest and the headquarters of many of the nation's major corporations and financial institutions. Table A-1 compares the workforce composition of Illinois to that of the United States as a whole. Table A-2 shows the distribution of Illinois non-agricultural employment by industry sector.

**Table A-1**  
**PAYROLL JOBS BY INDUSTRY<sup>1</sup> – MAY 2006**  
(Thousands)

Industry Employment Sector	Illinois	% of Total	U.S.	% of Total
Natural Resources and Mining	10	0.2%	669	0.5%
Construction	274	4.6%	7,510	5.6%
Information and Financial Activities	524	8.9%	11,372	8.4%
Manufacturing	681	11.5%	14,246	10.5%
Trade, Transportation and Utilities	1,188	20.1%	26,063	19.3%
Professional and Business Services	837	14.2%	17,233	12.8%
Education and Health Services	752	12.8%	17,756	13.1%
Leisure and Hospitality	523	8.9%	13,006	9.6%
Other Services	264	4.5%	5,397	4.0%
Government	844	14.3%	21,904	16.2%
<b>Total</b>	<b>5,897</b>	<b>100.0%</b>	<b>135,159</b>	<b>100.0%</b>

Source: U.S. Department of Labor, Bureau of Labor Statistics, March 2006.

<sup>1</sup> Beginning in March 2003, the basis for industry classification changed from the 1987 Standard Industrial Classification System to the 2002 North American Industry Classification System.

**Table A-2**  
**NON-AGRICULTURAL PAYROLL JOBS BY INDUSTRY**  
**ILLINOIS - 1999 THROUGH MAY 2006**  
(Thousands)

Industry Employment Sector	2002	2003	2004	2005	2006
Total Non-Agricultural Employment	6,107	5,813	5,837	5,894	5,896
Natural Resources and Mining	10	9	9	9	10
Construction	277	270	265	285	274
Manufacturing	860	720	699	692	681
Non-Durable Goods	322	287	276	272	267
Durable Goods	538	433	423	420	414
Trade, Transportation and Utilities	1,296	1,184	1,201	1,191	1,188
Wholesale Trade	323	306	300	298	304
Retail Trade	691	622	641	632	625
Transportation and Utilities	282	256	260	261	259
Information and Financial Activities	557	525	519	521	524
Professional and Business Services	843	784	799	831	837
Education and Health Services	686	723	731	741	752
Leisure and Hospitality	488	497	509	522	523
Other Services	246	250	257	257	264
Government	844	857	838	844	844

Source: U.S. Department of Labor, Bureau of Labor Statistics, March 2006.

## Agriculture

Illinois ranks prominently among states for agricultural activity and exports. Tables A-3 and A-4 summarize key agricultural production statistics including rank among all states for the year 2004.

**Table A-3**  
**ILLINOIS CASH RECEIPTS FROM CROPS AND LIVESTOCK**  
(\$ in Millions)

	2000	2001	2002	2003	2004	2004 Rank
Crops	\$5,312	\$5,704	\$5,924	\$6,940	\$7,769	2
Livestock	1,710	1,843	1,562	1,800	1,938	22
Total	\$7,022	\$7,547	\$7,486	\$8,740	\$9,707	6

Source: U.S. Department of Agriculture-Economic Research Service.

**Table A-4**  
**AGRICULTURAL EXPORTS**  
**Federal Fiscal Year 2004**  
(\$ in Millions)

Agricultural Exports	U.S. Total	Illinois Share	% of U.S.	Rank
All Commodities	\$62,297.3	\$3,654.4	5.9%	3
Feed Grain and Products	8,104.4	1,340.2	16.5%	2
Soybeans and Products	9,034.7	1,397.8	15.5%	1

Source: U.S. Department of Agriculture-Economic Research Service.

