

STATE OF ILLINOIS  
BUREAU OF ADMINISTRATIVE HEARINGS  
FOR  
DEPARTMENT OF STATE POLICE  
OFFICE OF THE STATEWIDE 9-1-1 ADMINISTRATOR

Deerfield Consolidated Center ETSB,	)	
Applicant.	)	
	)	19-C-245
	)	
Application for 9-1-1 Consolidation	)	

FINDINGS OF FACT, CONCLUSIONS OF LAW  
AND RECOMMENDED DECISION

I. BACKGROUND

On December 17, 2018, Deerfield Consolidated Center ETSB (the “Applicant”) filed a Consolidation Plan (“Consolidation Plan” or “Plan”) with the Office of the Statewide 9-1-1 Administrator pursuant to Section 15.4a of the Emergency Telephone System Act (“ETSA”). 50 ILCS 750/15.4a. The Villages of Deerfield and Bannockburn currently operate as a Joint Emergency Telephone System Board (“JETSBS”). The Plan proposes the disbanding of the current ETSB and the addition of Village of Lincolnshire to form a new Joint Emergency Services Telephone Board, Deerfield Consolidated Center JETSBS.<sup>1</sup> No significant change in personnel, cost or operations is anticipated by the consolidation. When complete, the JETSBS will continue to operate the previous Public Safety Answering Point (“PSAP”).

Under 50 ILCS 15.4a(a)(2), in any county with a population of at least 250,000 that has more than one Emergency Telephone System Board (“ETSB”), Joint Emergency Telephone System Board (“JETSBS”), or qualified governmental entity, any 9-1-1 Authority serving a population of less than 25,000 shall be consolidated such that

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<sup>1</sup> The Village of Lincolnshire is currently a member of the Vernon Hills JETSBS. That JETSBS has filed a separate modification application opting the Village of Lincolnshire out of that JETSBS. This matter requires no consideration of that separate modification.

no 9-1-1 Authority in the county serves a population of less than 25,000. The regulations promulgated pursuant to the ETSA specify the procedures and requirements of such a consolidation plan, 83 Ill.Adm.Code 1324.200, *et. seq.* (the “Regulations”).

The previous JETSB, comprised of Deerfield and Bannockburn did not meet the minimum population standard. According to the Consolidation Plan, upon approval, the newly formed JETSB will serve 27,926 persons.

On April 2, 2019, Illinois State Police (ISP) staff, Ms. Stacy Ross, issued a Department Review of Consolidation reporting on a technical review of the Consolidation Plan, as required by the Sections 1324.200(c) of the Regulations, 83 Ill. Adm. Code 1324.200(c).

An administrative hearing was held before a duly authorized Administrative Law Judge, Daniel P. Schuering, on May 24, 2019. The Applicant appeared by Ms. Mary Anne Glowacz, Communications Director, and Police Chief John J. Silozis, each of the Village of Deerfield, represented by Mr. John H. Kelly, Ottosen, Britz, Kelly, Cooper, Gilbert & DiNolfo, Ltd. Present for the Village of Bannockburn was Police Chief Ron Price; and, for the Village of Lincolnshire was Commander Ken Covelli. The Illinois State Police were present by their counsel, Ms. Suzanne L. Y. Bond, and Ms. Stacy Ross, the preparer of the Department Review.

Mr. Kelly presented in support of the Consolidation Plan summarizing the need for consolidation and highlighting the benefits of the member communities as well as noting the need for compliance with the ETSA. Ms. Glowacz, Chief Silozis, Chief Price and Commander Covelli indicated their adoption of Mr. Kelly’s comments and support of the Consolidation plan as submitted.

Attorney Bond called Ms. Stacy Ross as a witness. Ms. Ross testified she prepared the Department Review of Consolidation. Ms. Ross indicated that no

comments had been received by the Department regarding the Consolidation Plan. Neither the Illinois Commerce Commission or the public had concerns or objections to the Consolidation Plan. Ms. Ross stated there were no requests to speak at the hearing. Ms. Bond indicated the Department recommends approval of the Consolidation Plan without any alterations and without delay.