## Contract Construction

Contracts for future construction in Illinois averaged \$16.7 billion annually during the period 1994 through 2005 and totaled \$23.1 billion in 2005. During the period 1994 through 2005, building permits issued for residential construction averaged 54,000 annually, with an average annual valuation of \$7 billion. Table A-5 presents annual data on contracts for future construction and residential building activity.

**Table A-5**  
**CONTRACTS FOR FUTURE CONSTRUCTION AND RESIDENTIAL BUILDING**  
(Valuations in \$ Millions)

Year	Future Contracts for Residential, Non-residential and Non-building Construction <sup>1</sup>	Residential Building Activity (Privately-Owned Housing Units) <sup>2</sup>	
	Valuation	Permits	Valuation
1994	\$12,008	49,290	\$5,012
1995	11,726	47,467	4,844
1996	12,667	49,592	5,199
1997	12,703	46,323	5,087
1998	15,000	47,984	5,618
1999	16,450	53,974	6,538
2000	16,945	51,944	6,528
2001	19,393	54,839	7,141
2002	20,653	60,971	8,546
2003	19,033	61,296	9,106
2004	20,976	59,753	9,551
2005	23,059	66,596	10,923

<sup>1</sup> Dodge Division, McGraw Hill Information System Co.

<sup>2</sup> U.S. Department of Commerce, Housing Units Authorized by Building Permits: Annual, various issues.

## Financial Institutions

Illinois serves as the financial center of the Midwest. The State ranks fourth among all states in total assets for commercial banks. As of September 30, 2005, there were 714 commercial and savings banks in Illinois with total assets of \$369 billion. Additionally, as of September 30, 2005, there were 55 OTS-regulated and FDIC-insured thrift institutions in Illinois with total assets of \$32.1 billion.

ABN Amro (which also owns LaSalle National Bank Midwest) with \$70 billion in assets, and Bank of Montreal (which also owns Harris Trust and Savings Bank) with \$33 billion in assets are two foreign banking corporations that maintain their North American headquarters in Illinois. Additionally, The Northern Trust Company, a domestically owned banking corporation with \$38 billion in assets, also maintains its North American headquarters in Illinois. Together, these banks have more than \$280 billion in assets.

Source: Federal Deposit Insurance Corporation and Office of Thrift Supervision, February 2006

## Personal Income

Per capita income in Illinois is greater than the average in both the United States and the Great Lakes Region. Table A-6 presents personal income data, and Table A-7 presents per capita income comparisons.

**Table A-6**  
**PERSONAL INCOME**  
(\$ in Billions)

	1980	1990	2000	2001	2002	2003	2004	2005
Illinois	\$127	\$238	\$400	\$410.3	\$416.0	\$437.1	\$411.3	\$461.0
United States	2,314	4,886	8,442	8,703.0	8,900.0	9,380.5	9,705.5	10,251.6

Source: U.S. Department of Commerce, Bureau of Economic Analysis, December 2005.

**Table A-7**  
**PER CAPITA PERSONAL INCOME**  
(\$ in Billions)

	1990	2000	2001	2002	2003	2004	2005	Rank
Illinois	\$20,824	\$32,187	\$32,782	\$33,053	\$33,205	\$34,721	\$36,120	13
United States	19,477	29,847	30,527	30,906	31,459	33,050	34,586	--
<b>Ten Most Populous States:</b>								
New Jersey	\$17,421	\$28,313	\$28,943	\$29,039	\$40,002	\$41,626	\$43,771	1
New York	21,638	32,466	32,892	32,989	32,296	38,264	40,507	2
<b>Illinois</b>	<b>20,824</b>	<b>32,187</b>	<b>32,782</b>	<b>33,053</b>	<b>33,205</b>	<b>34,721</b>	<b>36,120</b>	<b>3</b>
California	24,572	38,372	39,077	39,461	33,403	35,219	35,612	4
Pennsylvania	18,922	29,533	29,499	29,816	31,706	33,312	34,897	5
Florida	19,867	29,697	30,318	31,116	29,972	31,469	33,219	6
Michigan	18,743	28,208	28,627	29,195	31,196	32,079	33,116	7
Ohio	19,564	28,511	29,247	29,758	29,953	31,161	32,478	8
Texas	23,523	34,900	35,626	35,805	29,076	30,732	32,462	9
Georgia	17,603	27,989	28,555	28,821	29,259	29,782	31,121	10
<b>Great Lakes States:</b>								
<b>Illinois</b>	<b>\$20,824</b>	<b>\$32,187</b>	<b>\$32,782</b>	<b>\$33,053</b>	<b>\$33,205</b>	<b>\$34,721</b>	<b>\$36,120</b>	<b>1</b>
Michigan	18,743	28,208	28,627	29,195	31,196	32,079	33,116	3
Wisconsin	18,072	28,573	29,361	30,050	30,723	32,166	33,656	2
Ohio	19,564	28,511	29,247	29,758	29,953	31,161	32,478	4
Indiana	17,491	27,134	27,619	28,032	28,797	30,204	31,276	5
Average	18,939	28,923	29,527	30,018	30,775	32,066	33,329	

Source: U.S. Department of Commerce, Bureau of Economic Analysis, December 2005

## Employment

According to the Illinois Department of Employment Security, the aggregate unemployment rate for the State of Illinois as of May 2006 is 5.1%.

**Table A-8**  
**NUMBER OF UNEMPLOYED**

	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006<sup>1</sup></b>
United States	8,281,000	8,691,000	8,399,000	8,047,000	7,375,000	7,123,000
Illinois	351,095	417,360	427,347	395,645	354,008	333,799
Bloomington-Normal MSA	2,142	2,522	2,663	3,273	3,513	2,934
Champaign-Urbana MSA	3,242	3,893	4,095	4,205	4,723	3,365
Chicago PMSA	260,733	317,890	317,930	288,838	278,645	251,545
Quad Cities Region <sup>2</sup>	8,873	10,217	10,647	10,505	9,672	10,283
Decatur MSA	3,846	4,570	4,183	3,773	3,271	3,253
Kankakee MSA	2,898	3,718	4,072	4,341	3,361	3,914
Peoria-Pekin MSA	11,000	10,209	10,670	9,870	9,068	9,667
Rockford MSA	11,024	13,398	14,742	12,605	10,675	11,503
Springfield MSA	4,028	4,892	5,570	5,779	5,170	5,728
St. Louis MSA, IL portion	17,713	19,660	21,154	21,888	19,320	22,008

Source: U.S. Department of Labor, Bureau of Labor Statistics, March 2006

<sup>1</sup> Most recently available number of unemployed as of May 2006

<sup>2</sup> Quad Cities Region includes the Illinois portions of Davenport, Moline and Rock Island MSA

**Table A-9**  
**UNEMPLOYMENT RATE (%)**

	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006<sup>1</sup></b>
United States	5.7	6.0	5.7	5.4	4.9	4.7
Illinois	6.0	6.7	6.6	6.0	5.5	5.1
Bloomington-Normal MSA	2.3	2.7	2.9	3.6	4.0	4.1
Champaign-Urbana MSA	2.8	3.4	3.6	3.8	4.0	4.0
Chicago PMSA	5.5	6.8	6.8	6.1	5.6	5.3
Quad Cities Region <sup>2</sup>	4.5	5.2	5.5	5.4	4.7	5.0
Decatur MSA	6.1	8.1	7.6	6.9	6.1	6.6
Kankakee MSA	5.6	7.2	7.9	8.3	6.3	7.4
Peoria-Pekin MSA	4.5	5.4	5.7	5.2	4.7	5.0
Rockford MSA	6.5	8.0	8.8	8.4	6.4	6.9
Springfield MSA	3.8	4.6	5.4	5.5	4.6	5.1
St. Louis MSA, IL portion	5.6	6.2	6.7	6.8	5.6	6.4

<sup>1</sup> Most recently available data as of March 2006

<sup>2</sup> Quad Cities region includes the Illinois portions of Davenport, Moline and Rock Island MSA

## Population

Illinois is the nation's fifth most populous state. The population of the State of Illinois is estimated to be approximately 12.76 million according to the U.S Bureau of the Census for calendar year 2005.