## II. EVIDENCE

The evidence adduced at the Hearing is:

1. The Consolidation Application dated February 6, 2019;
2. The Department Review of Consolidation dated April 2, 2019, authored by Ms. Ross and her testimony in connection therewith; and,
3. The presentation and explanation of the Consolidation Plan by Mr. Kelly, supported by Ms. Glowacz, Chief Silozis, Chief Price and Commander Covelli.

## III. CONSOLIDATION PLAN

The Consolidation Plan and the testimony of the witness at the hearing established the following facts:

- A. In February 2019, the Villages of Bannockburn, Deerfield and Lincolnshire each adopted a Resolution Authorizing the Approval of an Intergovernmental Agreement Establishing A Joint Emergency Telephone System Board, copies of each such Resolution are included in the Consolidation Plan (the “Resolutions”);
- B. An executed copy of The Intergovernmental Agreement Establishing A Joint Emergency Telephone Systems Board executed by each of the Villages, as authorized by the Resolutions, is provided in the Consolidation Plan;
- C. The Consolidation Plan also contains Call handling Agreements for the Participating Agencies, Village of Bannockburn Police, Village of Deerfield

- Police, Deerfield Bannockburn Fire Department, Village of Lincolnshire Police and Lincolnshire Riverwoods Fire Department;
- D. A previous dispatching agreement with the Village of Riverwoods, not a member of the current or proposed JETSB, will be continued pursuant to a Call handling Agreement dated on or about March 20, 2019;
  - E. The Village of Deerfield and Bannockburn have adopted resolutions suspending operations of the Deerfield-Bannockburn ETSB effective upon approval by the Statewide 9-1-1 Administrator of the Consolidation Plan;
  - F. The JETSB proposed by the Consolidation Plan will serve a population of in excess of 25, 000 residents; and,
  - G. The Consolidation Plan is supported by each of the police agencies of the member communities as evidenced by the testimony of the command personnel present at the Administrative Hearing.

#### IV. TECHNICAL REVIEW

The technical review performed by Ms. Ross concludes that Applicant's consolidation plan meets the requirements for a consolidation plan as prescribed by Section 1324.200(c) of the Consolidation of 9-1-1 Emergency Systems and Standards of Service Applicable to 9-1-1 Emergency Systems Regulations. Cost Projections, Network Costs, Back-up PSAP Agreement or Call-Handling and Aid Agreements have been supplied to the Statewide 9-1-1 Administrator. The Technical Review indicates that the proposed Deerfield Consolidated Center ETSB complies with necessary requirements for approval of the Consolidation Plan.

#### V. FINDINGS OF FACT AND RECOMMENDATION

HAVING REVIEWED the entire record herein and being fully advised in the premises, it is:

A. FOUND that:

1. The Consolidation Plan furthers the statutory goal of ETSA to establish 9-1-1 as the primary emergency telephone number for use in the State of Illinois. ETSA further states the statutory goal that “it is in the public interest to shorten the time required for a citizen to request and receive emergency aid.” 50 ILCS 750/1. This goal will be furthered with the approval of this Consolidation Plan.
2. The Consolidation Plan meets the requirements for a consolidation plan as required by Section 200(c) of Part 1324 of the Regulations.
3. In particular, the Consolidation Plan includes a completed application consisting of the following documents:
  - a. Contact and 9-1-1 system information;
  - b. Sworn statement of Chief John J. Silozis attesting to the truth of the information provided in the Plan;
  - c. Letter that is sent to the 9-1-1 system provider with a copy of the Plan; and
  - d. Summary of the proposed system’s operation, including information as to how the plan will assist with achieving the statutory goals enumerated in ETSA Section 5.4b(a). 83 Ill. Adm. Code 1324.200(c)(1).
4. In addition, the Consolidation Plan provides the following in compliance with Section 200(c)(1)(F) -(I) of Part 1324 of the Regulations:
  - a. List of all communities that are served by the 9-1-1 system;
  - b. List of public safety agencies that are dispatched by the 9-1-1 system;
  - c. List of the public safety agencies that are adjacent to the 9-1-1 system’s geographic boundaries; and
  - d. List of the carriers and interconnection VoIP providers that are known by the Applicant to provide service within the jurisdiction of the 9-1-1 system.