**Table A-10**  
**POPULATION**  
**ILLINOIS AND SELECTED METROPOLITAN STATISTICAL AREAS**

	<b>1980</b>	<b>1990</b>	<b>2000</b>
Illinois	11,427,409	11,430,602	12,419,293
Chicago CMSA (IL Part)	7,348,874	7,507,113	8,272,768
St. Louis MSA (IL Part)	588,464	588,995	599,845
Rockford MSA	325,852	329,626	371,236
Peoria MSA	365,864	339,172	347,387
Springfield MSA	187,770	189,550	201,437
Champaign-Urbana MSA	168,392	173,025	179,669

Source: U.S. Bureau of the Census. (Population data for 1980 and 1990 reflect Metropolitan Statistical Area definitions as of June 30, 1993.)

## Organization

The State is formally organized according to executive, legislative and judicial functions. The Governor is the chief executive of the State and is generally responsible for the administration of the government, exclusive of the offices of other constitutionally-elected officials. The other elected officials of the executive branch include the Lieutenant Governor, the Attorney General, the Secretary of State, the Comptroller and the Treasurer.

The Illinois Constitution provides that all elected officials of the Executive Branch of the State Government hold office for four-year terms. Pursuant to the Illinois Constitution, these officials were elected at a general election in November 2002 and took office January 13, 2003.

The legislative power of the State is vested in the General Assembly, which is composed of the Senate and the House of Representatives. Both the Senate and the House meet in annual sessions to enact, amend or repeal laws and to adopt appropriation bills.

The judicial branch is composed of the Supreme Court, the Appellate Courts and the Circuit Courts.

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## APPENDIX B

### PROPOSED FORM OF OPINION OF BOND COUNSEL

June \_\_, 2006

State of Illinois  
State Capitol  
Springfield, Illinois

Dear Sirs:

We have examined a record of proceedings relating to the issuance of \$274,950,000 principal amount of General Obligation Refunding Bonds, Series of June 2006 (the “*Bonds*”), of the State of Illinois. The Bonds are authorized and issued pursuant to the provisions of Section 9(b) of Article IX of the Illinois Constitution of 1970, and the General Obligation Bond Act, 30 Illinois Compiled Statutes 330.

The Bonds are issuable in the form of fully registered bonds in the denominations of \$5,000 or any integral multiple thereof. Bonds delivered on original issuance are dated June \_\_, 2006. The Bonds mature on January 1 in each of the following years in the respective principal amount set opposite each such year in the following table, and the Bonds maturing in each such year bear interest from their date payable on January 1, 2007 and semiannually thereafter on January 1 and July 1 of each year, at the respective rate of interest per annum set forth opposite such year:

<u>Year</u>	<u>Principal Amount</u>	<u>Interest Rate</u>
2007	\$18,330,000	4.50%
2008	\$18,330,000	5.00
2009	\$18,330,000	5.00
2010	\$18,330,000	5.00
2011	\$18,330,000	5.00
2012	\$18,330,000	5.00
2013	\$18,330,000	5.00
2014	\$18,330,000	5.00
2015	\$18,330,000	5.00
2016	\$18,330,000	5.00
2017	\$18,330,000	5.00
2018	\$18,330,000	5.00
2019	\$18,330,000	5.00
2020	\$18,330,000	5.00
2021	\$18,330,000	5.00

In our opinion, the Bonds are valid and legally binding direct and general obligations of the State of Illinois and the full faith and credit of the State are pledged for the punctual payment of the Bonds and the interest thereon. However, the enforceability of rights or remedies with respect to the Bonds may be limited by bankruptcy, insolvency or other laws affecting creditors’ rights and remedies heretofore or hereafter enacted.

We are of the opinion that under existing law, interest on the Bonds is not includable in the gross income of the owners thereof for Federal income tax purposes. If there is continuing compliance with the requirements of the Internal Revenue Code of 1986 (the “*Code*”), we are of the opinion that interest on the Bonds will continue to be excluded from the gross income of the owners thereof for Federal income tax purposes. We are further of the opinion that the Bonds are not “private activity bonds” within the meaning of Section 141(a) of the Code. Accordingly, interest on the Bonds is not an item of tax preference for purposes of computing individual or corporate alternative minimum taxable income. However, interest on the Bonds is includable in corporate earnings and profits and therefore must be taken into account when computing corporate alternative minimum taxable income for purposes of the corporate alternative minimum tax.

The Code contains certain requirements that must be satisfied from and after the date hereof in order to preserve the exclusion from gross income for Federal income tax purposes of interest on the Bonds. These requirements relate to

the use and investment of the proceeds of the Bonds, the payment of certain amounts to the United States, the security and source of payment of the Bonds and the use of the property financed with the proceeds of the Bonds. The State has covenanted to comply with these requirements.

Interest on the Bonds is not exempt from Illinois income taxes.

Very truly yours,

## APPENDIX C

### GLOBAL BOOK-ENTRY SYSTEM

*The information under this caption concerning DTC and DTC's book-entry system is based solely on information provided by DTC. Accordingly, no representation is made by the State, the Bond Registrar or the Underwriters as to the completeness or accuracy of such information, or as to the absence of changes in such information subsequent to the date hereof.*

The Depository Trust Company, New York, New York (“DTC”), will act as securities depository for the Bonds. The Bonds will be issued as fully registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity and will be deposited with DTC. So long as Cede & Co. is the registered owner of the Bonds, as DTC's partnership nominee, reference herein to the Holders or registered owners of the Bonds shall mean Cede & Co. and shall not mean the beneficial owners of the Bonds.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 2.2 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC, in turn, is owned by a number of Direct Participants of DTC and by Members of the National Securities Clearing Corporation, Fixed Income Clearing Corporation, and Emerging Markets Clearing Corporation (NSCC, FICC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has Standard & Poor’s highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of the Bonds (“Beneficial Owner”) is in turn recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participants through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of the Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other nominee effect no change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts the Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants and by Direct Participants and Indirect Participants to Beneficial Owners of the Bonds will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Bonds may wish to take certain steps to augment transmission to them of notices of significant

events with respect to the Bonds, such as redemptions, defaults and proposed amendments to the security documents. For example, Beneficial Owners of the Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners, in the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the State or the Trustee, as bond registrar and paying agent for the Bonds (the "Bond Registrar") on each payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Direct and Indirect Participants and not of DTC (nor its nominee), the State or the Bond Registrar, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC, is the responsibility of the State or the Bond Registrar, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of the Direct and the Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the State and the Bond Registrar. Under such circumstances, in the event that a successor securities depository is not obtained, Series June 2006 Bond certificates are required to be printed and delivered.

The State may also decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Series June 2006 Bond certificates are required to be printed and delivered to DTC.

The State and the Bond Registrar cannot and do not give any assurances that DTC, the Direct Participants or the Indirect Participants, will distribute to the Beneficial Owners of the Bonds (a) payments of principal of, premium, if any, or interest on the Bonds, (b) confirmations of their ownership interests in the Bonds, or (c) redemption or other notices sent to DTC or Cede & Co., its partnership nominee, as the registered owner of the Bonds, or that they will do so on a timely basis or that DTC, the Direct Participants or the Indirect Participants, will serve and act in the manner described in this Official Statement. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the accuracy thereof.