5. The Applicant has attached to the Consolidation Plan the following documents as required by Section 200(c)(1)(J) of Part 1324:
  - a. A local resolution that dissolves an existing ETSB;
  - b. An intergovernmental agreement creating a Joint ETSB or any other agreements pertinent to the 9-1-1 system consolidation;
  - d. The network diagram that is provided by the 9-1-1 system provider; and
  - e. The Call Handling and Aid Outside Jurisdictional Boundaries Agreements, 83 Ill. Adm. Code 1324.200(c)(1)(J).

B. DETERMINED that:

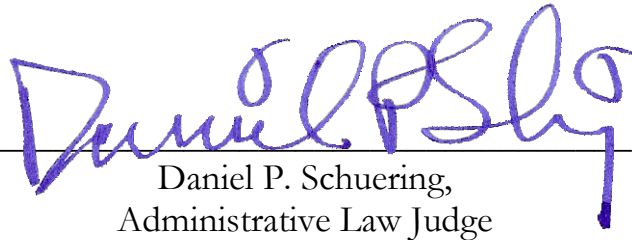
1. The Deerfield Consolidated Center ETSB has filed a 9-1-1 Consolidation Plan pursuant to 50 ILCS 750/15.4a(a)(2) of the Emergency Telephone System Act;
2. The Deerfield Consolidated Center ETSB Consolidation Plan furthers the statutory goals of the Emergency Telephone System Act;
3. The Deerfield Consolidated Center ETSB Consolidation Plan meets the requirements of 83 Ill. Adm. Code 1324.200(c); and
4. The Deerfield Consolidated Center ETSB Consolidation Plan should be approved.

IT IS THEREFORE RECOMMENDED that the Deerfield Consolidated Center ETSB Consolidation Plan be approved.

This Findings of Fact, Conclusions of Law and Recommended Decision of the Administrative Law Judge is issued this 31<sup>st</sup> day of May 2019.

**BUREAU OF  
ADMINISTRATIVE HEARINGS**

Dated: May 31, 2019



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Daniel P. Schuering,  
Administrative Law Judge

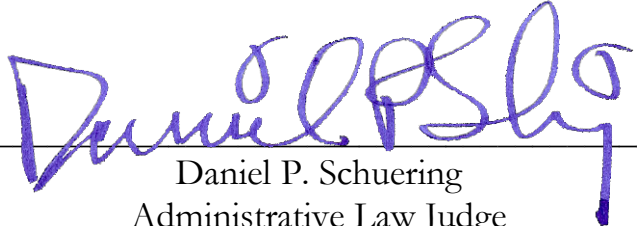
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CERTIFICATE OF SERVICE

The undersigned certifies that a copy of the foregoing FINDINGS OF FACT, CONCLUSIONS OF LAW AND RECOMMENDED DECISION was served upon the parties of record to the above cause in the manner indicated below on May 31, 2019 addressed to such parties as shown below. The original is filed in the records of the CMS Bureau of Administrative Hearings as a part of the permanent case file.

**BUREAU OF ADMINISTRATIVE HEARINGS**

By:   
Daniel P. Schuering  
Administrative Law Judge

Applicant:  
All Via E-mail  
Mr. John H. Kelly  
Ottosen, Britz, Kelly, Cooper, Gilbert &  
DiNolfo, Ltd.  
1804 North Naper Boulevard, Suite 350  
Naperville, Illinois 60563

Tel: 630-682-0085  
E-mail: jkelly@ottosenbritz.com

Department:  
Via E-mail  
Ms. Suzanne L.Y. Bond, Legal Counsel  
Special Counsel & Chief of Staff  
Office of the Statewide 9-1-1  
Administrator  
Illinois State Police  
801 South 7th Street  
Springfield, Illinois 62703  
Tel: 217-524-1762  
E-mail: Suzanne.Bond@illinois.gov



Ms. Mary Anne Glowacz  
Communications Director  
Village of Deerfield, Illinois  
850 Waukegan Road  
Deerfield, IL 60015  
Tel: 847-945-8636  
E-mail: [mglowacz@deerfield.il.us](mailto:mglowacz@deerfield.il.us)