Neither the State nor the Bond Registrar will have any responsibility or obligations to the Direct Participants, Indirect Participants or the Beneficial Owners with respect to (1) the accuracy of any records maintained by DTC or any Direct Participant or Indirect Participant; (2) the payment by DTC or any Direct Participant or Indirect Participant of any amount due to any Beneficial Owner in respect of the principal amount of or redemption price or interest on the Bonds; (3) the delivery by DTC or any Direct Participant or Indirect Participant of any notice to any Beneficial Owner that is required or permitted to be given to Holders under the terms of the Trust Indenture; (4) the selection of the Beneficial Owners to receive payment in the event of any partial redemption of the Bonds; or (5) any consent given or other action taken by DTC as Holder.

## APPENDIX D

### CONTINUING DISCLOSURE UNDERTAKING

The following is a summary of certain provisions of the Undertaking of the State and does not purport to be complete. The statements made under in this Appendix D are subject to the detailed provisions of the Undertaking, a copy of which is available upon request from the GOMB.

### ANNUAL FINANCIAL INFORMATION DISCLOSURE

The State covenants that it will disseminate its Annual Financial Information and its Audited Financial Statements (as described below) to each NRMSIR then recognized by the SEC for purposes of the Rule and to the repository, if any, designated by the State as the state depository (the “*SID*”) and recognized as such by the SEC for purposes of the Rule. The State is required to deliver such information so that such entities receive the information by the dates specified in the Undertaking and described below.

All or a portion of the Annual Financial Information and the Audited Financial Statements as set forth below may be included by reference to other documents, including other official statements (subject to the following sentence), which have been submitted to each NRMSIR and to the *SID*, if any, or filed with the SEC. If the information included by reference is contained in a final official statement, the final official statement must be submitted by the State to the Municipal Securities Rulemaking Board (the “*MSRB*”).

“*Annual Financial Information*” means financial information and operating data of the type contained herein (i) in Tables 1 through 3 and 6 under the heading “State Financial Information”, (ii) in Tables 7, 8, 11, 12 and 18 under the heading “Indebtedness”, and (iii) in Tables 20 and 21 under the heading “Pension Systems.” Annual Financial Information exclusive of Audited Financial Statements will be provided to each NRMSIR and to the *SID*, if any, by 270 days after the last day of the State’s fiscal year, which is currently June 30 of each year.

“*Audited Financial Statements*” means the General Purpose Financial Statements of the State prepared in accordance with generally accepted accounting principles applicable to governmental units. Audited Financial Statements will be provided to each NRMSIR and to the *SID*, if any, within 30 days after availability to the GOMB. Audited Financial Statements are also available from the Comptroller as described in this Official Statement under the heading “State Financial Information—GAAP Financial Report.”

### MATERIAL EVENTS DISCLOSURE

The State covenants that it will disseminate to each Nationally Recognized Municipal Securities Information Repository (a “*NRMSIR*”) then recognized by the SEC for purposes of the Rule or to the Municipal Securities Rulemaking Board (the “*MSRB*”) and to the repository, if any, designated by the State as the state depository (the “*SID*”) in a timely manner the disclosure of the occurrence of an Event (as described below) with respect to the Bonds that is material, as materiality is interpreted under the Securities Exchange Act of 1934, as amended. The “Events”, certain of which may not be applicable to the Bonds, are:

- principal and interest payment delinquencies;
- non-payment related defaults;
- unscheduled draws on debt service reserves reflecting financial difficulties;
- unscheduled draws on credit enhancements reflecting financial difficulties;
- substitution of credit or liquidity providers, or their failure to perform;
- adverse tax opinions or events affecting the tax-exempt status of the security;
- modifications to the rights of security holders;
- bond calls;
- defeasances;
- release, substitution or sale of property securing repayment of the securities; and
- rating changes.

## **CONSEQUENCES OF FAILURE OF THE STATE TO PROVIDE INFORMATION**

The State will give timely notice to each NRMSIR or to the MSRB and to the SID, if any, of any failure to provide disclosure of Annual Financial Information and Audited Financial Statements when they are due under the Undertaking.

If the State fails to comply with any provision of the Undertaking, the beneficial owner of any Bond may seek mandamus or specific performance by court order, to cause the State to comply with its obligations under the Undertaking. A default under the Undertaking shall not be deemed a default under the Bond Sale Order, and the sole remedy under the Undertaking in the event of any failure of the State to comply with the Undertaking shall be an action to compel performance.

### **AMENDMENT; WAIVER**

Notwithstanding any other provision of the Undertaking, the State by a duly enacted order authorizing such amendment or waiver, may amend the Undertaking, and any provision of the Undertaking may be waived, if:

- (a) The amendment or the waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the State, or type of business conducted;
- (b) The Undertaking, as amended, or the provision, as waived, would have complied with the requirements of the Rule at the time of the primary offering, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- (c) The amendment or waiver does not materially impair the interests of the beneficial owners of the Bonds, as determined by a party unaffiliated with the State (such as bond counsel).

### **TERMINATION OF UNDERTAKING**

The Undertaking shall be terminated if the State no longer has any legal liability for any obligation on or relating to repayment of the Bonds under the Bond Sale Order. The State shall give timely notice to each NRMSIR or to the MSRB and to the SID, if any, if there is such a termination.

### **ADDITIONAL INFORMATION**

Nothing in the Undertaking will be deemed to prevent the State from disseminating any other information, using the means of dissemination set forth in the Undertaking or any other means of communication, or including any other information in any Annual Financial Information or Audited Financial Statements or notice of occurrence of a material Event, in addition to that which is required by the Undertaking. If the State chooses to include any information from any document or notice of occurrence of a material Event in addition to that which is specifically required by the Undertaking, the State will have no obligation under the Undertaking to update such information or include it in any future disclosure or notice of occurrence of a material Event.

### **DISSEMINATION AGENT**

The State may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under the Undertaking, and may discharge any such Agent, with or without appointing a successor Dissemination Agent.

## APPENDIX E

### SCHEDULE OF REFUNDED BONDS

#### Refunded GO Series of July 1995

Maturity	Original CUSIP	Rate	Principal Outstanding	Refunded by the Bonds	To Remain Outstanding
07/01/06	452149-XB8	5.250%	\$12,000,000		\$12,000,000
07/01/07	452149-XC6				
07/01/08	452149-XD4	5.375	12,000,000	\$12,000,000	-
07/01/09	452149-XE2	5.375	12,000,000	12,000,000	-
07/01/10	452149-XF9	5.500	12,000,000	3,200,000	8,800,000
07/01/11	452149-XG7	5.500	12,000,000	3,200,000	8,800,000
07/01/12	452149-XH5				
07/01/13	452149-XJ1				
07/01/14	452149-XK8	5.700	12,000,000	3,500,000	8,500,000
07/01/15	452149-XL6	5.700	12,000,000	12,000,000	-
07/01/16	452149-XM4	5.750	12,000,000	3,900,000	8,100,000
07/01/17	452149-XR3	5.750	12,000,000	4,000,000	8,000,000
07/01/18	452149-XR3	5.750	12,000,000	4,000,000	8,000,000
07/01/19	452149-XR3	5.750	12,000,000	4,000,000	8,000,000
07/01/20	452149-XR3	5.750	12,000,000	4,000,000	8,000,000
<b>Total</b>			<b>\$144,000,000</b>	<b>\$65,800,000</b>	<b>\$78,200,000</b>

#### Refunded GO Series of December 1995

Maturity	Original CUSIP	Rate	Principal Outstanding	Refunded by the Bonds	To Remain Outstanding
12/01/06	452150-AL9	5.125%	\$26,400,000	\$ 4,935,000	\$21,465,000
12/01/07	452150-AM7	5.125	24,100,000	11,100,000	13,000,000
12/01/08	452150-AN5	5.125	20,300,000	-	20,300,000
12/01/09	452150-AP0	5.125	22,100,000	-	22,100,000
12/01/10	452150-AQ8	5.125	17,200,000	-	17,200,000
12/01/11	452150-AR6	5.125	17,200,000	-	17,200,000
12/01/12	452150-AS4	5.125	13,000,000	3,300,000	9,700,000
12/01/13	452150-AT2	5.125	13,000,000	3,400,000	9,600,000
12/01/14	452150-AU9	5.125	13,000,000	-	13,000,000
12/01/15	452150-AV7	5.125	13,000,000	-	13,000,000
12/01/16	452150-AW5	5.125	13,000,000	-	13,000,000
12/01/17	452150-AX3	5.125	13,000,000	-	13,000,000
12/01/18	452150-BA2	5.250	13,000,000	-	13,000,000
12/01/19	452150-BA2	5.250	13,000,000	-	13,000,000
12/01/20	452150-BA2	5.250	13,000,000		13,000,000
<b>Total</b>			<b>\$244,300,000</b>	<b>\$22,735,000</b>	<b>\$221,565,000</b>

**Refunded GO Series of May 1996**

Maturity	Original CUSIP	Rate	Principal Outstanding	Refunded by the Bonds	To Remain Outstanding
05/01/07	452150-CA1	5.375%	\$7,000,000	\$7,000,000	-
05/01/08	452150-CB9				
05/01/09	452150-CC7				
05/01/10	452150-CD5	5.500	7,000,000	7,000,000	-
05/01/11	452150-CE3	5.700	7,000,000	7,000,000	-
05/01/12	452150-CF0	5.700	7,000,000	7,000,000	-
05/01/13	452150-CG8	5.750	7,000,000	7,000,000	-
05/01/14	452150-CH6	5.750	7,000,000	7,000,000	-
05/01/15	452150-CJ2	5.750	7,000,000	7,000,000	-
05/01/16	452150-CK9				
05/01/17	452150-CL7	5.750	7,000,000	7,000,000	-
05/01/18	452150-CQ6	5.750	7,000,000	7,000,000	-
05/01/19	452150-CQ6	5.750	7,000,000	7,000,000	-
05/01/20	452150-CQ6	5.750	7,000,000	7,000,000	-
05/01/21	452150-CQ6	5.750	7,000,000	7,000,000	-
<b>Total</b>			<b>\$84,000,000</b>	<b>\$84,000,000</b>	<b>-</b>

**Refunded GO Series of September 1996**

Maturity	Original CUSIP	Rate	Principal Outstanding	Refunded by the Bonds	To Remain Outstanding
09/01/06	452150-DJ1	5.350%	\$7,400,000	-	\$7,400,000
09/01/07	452150-DK8	5.375	7,400,000	\$7,400,000	-
09/01/08	452150-DL6	5.400	7,400,000	7,400,000	-
09/01/09	452150-DM4				
09/01/10	452150-DN2	5.500	7,400,000	7,400,000	-
09/01/11	452150-DP7	5.600	7,400,000	7,400,000	-
09/01/12	452150-DQ5	5.625	7,400,000	7,400,000	-
09/01/13	452150-DR3	5.700	7,400,000	7,400,000	-
09/01/14	452150-DS1	5.750	7,400,000	7,400,000	-
09/01/15	452150-DT9	5.800	7,400,000	7,400,000	-
09/01/16	452150-DU6	5.800	7,400,000	7,400,000	-
09/01/17	452150-DW2	5.800	7,400,000	7,400,000	-
09/01/18	452150-DW2	5.800	7,400,000	7,400,000	-
09/01/19	452150-DZ5	6.000	7,400,000	7,400,000	-
09/01/20	452150-DZ5	6.000	7,400,000	7,400,000	-
09/01/21	452150-DZ5	6.000	7,400,000	7,400,000	-
<b>Total</b>			<b>\$111,000,000</b>	<b>\$103,600,000</b>	<b>\$7,400,000</b>





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